



HM Government

UNIVERSITY OF  
**Southampton**  
School of Electronics  
and Computer Science

# Open Government Data: A Case Study in Web Science

Professor Nigel Shadbolt

Twitter [Nigel\\_Shadbolt](https://twitter.com/Nigel_Shadbolt)

8th July 2010  
OII Summer School  
Oxford



# The Emergence of Web Science

INFORMATION TECHNOLOGY

## Web Science EMERGES

Studying the Web will reveal better ways to exploit information, prevent identity theft, revolutionize industry and manage our ever growing online lives

By Nigel Shadbolt and Tim Berners-Lee

**S**ince the World Wide Web blossomed in the mid-1990s, it has exploded to more than 15 billion pages that touch almost all aspects of modern life. Today more and more people's jobs depend on the Web. Media, banking and health care are being revolutionized by it. And governments are even considering how to run their countries with it. Little appreciated, however, is the fact that the Web is more than the sum of its pages. Vast emergent properties have arisen that are transforming society. E-mail led to spamming, while the growth of social networks such as Facebook. The transfer of documents led to file-sharing sites such as Napster, which have led to user-generated portals such as YouTube. And tagging content with labels is creating online communities that share everything from concert news to parenting tips.

But few investigators are studying how such emergent properties have actually blossomed, how we might harness them, what new phenomena may be coming or what any of this might mean for humankind. A new branch of science—Web science—aims to address such issues. The timing fits history: computers were built first, and computer science followed,

which subsequently improved computing significantly. Web science was launched as a formal discipline in November 2006, when the two of us and our colleagues at the Massachusetts Institute of Technology and the University of Southampton in England announced the beginning of a Web Science Research Initiative. Leading researchers from 16 of the world's top universities have since expanded on that effort.

This new discipline will model the Web's structure, articulate the architectural principles that have fueled its phenomenal growth, and discover how online human interactions are driven by and can change social conventions. It will elucidate the principles that can ensure that the network continues to grow productively and settle complex issues such as privacy protection and intellectual-property rights. To achieve these ends, Web science will draw on mathematics, physics, computer science, psychology, ecology, sociology, law, political science, economics, and more.

Of course, we cannot predict what this nascent endeavor might reveal. Yet Web science has already generated crucial insights, some presented here. Ultimately, the pursuit aims to answer fundamental questions: What evolutionary patterns have driven the Web's growth? Could they burn out? How do tipping points arise, and can that be altered?

**Insights Already**  
Although Web science as a discipline is new, earlier research has revealed the potential value of such work. As the 1990s progressed, searching for information by looking for key words among the mounting number of pages was returning more and more irrelevant content.

The founders of Google, Larry Page and Sergey Brin, realized they needed to prioritize the results. Their big insight was that the importance of a page—how relevant it is—was best understood in terms of the number and importance of the pages linking to it. The difficulty was that part of the definition is recursive: the importance of a page is determined by the importance of the

### KEY CONCEPTS

The relentless rise in Web pages and links is creating emergent properties, from social networking to virtual identity theft, that are transforming society.

A new discipline, Web science, aims to discover how Web traits arise and how they can be harnessed or held in check to benefit society.

Important advances are beginning to be made; more work can solve major issues such as securing privacy and conveying trust.

—The Editors

## COMMUNICATIONS OF THE ACM

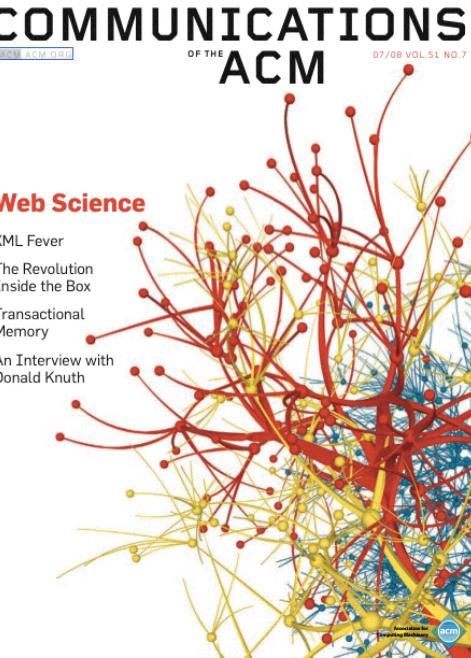
### Web Science

#### XML Fever

#### The Revolution Inside the Box

#### Transactional Memory

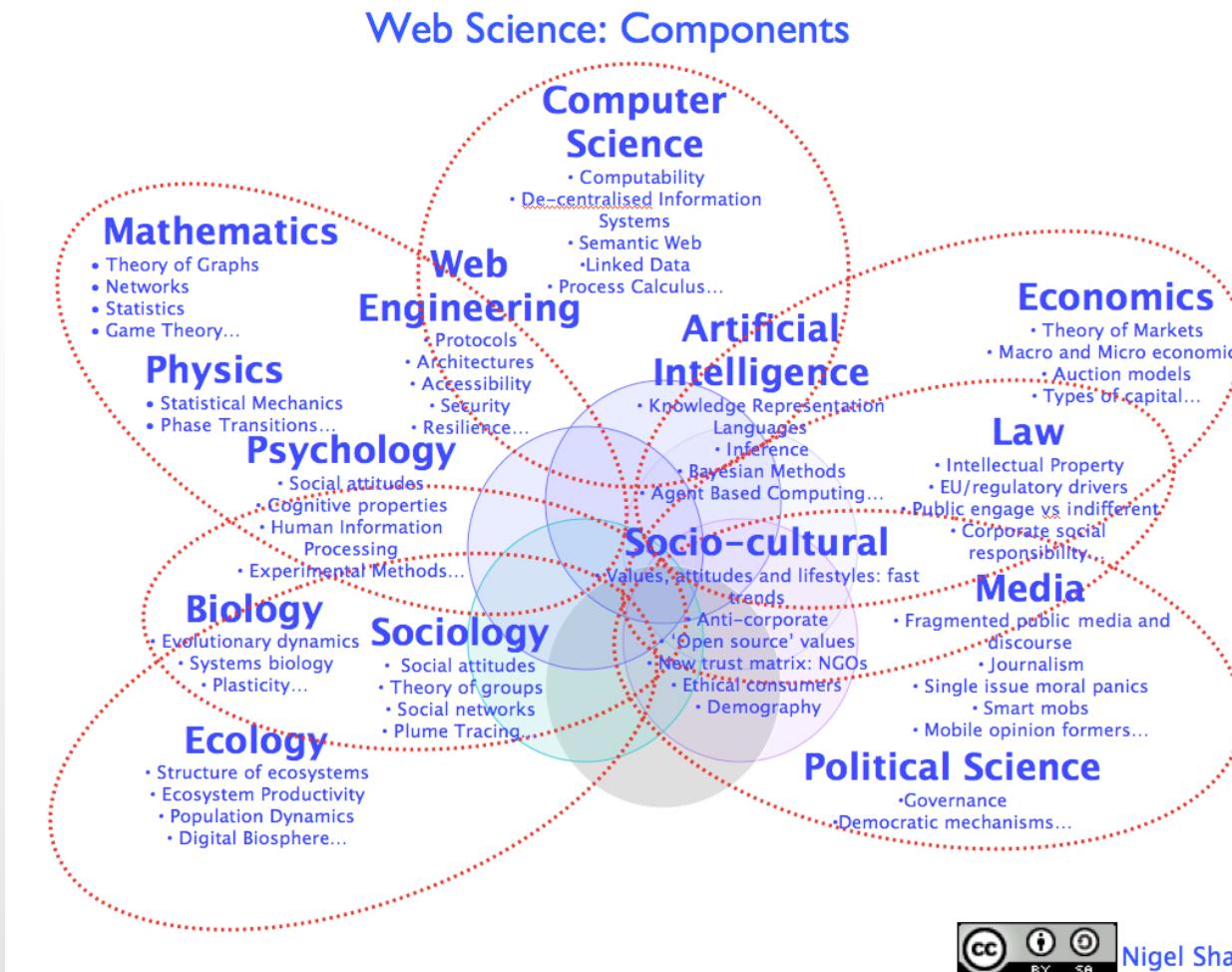
#### An Interview with Donald Knuth



# Web Science is about additionality

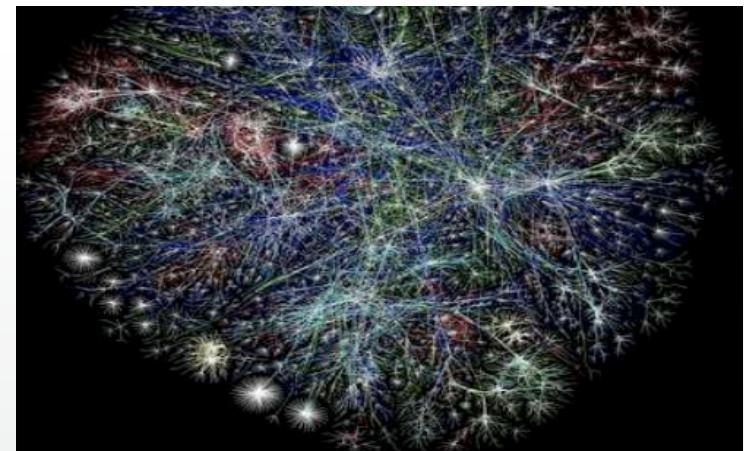
Not the union of the disciplines

But more than their intersection



# Web Science essentials

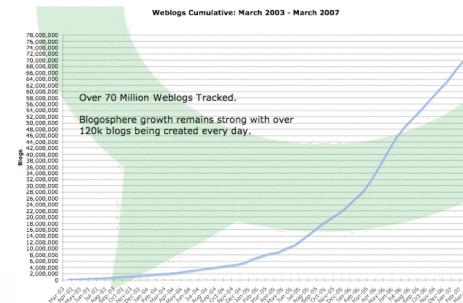
- Web architecture is a set of simple principles that give rise to complexity
- Simple micro rules give rise to complex macro phenomena
- Many systems in nature are like this
- A need for a systems oriented view of the Web and its ecosystem
- A process that accounts for design/engineering and analysis/science
- An approach that is focused on the social and technical



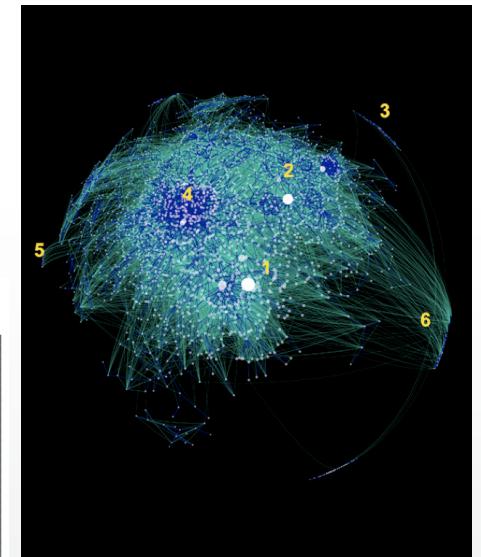
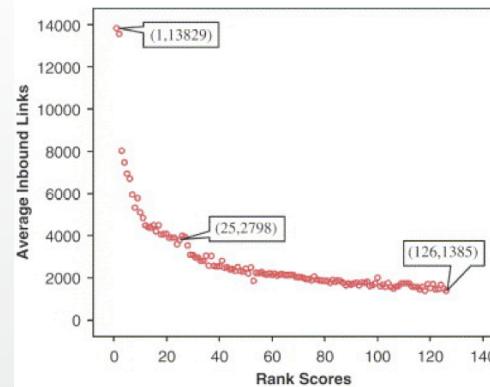
# Web Science

## an example

- When and why did the blogosphere take off?
- Who blogs and how much?
- Why do they blog?
- Is it the same everywhere?



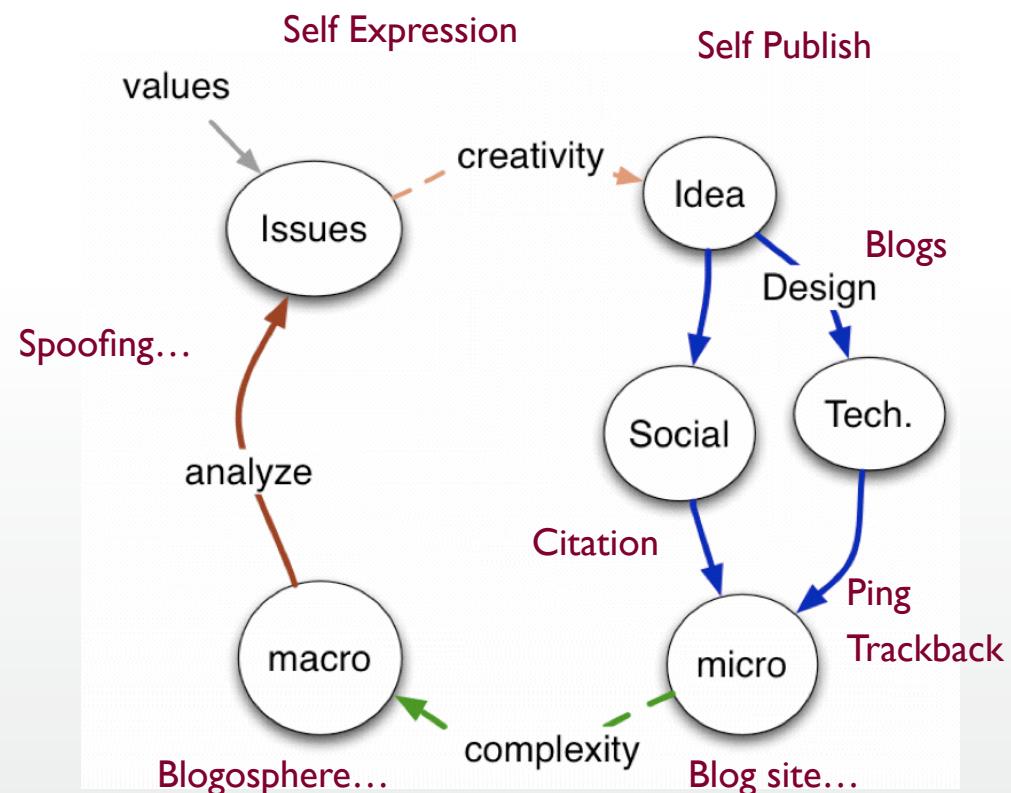
Top Blog sites



# Web Science

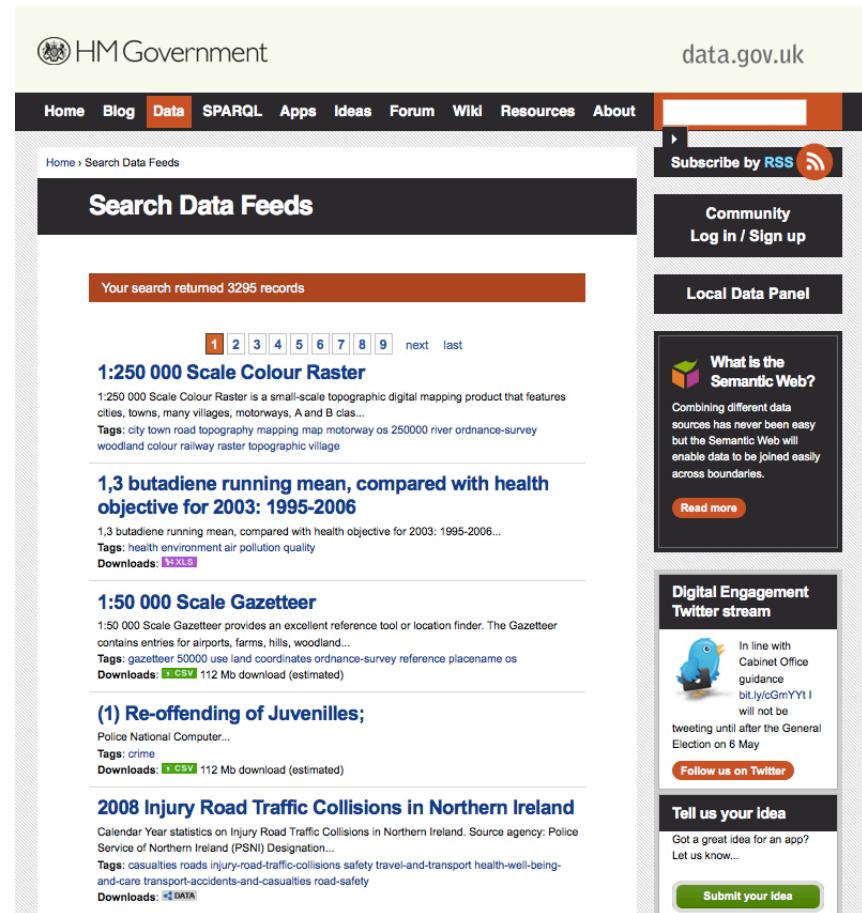
## what we need to understand

- creative innovation
- design and engineering
- the social and the technical
- interpretation and analysis



# Context

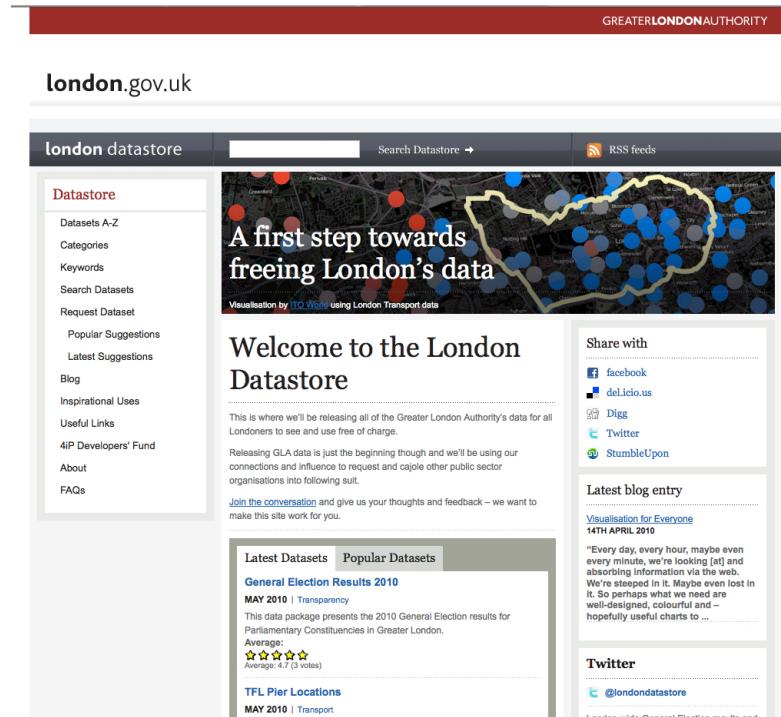
- Sometimes you can catch a wave
- Governments, cities, organizations, individuals - all releasing data
- Our emphasis was non-personal public data
- Wouldn't think that this would set your heart racing – but it does!



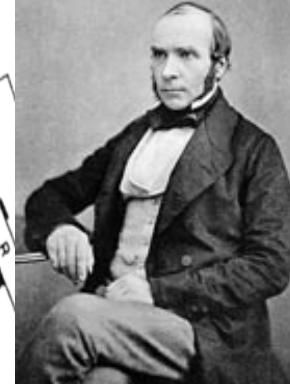
The screenshot shows the HM Government data.gov.uk website. The top navigation bar includes links for Home, Blog, Data (which is highlighted in orange), SPARQL, Apps, Ideas, Forum, Wiki, Resources, and About. On the right side, there are links for Subscribe by RSS, Community, Log in / Sign up, and Local Data Panel. A sidebar on the right features a box about the Semantic Web and a Digital Engagement Twitter stream. The main content area shows search results for 'Search Data Feeds', with a message indicating 3295 records found. The first result is '1:250 000 Scale Colour Raster', described as a small-scale topographic digital mapping product. The second result is '1,3 butadiene running mean, compared with health objective for 2003: 1995-2006'. The third result is '1:50 000 Scale Gazetteer', described as an excellent reference tool. The fourth result is '(1) Re-offending of Juveniles'. The fifth result is '2008 Injury Road Traffic Collisions in Northern Ireland', described as calendar year statistics. Each result includes a brief description, tags, and download links.

# Context

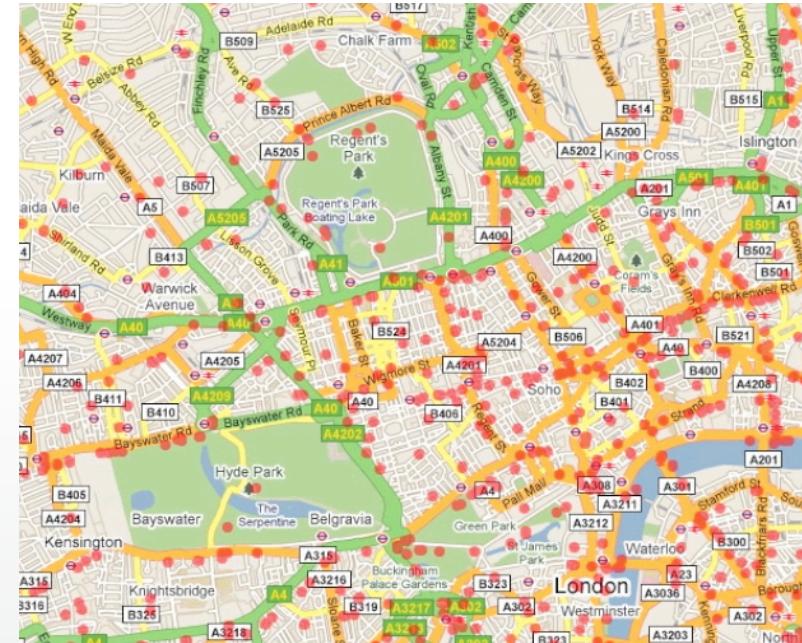
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# The Power of Open Public Data



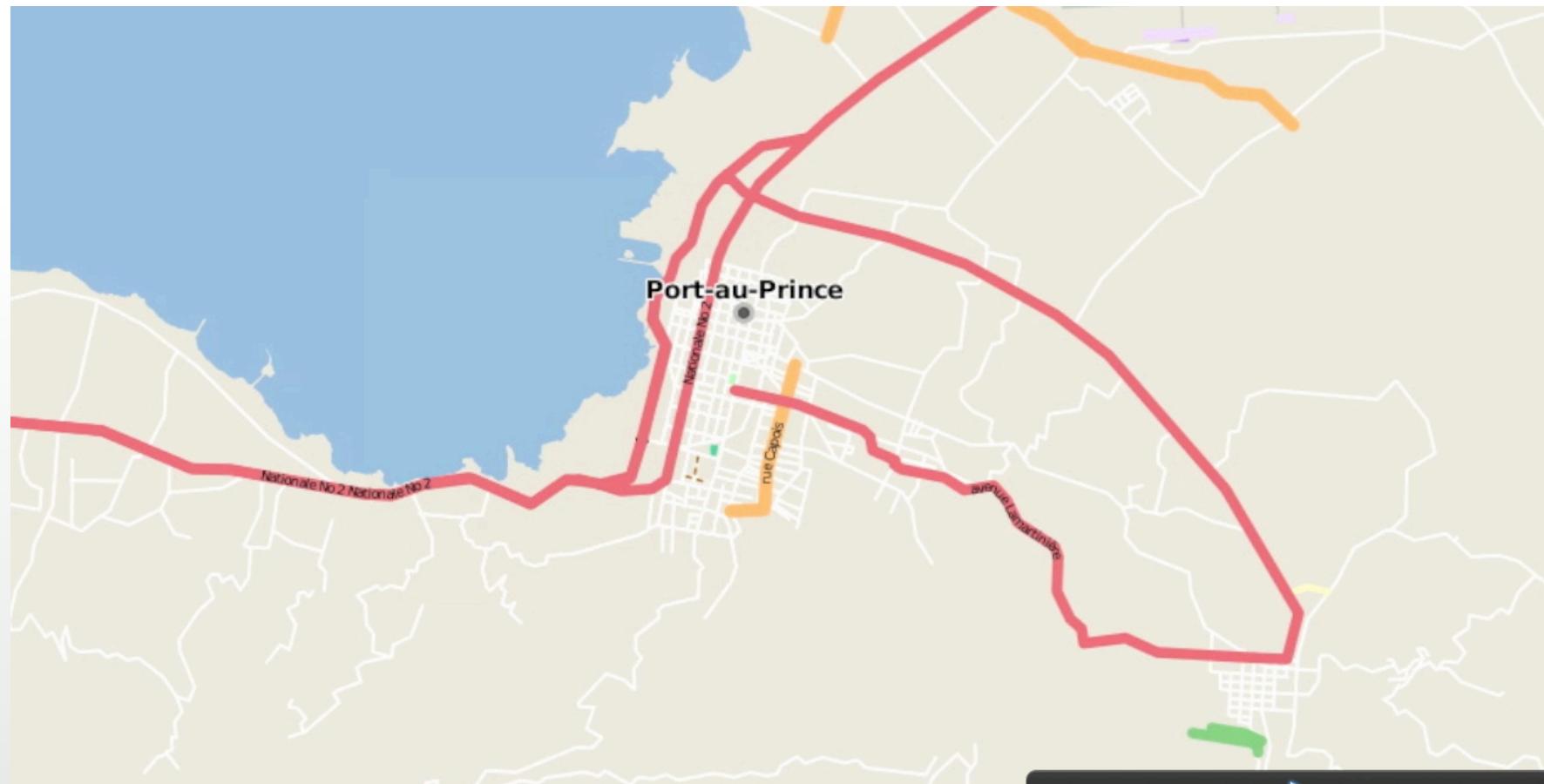
Cholera  
cases



Bicycling traffic  
accidents

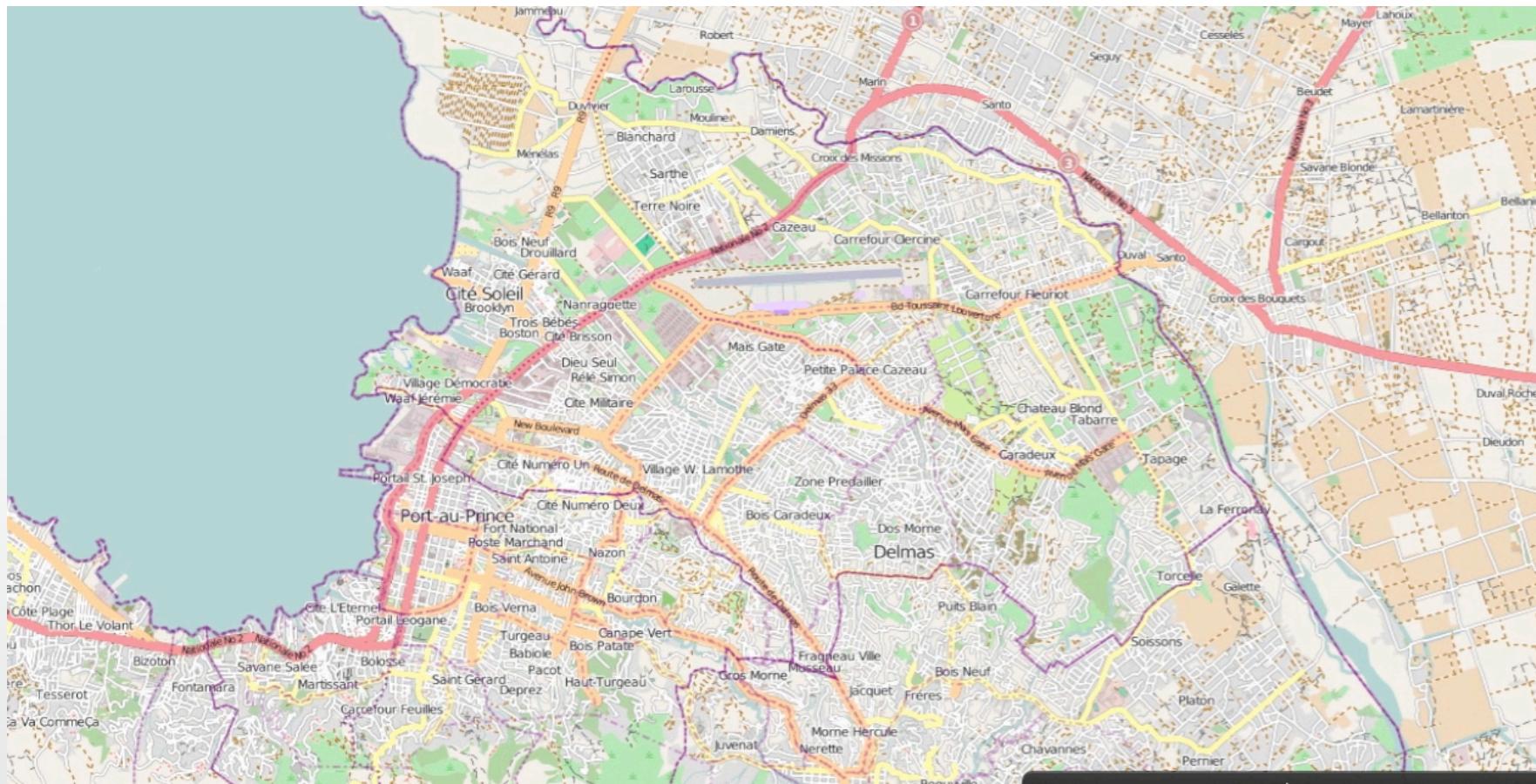
# The Power of Open Public Data

## Port-au-Prince < 12 Jan 2010



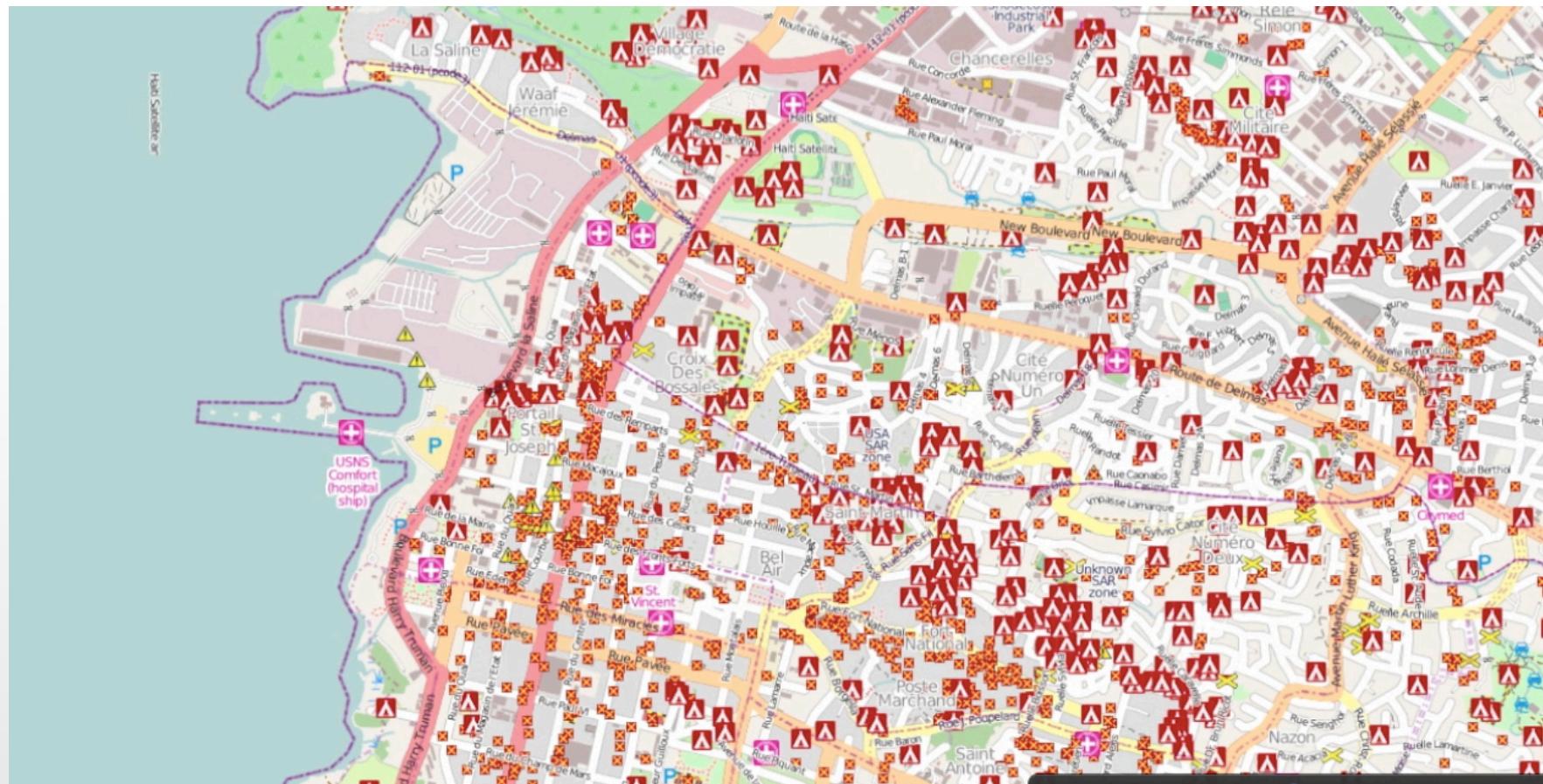
# The Power of Open Public Data

## Port-au-Prince ≈ 25 Jan 2010



# The Power of Open Public Data

## Port-au-Prince ≈ 25 Jan 2010





Using next generation Web technology to  
improve the delivery of policy and public  
services across Government (2005-06)



*Office of*  
PUBLIC SECTOR INFORMATION

Land Registry  
Cymraeg



national STATISTICS



LONDON



*The London Gazette*



CabinetOffice



# The approach became embedded



Office of  
PUBLIC SECTOR INFORMATION



## The United Kingdom Implementation of the European Directive on the Re-use of Public Sector Information

- the first two years

A Report by the Office of Public Sector Information

July 2007

### AKTive PSI: Leading by Example

- 4.20 The UK public sector is a source of rich, high quality and sought after data. While much of this information is published and available for re-use by others, it is often trapped by poor data structures, locked up in legacy data formats or in fragmented databases.
- 4.21 To explore the issues more fully, in 2005-6, OPSI worked with Advanced Knowledge Technologies (AKT),<sup>36</sup> an inter-disciplinary research project led by the University of Southampton. OPSI's work with AKT, in a research project called AKTive PSI, had two aims:
  - to raise awareness about and disseminate the capabilities of semantic web technologies amongst government departments, agencies and local authorities;
  - to show what is possible using this technology.
- 4.22 OPSI brought together a diverse collection of public sector information assets to experiment with. A number of public sector organisations were involved in the project, including Ordnance Survey, the Met Office, the Department for Communities and Local Government, the Office for National Statistics, the Department for Environment, Food and Rural Affairs, the Environment Agency and the London Boroughs of Camden and Lewisham. The project underlined the potential for the use of semantic web technology in large scale integration of public sector information and the benefits such aggregation would bring. Semantic Web technology provides the best model for a range of interoperability issues. If widely adopted it would do much to harness the re-use of public sector information.
- 4.23 AKTive PSI has spawned further work in government using Semantic Web technology<sup>37</sup>. OPSI is using this technology in the following ways:

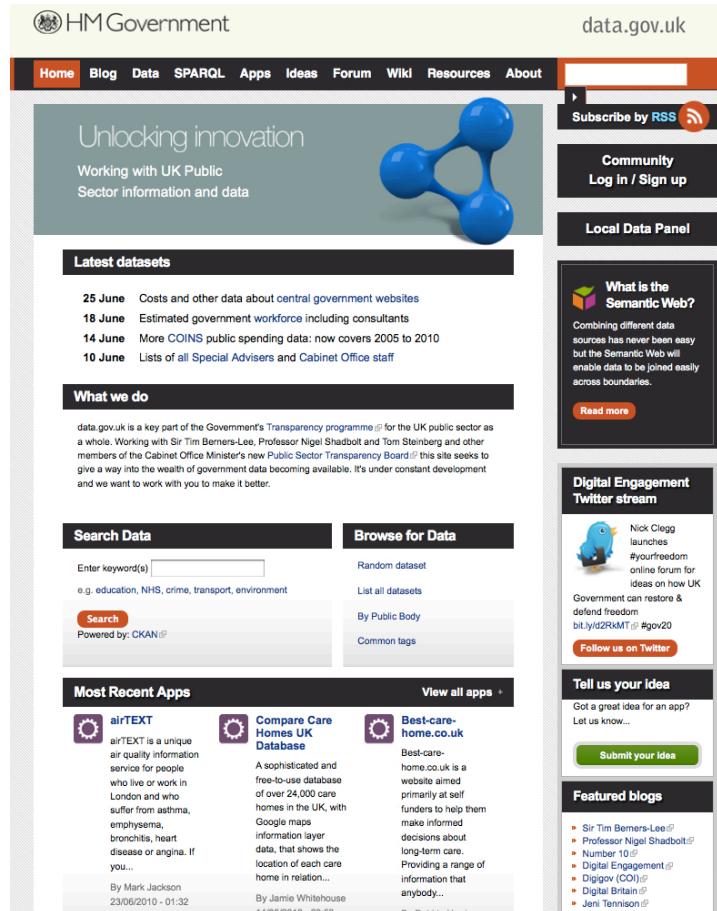
# MPDP: Making Public Data Public

- Berners-Lee and Shadbolt – June 2009 Appointed HMG Information Advisors, 2010 Appointed to HMG Transparency Board
- Context – Power of Information Taskforce
- Previous work with OPSI
- We didn't know what we couldn't do!
- Strategic Drivers
  - Transparency and accountability
  - Economic and Social Value
  - Public Service Improvement
  - New Industries New Jobs



# What data?

"Public Data" is the objective, factual, non-personal data on which public services run and are assessed, and on which policy decisions are based, or which is collected or generated in the course of public service delivery.



The screenshot shows the homepage of data.gov.uk. At the top, there is a navigation bar with links to Home, Blog, Data, SPARQL, Apps, Ideas, Forum, Wiki, Resources, and About. The main header features the HM Government logo and the text "Unlocking innovation: Working with UK Public Sector Information and data". Below this is a large blue 3D molecular model. A sidebar on the right includes links for "Subscribe by RSS", "Community Log In / Sign up", and "Local Data Panel". A sidebar on the left provides information about the Semantic Web and links to a "Digital Engagement Twitter stream" and a "Tell us your idea" section. The central content area includes sections for "Latest datasets", "What we do", "Search Data", "Browse for Data", "Most Recent Apps", and "Featured blogs".

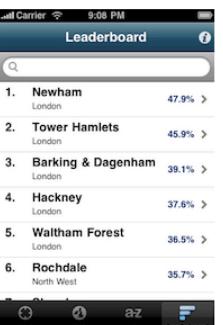
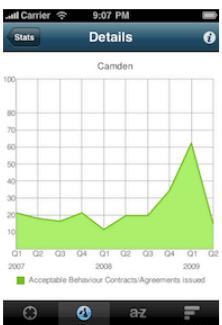
# The Power of OGD - ASBOrometer



**ASBOrometer** is a mobile application that measures levels of anti-social behaviour at your current location (within England and Wales) and gives you access to key local ASB statistics.

**ASBOrometer** is available for iPhone and Android phones. Get it FREE from the iTunes App Store or Android Market now!

This app was created by [Jeff Gilfelt](#) and made possible by the [data.gov.uk](#) initiative, which is opening up UK government data for public reuse.



# The Power of OGD – Where's the dentist

Home  
News  
Apps  
Find GPs  
Find Pharmacies  
Find Postboxes  
Find Pubs  
Find Toilets  
SF Trees  
**UK Dentists**  
Support  
Contact



## UK Dentists



Find your nearest NHS dentist quickly and easily!

The National Health Service has over 7,500 dental surgeries across England but finding one can be a difficult and time consuming task. This app is based on data provided by the UK's Health and Social Care Information Centre (HSCIC)\* and covers 99.4% of all registered NHS dental surgeries in England.

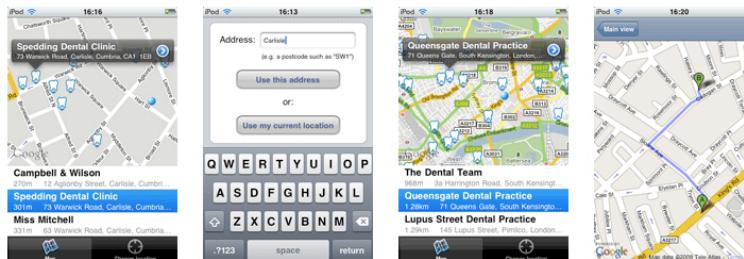
Search for an NHS dentist around your current location, or look for one in another area (where you may be moving to, or for a friend) via a simple place name or postcode search. Distances can be displayed in metric or imperial units (configured in the application preferences).

UK Dentists uses the built in GPS on the iPhone to get your current location, but can also locate an iPod Touch in built-up WiFi areas. If your location cannot be determined automatically then you can always enter your post code to get started. Please note that an internet connection is required to get location and map data.

\* Data reproduced under the terms of the Office of Public Sector Information (OPSI) Click-Use Licence.

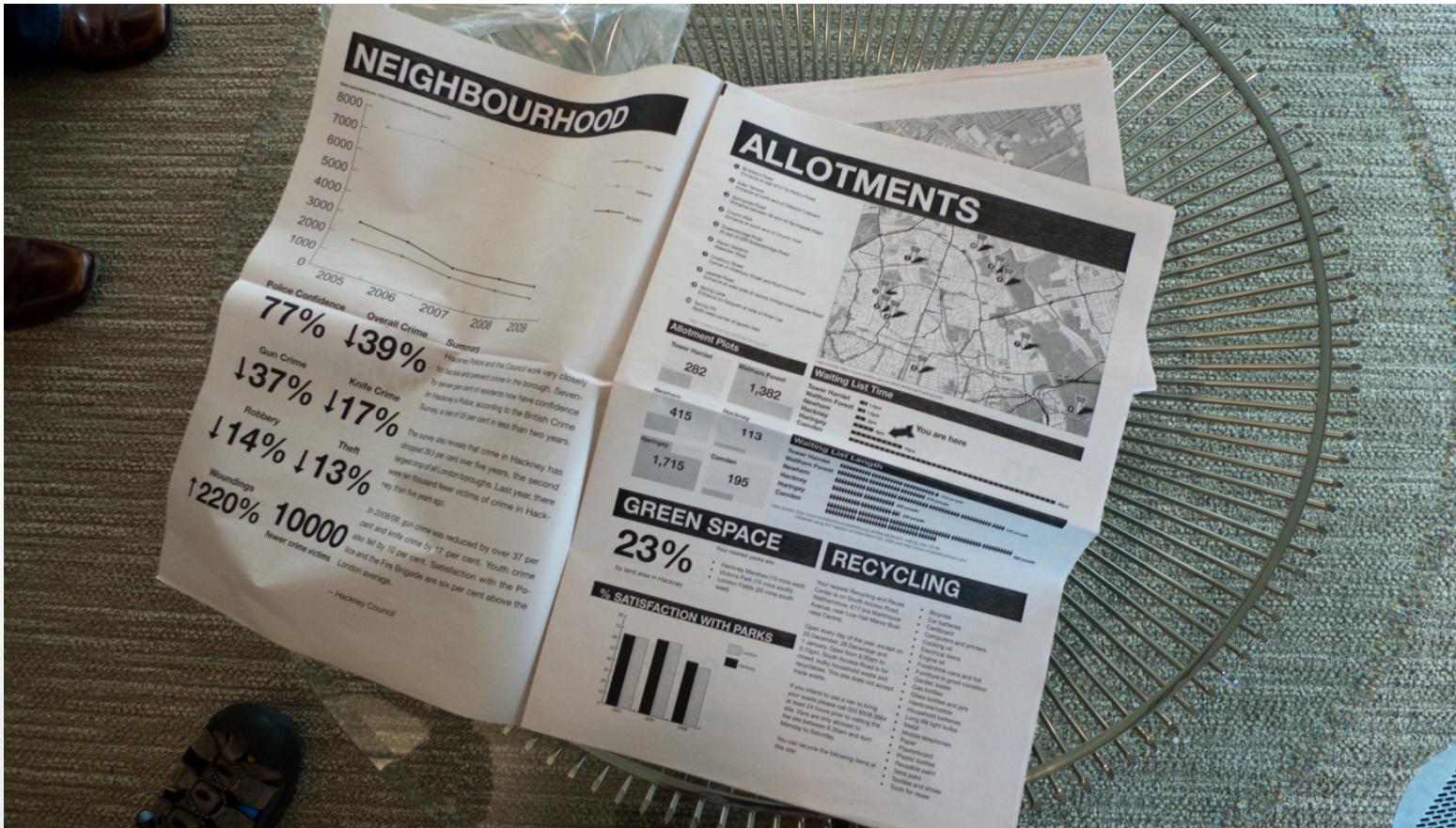
## Application Screenshots

Click on any of the images to see a larger version



[Buy on iTunes](#)

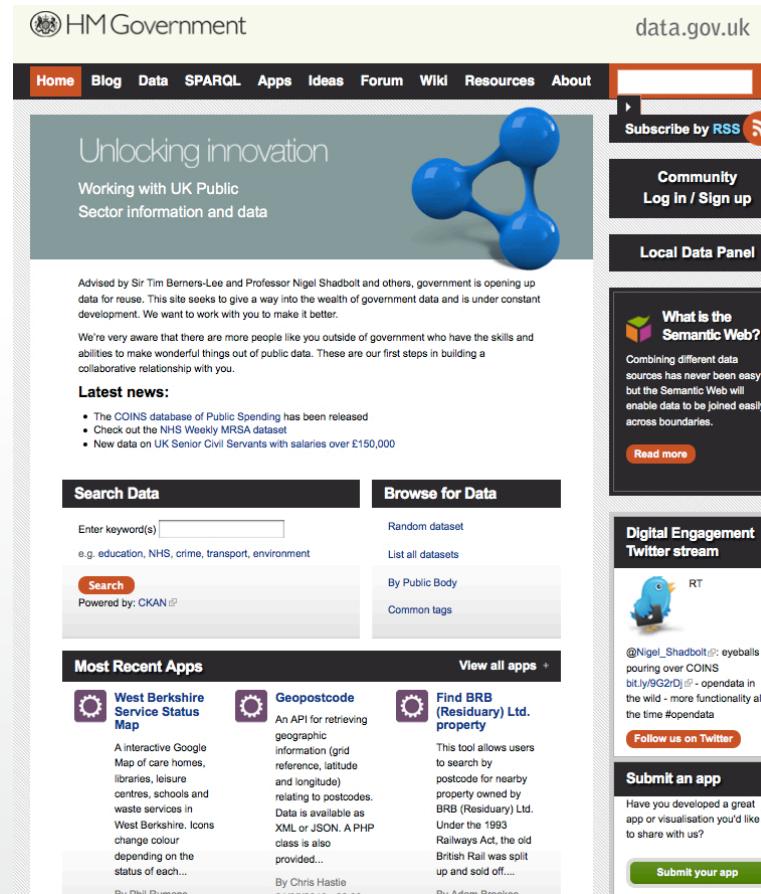
# The Power of OGD – Post Code Paper



# The Power of OGD – Maps, Spending...

# How data.gov.uk

- data.gov.uk > 4000 datasets on it
  - open source and open standards
  - key data sets released inc OS OpenData
- a new open licence for Crown Copyright information
- a network of ‘guerrillas’ within Whitehall
- a community of external data users and developers
- a group of experts on creating, transparent open and standardised formats for data



The screenshot shows the data.gov.uk homepage. At the top, there's a navigation bar with links for Home, Blog, Data, SPARQL, Apps, Ideas, Forum, Wiki, Resources, and About. To the right of the navigation is a search bar and a 'Subscribe by RSS' button. Below the navigation is a banner with the text 'Unlocking innovation' and 'Working with UK Public Sector information and data'. To the right of the banner is a blue 3D molecular model icon. The main content area has a grey background and contains text about the government opening up data for reuse, advised by Sir Tim Berners-Lee and Professor Nigel Shadbolt. It also mentions the COINS database of Public Spending and the NHS Weekly MRSA dataset. Below this is a 'Latest news' section with a list of three items. Further down are 'Search Data' and 'Browse for Data' sections, and a 'Most Recent Apps' section featuring three apps: 'West Berkshire Service Status Map', 'Geopostcode', and 'Find BRB (Residuary) Ltd. property'. On the right side of the page, there's a sidebar with a 'Community Log In / Sign up' button, a 'Local Data Panel' section, a 'What is the Semantic Web?' section with a brief description and a 'Read more' button, a 'Digital Engagement Twitter stream' section showing a tweet from @Nigel\_Shadbolt, and a 'Submit an app' section with a 'Submit your app' button.

# How? Publish and Praise

<http://www.w3.org/DesignIssues/LinkedData.html>

- ★ Put your data on the Web (any format)
- ★★ Make it available as structured data (e.g. Excel, CSV, instead of PDF)
- ★★★ Use open, standard formats (e.g. XML, RDF)
- ★★★★ Use URLs to identify things (so people and machines can point at your data)
- ★★★★★ Link your data to other people's data

# How? Public Data Principles

1. Public data policy and practice will be clearly driven by the public and businesses who want and use the data, including what data is released when and in what form;
2. Public data will be published in reusable, machine-readable form;
3. Public data will be released under the same open licence which enables free reuse, including commercial reuse;
4. Public data will be available and easy to find through a single easy to use online access point (  
<http://www.data.gov.uk>)
5. :

# How? Public Data Principles

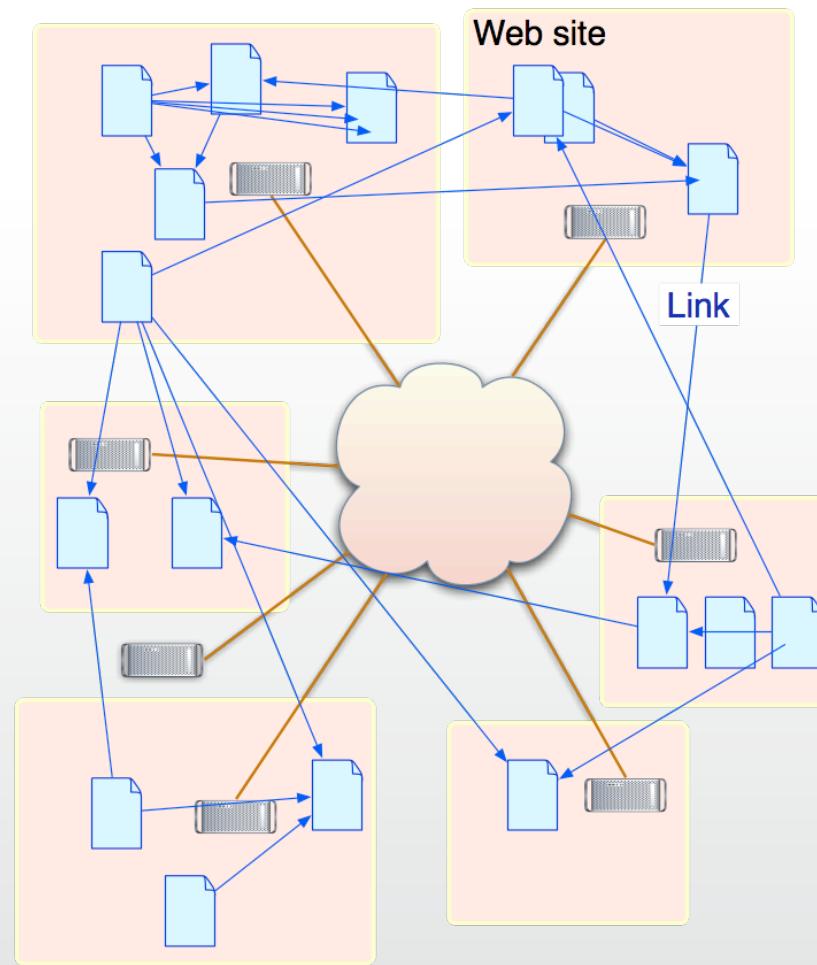
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4. Public data will be available and easy to find through a single easy to use online access point (<http://www.data.gov.uk>)
5. Public data will be published using open standards and following the recommendations of the World Wide Web Consortium;
6. Public data underlying the Government's own websites will be published in reusable form for others to use;
7. Public data will be timely and fine grained;
8. Release data quickly, and then republish it in linked data form;
9. Public data will be freely available to use in any lawful way;
10. Public bodies should actively encourage the re-use of their public data; and
11. Public bodies should maintain and publish inventories of their data holdings.

# Why Linked Data

- Light weight ontologies
- Lots of them - mix vocab
- Four Micro Principles
  - URIs
  - That are dereferenceable
  - RDF/XML
  - Link
- Good for the hygiene of single datasets
- National digital infrastructure being built
- URIs for schools, roads, bus stops, post codes, admin boundaries...
- The link points will have a long tail
- Key data link points exist

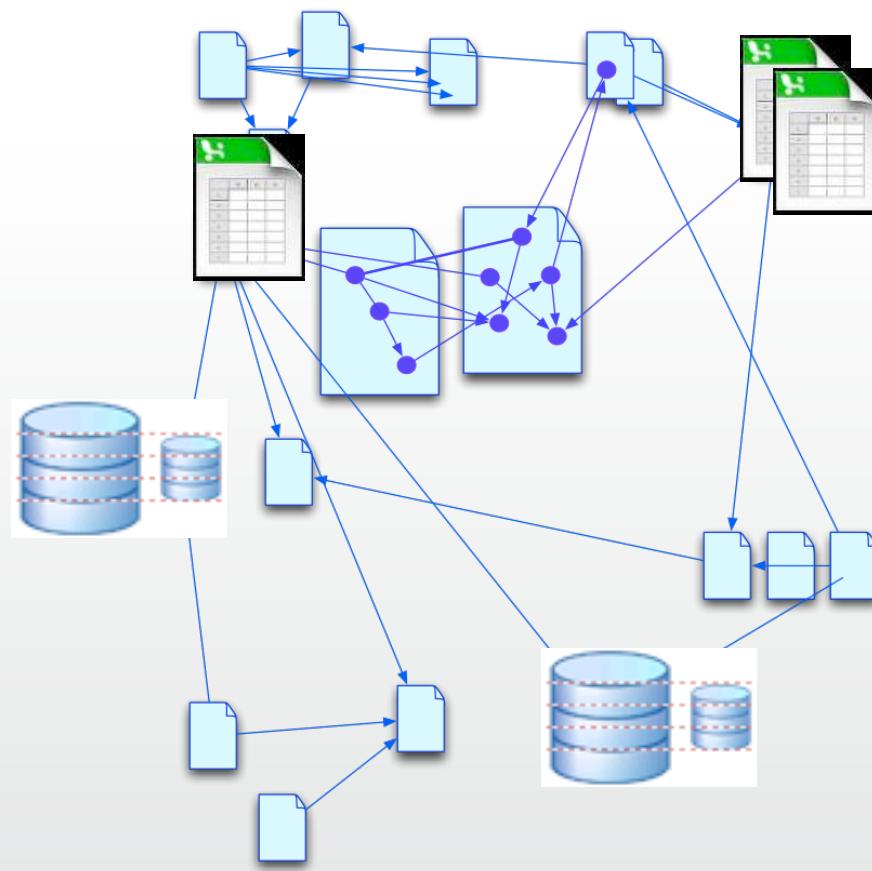
# Web Science

## anticipation – from a Web of Documents



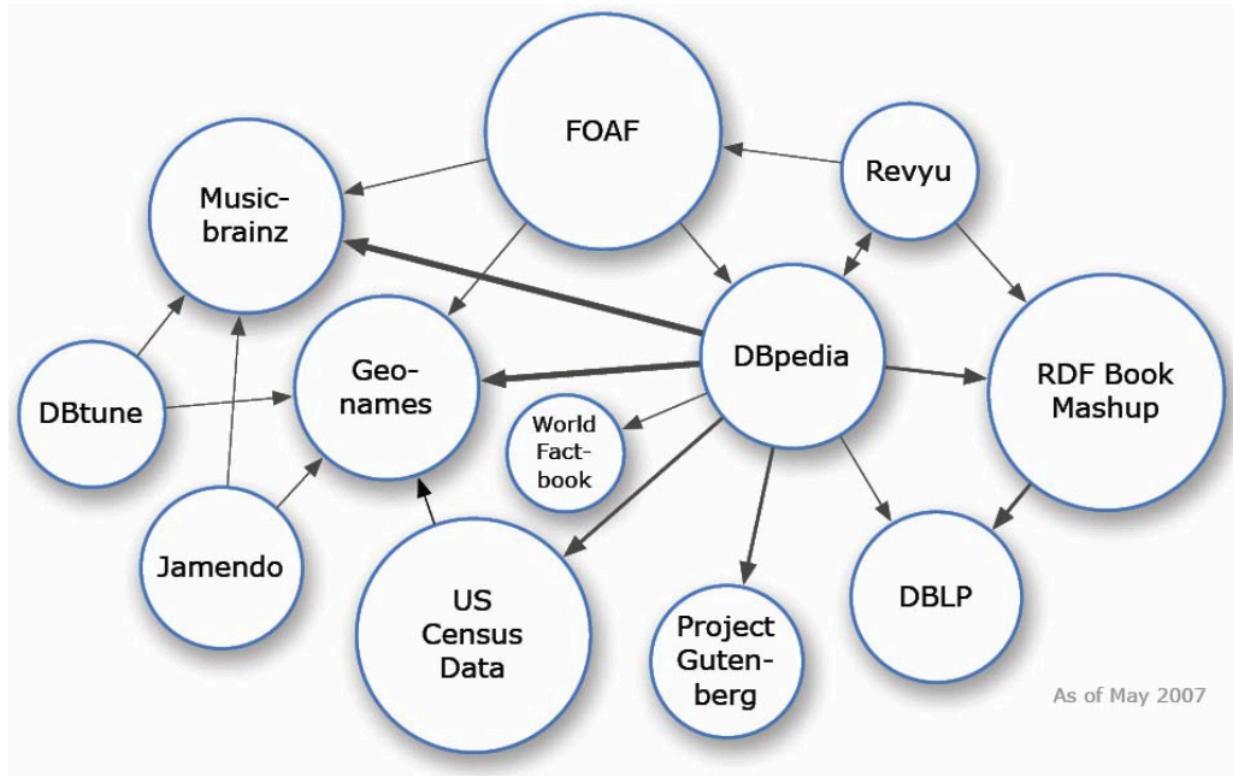
# Web Science

## anticipation – to a Web of Linked Data



# Web Science

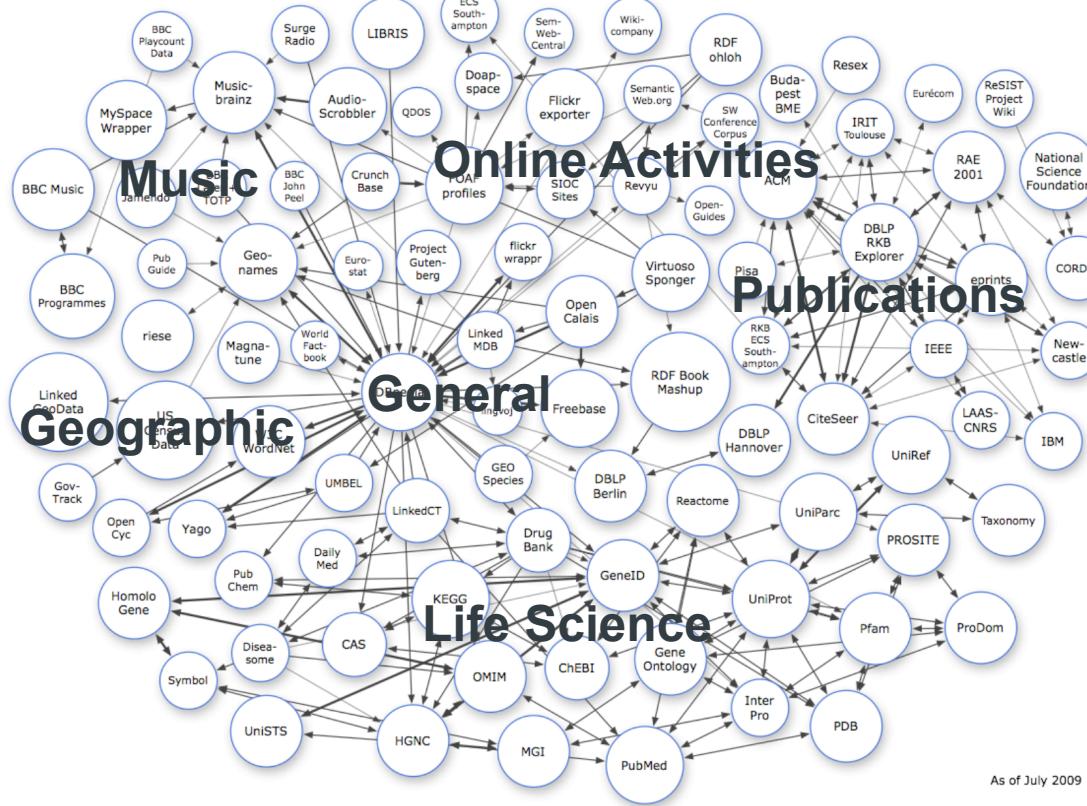
## anticipation – linked data



Open Linked Data on the Web:  
May 2007  
500 million triples  
120 million of links

# Web Science

## anticipation – linked data



Richard Cyganiak

Open Linked Data on the Web:  
July 2009  
Billions of triples and hundreds of  
millions of links

# OGD - UK Linked Data

## How good is my area ?

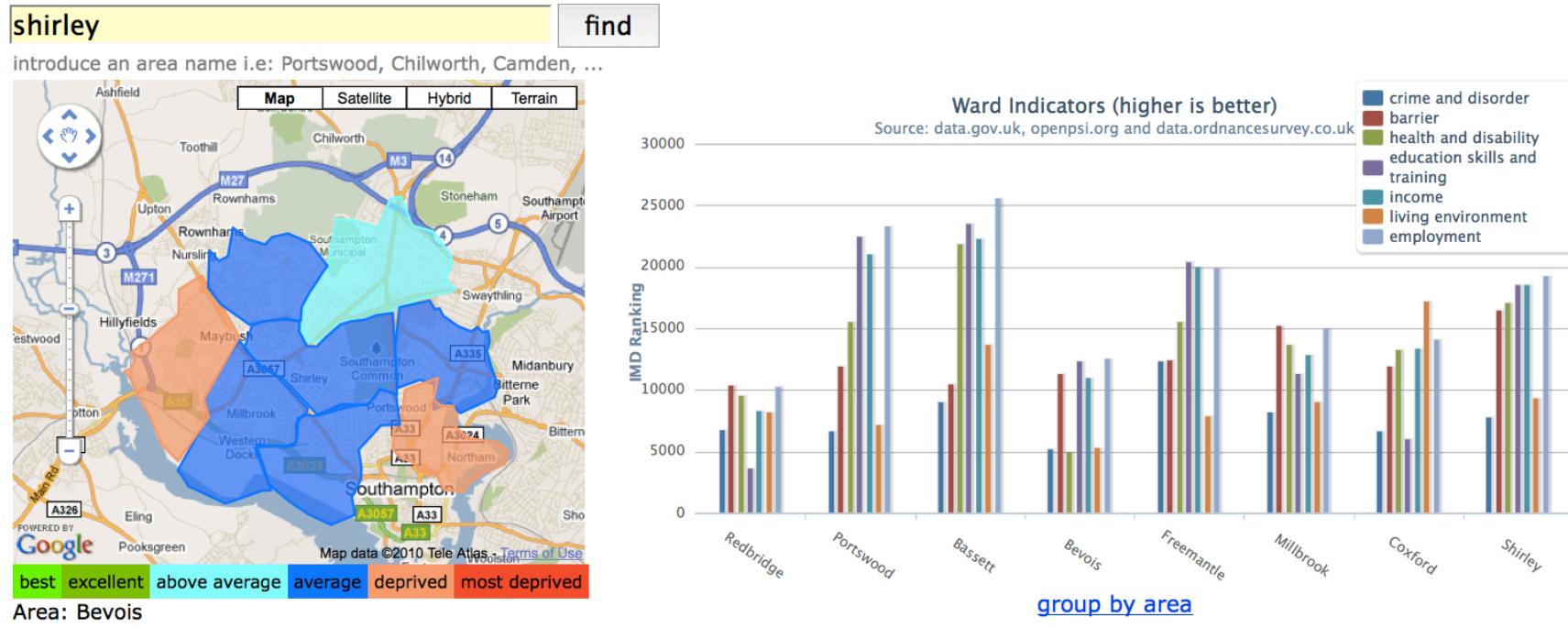
feedback ... please [email us](#)

### Sources:

[statistics.data.gov.uk](#), [data.ordnancesurvey.co.uk](#),  
[IMD Database](#), [Boundary data from OS Open Data](#)

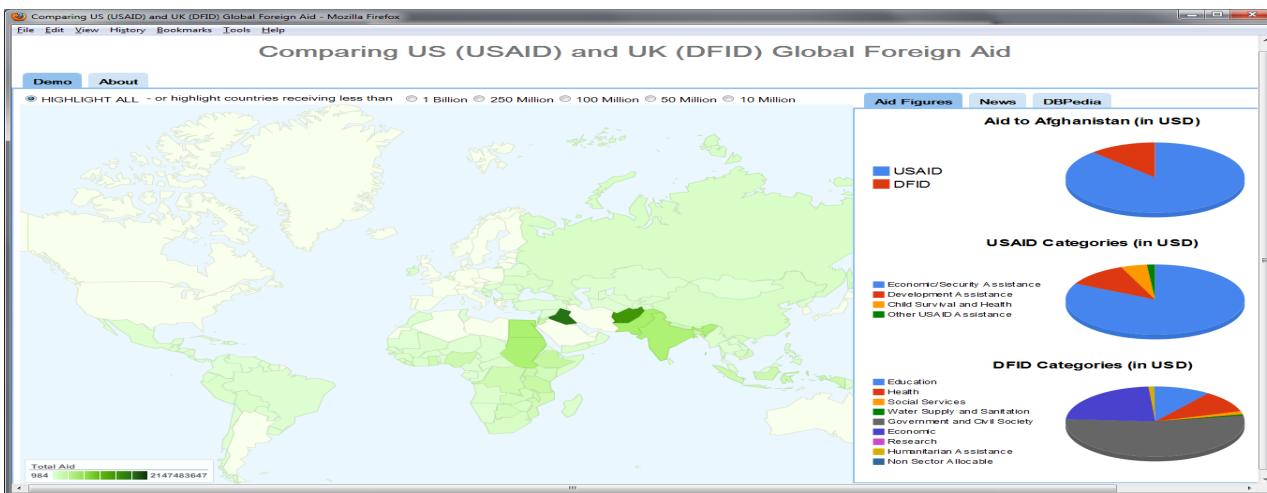
This is a **BETA** app developed in a [EnAKTing](#) hack day. It is built on top of Semantic Web technologies and Linked Data.

It displays a region and its surroundings showing how good are those areas based on the [IMD database ranking](#).



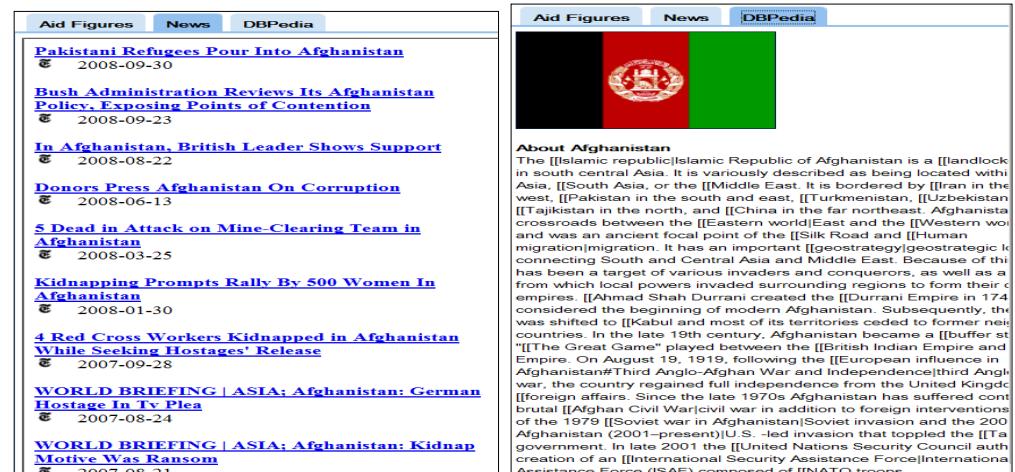
# Linked OGD between Governments

This application presents a mashup of foreign aid data (represented in US Dollars) from the United States Agency for International Development (USAID) and UK Department for International Development (DFID) for the 2007 US Fiscal Year.

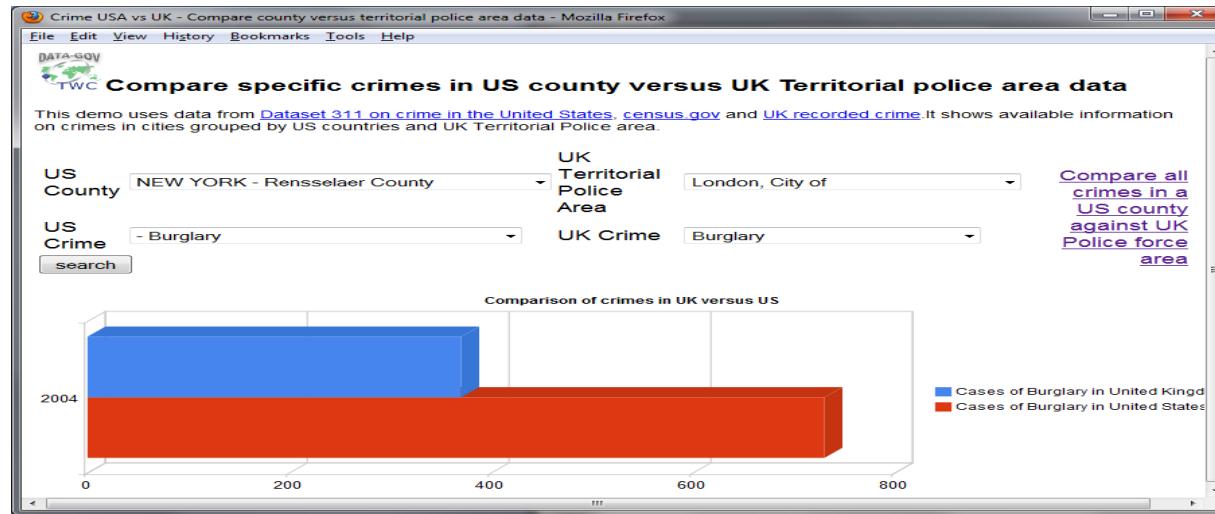


Users may retrieve foreign aid data for specific countries by clicking on a provided world map (shaded based on total combined contributions for USAID and DFID). Upon clicking on a desired country, three kinds of information are presented: Aid Figures, New York Times news, and wikipedia description.

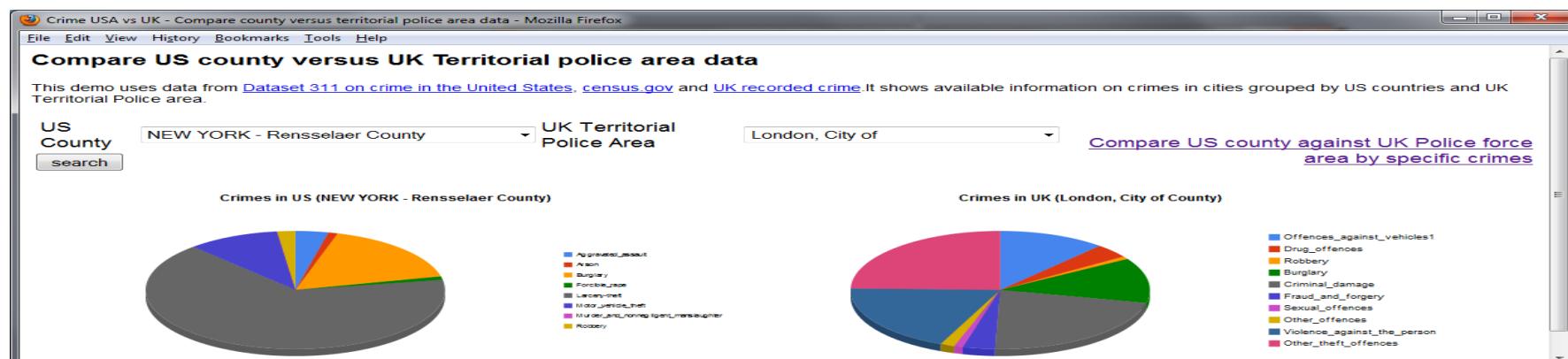
<http://data-gov.tw.rpi.edu/demo/linked/aidviz-1554-10030.html>



# Linked OGD between Governments



This demo uses data from [Dataset 311 on crime in the United States](#), [census.gov](#) and [UK recorded crime](#). It shows available information on crimes in cities grouped by US countries and UK Territorial Police area.



# Why not

Loss of licensing revenue

National security

Loss of control

Complexity

Legal challenges

Investment

Unwelcomed exposure

Capacity building required

Procedural changes

Authenticity, quality

Privacy

Customer service

# Why

- More transparency – what is going on?
- More accountability – and is this acceptable?
- More localism – because it matters to me, my family, my locale
- More economic and social capital – which generates exploitation opportunities
- More engagement – and we can collect, contribute and improve Government's own data and information
- More argument –supporting evidenced based policy

# OGD - Web Science Perspective

