- 1 A modelling tool for capacity planning in acute and community stroke services
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1 Abstract

Background: Mathematical capacity planning methods that can take account of variations in patient
complexity, admission rates and delayed discharges have long been available, but their
implementation in complex pathways such as stroke care remains limited. Instead simple average
based estimates are commonplace. These methods often substantially underestimate capacity
requirements.

We analyse the capacity requirements for acute and community stroke services in a pathway with over 630 admissions per year. We sought to identify current capacity bottlenecks affecting patient flow, future capacity requirements in the presence of increased admissions, the impact of colocation and pooling of the acute and rehabilitation units and the impact of patient subgroups on capacity requirements. We contrast these results to the often used method of planning by average occupancy, often with arbitrary uplifts to cater for variability.

Methods: We developed a discrete-event simulation model using aggregate parameter values derived from routine administrative data on over 2000 anonymised admission and discharge timestamps. The model mimicked the flow of stroke, high risk TIA and complex neurological patients from admission to an acute ward through to community rehab and early supported discharge, and predicted the probability of admission delays.

Results: An increase from 10 to 14 acute beds reduces the number of patients experiencing a delay to the acute stroke unit from 1 in every 7 to 1 in 50. Co-location of the acute and rehabilitation units and pooling eight beds out of a total bed stock of 26 reduce the number of delayed acute admissions to 1 in every 29 and the number of delayed rehabilitation admissions to 1 in every 20. Planning by average occupancy would resulted in delays for 1 in every 5 patients in the acute stroke unit.

Conclusions: Planning by average occupancy fails to provide appropriate reserve capacity to manage
 the variations seen in stroke pathways to desired service levels. An appropriate uplift from the
 average cannot be based simply on occupancy figures. Our method draws on long available,

- 1 intuitive, but underused mathematical techniques for capacity planning. Implementation via
- 2 simulation at our study hospital provided valuable decision support for planners to assess future bed

3 numbers and organisation of the acute and rehabilitation services.

4 Keywords: Stroke; Capacity Planning; Simulation; Average Occupancy

5 Background

6

7 Management of capacity in acute and community pathways is complex. To analyse these systems 8 the mathematical sciences have developed a wide range of robust analytical methods focused on 9 queuing and patient flow, but the uptake and implementation of these methods in routine decision 10 making remains limited in healthcare compared to other sectors [1-3]. In the absence of these 11 models, decision makers must make capacity planning decisions based on average occupancy of 12 wards and, in some cases, aware of the limitations of doing so, apply arbitrary uplifts to these 13 figures. Simulation modelling is an intuitive approach to modelling that synthesises a range of data 14 sources to support decision making for complex problems [4]. For capacity planning problems 15 simulation modelling offers a way to translate the large knowledge base of relevant mathematical 16 models to a form accessible and transparent to healthcare professionals and managers.

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18 The performance of acute and community stroke services typifies the difficulties in capacity planning 19 decisions. Suspected stroke patients, actual stroke and mimics, require urgent access to an acute 20 stroke unit followed by timely transfer to early support discharge services (ESD) or inpatient 21 rehabilitation in a community hospital. Indeed in the United Kingdom the performance of stroke 22 services is measured by the proportion of stroke patients admitted to the stroke unit within four 23 hours of hospital arrival and the proportion of stroke patients that spend 90% of their hospital stay 24 on a stroke unit, with large financial penalties for underperforming services. Performance against 25 these targets is influenced by three interacting factors [5, 6] – capacity, variation in patient length of 26 stay and difficulties in discharging patients to the community (so called 'bed blocking'). As the

number of patients suffering a stroke increases, the pressure on acute, ESD and community
rehabilitation services will rise, and accurate capacity planning that delivers a cost-effective service
will become even more critical. Whilst appropriate capacity planning techniques have been
implemented and used in both cardiothoracic surgery [5] and emergency departments (ED) [7], they
are only outlined and encouraged with respect to stroke services [8, 9].

6

7 In any financially constrained health service there is a need for accurate capacity planning of stroke 8 services. The present UK policy for the centralisation of hyperacute stroke services [10-13] makes it 9 especially relevant as some stroke units will see large increases in the number of patients admitted. 10 Capacity planning simply using average occupancy, even Bagust et al's [14] suggested 85% target 11 bed occupancy, is imprecise and can lead to severe delays within the stroke pathway. Transfer 12 delays to rehabilitation negatively affect patient outcomes[15] and may have financial penalties for 13 hospitals. Mathematical modelling of the whole pathway provides a rational and robust way to 14 mitigate against these problems.

15 Aims

16 To implement advanced capacity planning techniques within a stroke pathway in a UK hospital, we 17 developed a discrete-event simulation model based on 46 months of data (n = 2444; average 637 18 admissions per year) collected between January 2010 and October 2013. The model mimics the flow 19 of patients from admission to an acute stroke unit through to community rehabilitation and ESD. 20 We sought to identify current capacity bottlenecks affecting patient flow; future capacity 21 requirements in the presence of increased admissions; the impact of co-location and pooling of the 22 acute and rehabilitation units; and the impact of complex-neurological patients, who are also cared 23 for on stroke wards, on capacity requirements. We contrast these results to the often used method 24 of planning by average occupancy with and without small uplifts (10-40%).

1 Methods

2 Study setting

The stroke wards in our hospital are part of a pathway that admits stroke (n = 1320; 54%), high risk transient ischemic attack (TIA; n = 158; 6%), complex neurological (n = 456; 19%) and other types of medical patients (n = 510; 21%). The acute stroke unit and single community rehab unit are in separate geographic locations. ESD is provided to mild to moderate severity stroke patients [16, 17] (n = 463) from both the acute (n = 300; 63%) or community rehabilitation wards (n = 163; 37%). The numbers of beds in the acute and rehabilitation wards are currently 10 and 12 respectively.

9 Simulation model

Patient arrival rates, flows and occupancies of stroke units are subject to substantial variation due to
patient type and complexity, eligibility for ESD, seasonal (daily and quarterly) effects, and overflow
from other pressured hospital wards. We constructed a model incorporating these variations using
the simulation software SIMUL8 [18]. The model provided a visual display of patient flows to
facilitate explanation of its logic to clinicians. The model parameters are included in the online
supplementary material.

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17 Our model differs from other models of stroke services focusing on thrombolysis [19-26], as it aims to inform decisions on capacity planning in different parts of the system. The key premise of our 18 19 model that suits its use in capacity planning is that, unlike the real world, it allows patients to flow to 20 the appropriate ward as soon as that is required, thereby estimating 'unfettered' demand[27]. The 21 model produces a daily audit of the occupancy of each stroke ward or service and over time 22 constructs the occupancy probability distribution function (PDF). As the model has no capacity 23 limits, daily occupancy is Poisson distributed [28]. Figure 1 illustrates a simulated occupancy distribution with an average of nine beds, along with a clear indication of the variability away from 24 25 that average. Figure 2 illustrates the model's structure and the average admission rates of patient 26 subgroups to the stroke wards.

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6	Outcome measures
7	The model estimates the probability that a patient cannot be immediately admitted to the acute
8	unit, community rehabilitation unit or ESD. We call this estimate the <i>probability of delay</i> or for
9	shorthand <i>p(delay)</i> . For each scenario investigated we estimate <i>p(delay)</i> for a range of bed numbers
10	and construct a stepped trade-off curve (see figure 3 for an example). The reciprocal (1 / p(delay))
11	provides a quantity that is easily understood by clinicians and managers. For example, <i>p(delay)</i> =
12	0.02 means that 1 in every 50 patients will experience some delay in admission or transfer.
13	We use both the PDF and cumulative probability density function of occupancy to calculate the
14	probability of delay. The general form of this calculation, often referred to as the Erlang loss formula
15	[28], is $P(N = n)/P(N \le n)$. The calculation of the probability of delay in a system where beds are
16	partially pooled between different types of patient is detailed in the supplementary online material.
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Data sources 20 21 The model was constructed using anonymised administrative data collected routinely by the 22 healthcare provider in the acute and community settings. All patients had a recorded primary diagnosis using ICD-10 coding. These codes were grouped into a simpler coding scheme of stroke 23

(ischemic or haemorrhagic), TIA, complex neurological and other. The 'other' category represents
 medical patients who are displaced into the stroke units due to capacity constraints elsewhere in the
 hospital.

4 Statistical Analysis

- 5 Variations in arrival of new admissions and length of stay are modelled using probability
- 6 distributions. Exponential distributions are used to model the time between arrivals of new
- 7 admissions while lognormal distributions are used to model length of stay. Each of the four patient
- 8 types included in the model had their own admission and length of stay distributions, which also
- 9 depended on the ward and on and the patient's eligibility for ESD. We assumed no significant
- 10 correlation between the length of a patient's acute stay and rehabilitation stay. No data were
- 11 available for length of stay in ESD. The model therefore estimates capacity requirements for acute
- 12 and rehabilitation beds only.

13 Scenario comparison

- 14 Table 1 lists the 5 scenarios used for capacity planning. To obtain stable results each scenario has a
- 15 run length of five years and was replicated 150 times. As our model starts with no patients
- 16 occupying beds, we also include an additional 3 year warm-up period to allow the model to reach
- 17 realistic and steady-state occupancy levels. This is removed before conducting our analysis to
- 18 eliminate the bias caused by the unrealistic starting state.

19 Model verification and validation

Input data representing patient classification into stroke and other conditions were coded and
checked separately by a clinician and a data analyst working on the project. Data representing
arrival rates, length of stay, and patient routing were screened and analysed by the authors and then
reviewed by experienced stroke pathway staff.

- 24 To estimate arrival and length of stay distributions we followed standard practice in discrete-event
- simulation studies [see 29, 30]. Inter-arrival times were modelled using the exponential distribution,
- 26 implying random arrivals. For length of stay we used the software Stat::Fit [31] to provide a list of

1 candidate distributions and maximum likelihood estimates of parameters. We selected the log-

2 normal distribution from this list as it is often used to model process times [29].

A workshop was held to review the model logic. Face validation was sought from those that worked in the stroke pathway; in this case a senior ED medic, a senior stroke physician, a senior stroke nurse, the stroke pathway manager and the hospital's data analyst for stroke. Explanation of the model logic was aided by an animation of the model illustrating the flow of patients. The workshop also provided a forum to review data used in the model. Initial runs of the model with parameter settings matching recent data gave model predictions consistent with recent observed system performance.

10 The programming of the model was verified in two ways. First, standard testing approaches [32]

11 were applied, for example extreme value tests for arrival rates for different groups of patients

12 entering the model and for patient routing probabilities. Second, the model underwent peer review

13 by a specialist researcher who had not been involved in programming the model.

14 **Results**

15 Current and future admissions

The scenarios for current and future admission levels with different bed capacities are summarised in Table 2 with p(delay) reported to 2 decimal places. Planning by average occupancy of the acute unit (9 beds) and rehabilitation ward (10 beds) leads 1 in 5 patients experiencing a delay in admission. The acute stroke unit currently has 10 beds (average occupancy plus a ~10% uplift) with a p(delay) of 0.19 (1 in every 7 patients). Even with a ~30% uplift on average occupancy (12 beds) it is expected that 1 in every 16 patients experience a delay. If the number of acute beds is increased from 10 to 14 (56% uplift) then *p(delay)* falls from 0.14 to 0.02 (1 in every 50 patients), with
 diminishing returns for each extra bed.

The 12 bedded rehabilitation ward represents a 20% uplift on average occupancy. Transfers and
admissions to rehabilitation have a *p(delay)* of 0.11 (1 in every 9 patients). An increase in
rehabilitation beds to 14 (average occupancy plus a 40% uplift) would reduce *p(delay)* to 0.05 (1 in
every 20 patients). A total of 16 rehabilitation beds (60% uplift) are required to achieve a similar *p(delay)* to 14 acute beds.

An increase of admissions by 5% in a 14 bed acute stroke unit increases *p(delay)* from 0.02 to 0.03 (
1 in every 34 patients). A 14 bed rehabilitation unit would experience an increase from 0.05 to 0.07
(1 in every 14 patients) while the operation of a 16 bed rehabilitation unit would be relatively
unaffected.

12 **Co-location and bed pooling**

13 We considered two pooling scenarios where the acute and rehabilitation units are co-located. The 14 first is complete pooling of the current stock of 22 beds. In the second we consider the impact of an 15 additional four beds and the impact of complete pooling versus pooling of a subset of the 26 beds. 16 Full pooling of the current bed stock reduces *p(delay)* for both acute and rehabilitation patients to 17 0.06 (1 in 18 patients). If an additional four beds were available and pooled the likelihood of delays 18 drops to 1 in 64 patients. Table 3 reports this result along with results from scenarios where the 19 units are co-located, but only a subset of the 26 beds are pooled (range 0 to 9 beds). This 20 demonstrates that pooling can be beneficial, but that there is also a trade-off between acute delays 21 and rehabilitation delays. As more beds are pooled this trade-off diminishes.

22 Effect of complex neurological patients on flow

The final scenario analyses the impact of the complex-neurological patients on delays in the stroke
pathway. Our hospital manages all complex-neurological patients in the acute stoke unit (some

1 admitted as suspected stroke) for a short time; however, 11% of complex-neurological patients are 2 later transferred and managed in the community rehabilitation unit. These transferred patients 3 have an effect on the delays experienced accessing rehabilitation in a 12 bed unit: increasing the 4 number experiencing delay from 1 in every 17 patients to 1 in every 9. An effect is also seen in the 5 acute stroke with 10 beds with the number experiencing delay increasing from 1 in every 11 patients 6 to 1 in every 7. To achieve a 0.02 probability of a patient experiencing a delay entering the acute 7 stroke unit 14 beds are needed with complex-neurological patients included and 13 without. A full 8 table of results is provided in the supplementary material.

9 **Discussion**

We emphasise that our model's utility is in *capacity planning* and in particular understanding the trade-off in the chance of delays under different capacity scenarios. By design the model is a simplification of the real world as it allows patients to flow to where they need to go, and hence estimates 'unfettered' demand. This simplification is at the heart of the models usefulness: it allows users to understand the actual capacity requirements in different parts of the pathway.

15 At our study hospital the model demonstrates that an increase from 10 to 14 acute stroke unit beds 16 reduces the number of patients experiencing delays from 1 in every 7 patients to 1 in every 50. This 17 is a substantial improvement in smoothing the flow of patients through the stroke unit and 18 significantly increases the time clinicians can focus on patient care as opposed to bed management. 19 Moreover, the model demonstrates that the additional four beds is relatively robust to a 5% increase 20 in admissions. The modelling also predicts a capacity shortfall in the inpatient rehabilitation wards. 21 An increase from 12 to at least 14 beds is again required to smooth the flow and reduce the 22 likelihood of transfer delays. Obvious extensions to the study are to use the model to explore the 23 impact of reductions in rehabilitation length of stay that could result from improved discharge 24 planning; reduction in the time to set up a community care package (reductions in 'bed blocking'); or

extending the capacity of ESD services to care for more severely affected patients – potential greatly
 reducing length of stay [16].

The study hospital was also planning to co-locate the acute stroke unit and rehabilitation wards. Even if bed pooling between the two units is not officially sanctioned, in practice it is likely that some temporary bed pooling will happen in order to cope with the spontaneous variation in rates of patient admissions and discharges. The model therefore provides a prospective way to plan the implementation of bed pooling and to fully understand the trade-offs when pooling only a subset of beds.

9 The model was also used to analyse the impact of complex-neurological patients on flow through
10 the pathway. The utility of such information is in the dialog between clinicians and healthcare
11 commissioners to understand the implications of service provision to different patient subgroups on
12 overall performance.

13 There are several further ways in which our model can be used, depending on the issues seen to be 14 important in different contexts. For example, it could be used to explore scenarios where stroke 15 beds are reserved exclusively for patients suffering an acute stroke (so called 'ring-fencing'), or 16 'partial ring-fencing' in which admissions of other cases is dependent on ward occupancy. The 17 unfettered demand approach used in our model is generalizable and hence is applicable to other 18 relevant wards. For example, a second use for our model would be to adapt it for other hospital 19 wards, such as those for the cardiac surgery, where timely admission and discharge are important. 20 The strengths of our approach to capacity planning are threefold. First, the model provides a 21 sophisticated analysis of capacity requirements accounting for the spontaneous and unpredictable 22 variability in patient arrivals and lengths of stay. This level of detail is often missing from capacity 23 calculations. Planning models that rely on average occupancy only will greatly underestimate bed 24 requirements as they take insufficient account of variability. In this study average occupancy of the

10-bedded acute stroke unit was nine patients, corresponding to delays for 1 in every 5 patients.
Our study provides a scientific methodology for analysing how many beds above average occupancy
are necessary in order to limit the probability of delay. Second, although sophisticated, the model is
driven by routinely collected data that is readily available from patient administration systems. Last,
as the planning model has no capacity constraints, it is not necessary to model what happens to
patients when stroke wards are full. Its independence of these details, which can vary considerably
across hospitals, greatly increases the applicability of the model to other settings.

8 When adapting our model for similar studies, modellers may face the issue of dealing with the 9 impact of 'bed blocking' increasing the lengths of stay recorded in routinely collected data. That is, 10 the length of stay data do not separate treatment duration and transfer/discharge delays. If 11 sensitivity analyses show that these discrepancies are likely to cause misleading results, a small 12 prospective sample of times where patients are fit for transfer to rehabilitation versus when they are 13 transferred, or a historic sample of lengths of stay during periods of time when beds are not blocked 14 can be used.

15 As our model focuses on capacity requirements, a limitation is that it cannot predict the length of a 16 delay that a patient experiences. This means that the model cannot be used to investigate 17 performance metrics such as the UK's four hour stroke unit target or the proportion of patients that 18 spend 90% of their stay on a stroke unit. Although creation of such models is possible the 19 complexity increases by several orders of magnitude and will inevitably require data that is not 20 routinely collected – for example regarding the management and repatriation of outlying stroke 21 patients. The exclusion of such measures not only reduces our model's data requirements, but also 22 makes our approach more general internationally (where targets such as the 90% stay metric do not 23 apply). The model is easily adaptable to other acute stroke units which transfer patients to multiple 24 inpatient rehabilitation wards in the community and could be used to explore the impact of 25 introducing new cost effective services such as ESD [33].

The simulation-based method used here was chosen in preference to attempting to derive heuristics based on queueing theory for calculating the uplifts to associate with different occupancy levels as a more direct way to incorporate the characteristics of the particular problem. However, the simulation model development was guided by a knowledge of relevant queueing theories, in the spirit of complementary use of simulation and queueing theory [34].

6 **Conclusions**

Planning by average occupancy plus an arbitrary uplift, even up to 30-40%, fails to provide sufficient
reserve capacity to adequately manage the variation in admission and discharges seen in our stroke
pathway. Our method draws on long available, intuitive, but underused mathematical techniques
for capacity planning. Implementation via simulation at our study hospital provided valuable
decision support for planners to assess future bed numbers and organisation of the acute and
rehabilitation services.

13 In recent years some aspects of stroke services have been modelled using discrete-event simulation 14 approaches, [8, 19-25] including access to time-sensitive treatments such as thrombolysis. Our 15 method, with its focus on capacity, is complementary to these models and will be particularly useful 16 for cases of stroke service reconfigurations where acute stroke units will face substantially increased 17 admissions, including patients for whom the final diagnosis is not stroke. To enable cost-effective 18 and efficient provision planning decisions in such complex systems requires all of the relevant 19 information to be considered in a way that is not possible for simple average-based estimates. Our 20 method accounts for the variation in admission patterns, length of stay by patient type and eligibility 21 for ESD, greatly increasing the precision with which services can be planned and the ability to predict 22 and respond to short and long-term variation in demand for emergency stroke services.

1 **Declarations**

2 List of Abbreviations

- 3 ED emergency department
- 4 ESD Early supported discharge
- 5 PDF probability density function
- 6 p(delay) the probability of a delay
- 7 TIA Transient Ischemic Attack

8 Ethics approval and consent to participate

- 9 This publication presents the results of a service evaluation project conducted in collaboration with
- 10 an NHS Trust in the UK using routinely collected administrative data only, and thus did not require
- 11 ethical approval or individual participant consent. No patients were involved or identified, no new
- 12 data were generated or collected, and no care pathways were altered.

13 **Consent for publication**

14 Not applicable

15 Availability of data and materials

- 16 The model is highly generalizable to other stroke pathways. Specific results can be recreated as
- 17 follows. Model logic and arrival rates for patient classes are detailed in the main text. For length of
- 18 stay distributions and patient routing see the online supplementary appendix. The model has a run
- 19 length of 5 years. A warm-up period of 3 years was used with 150 replications.

20 **Competing Interests**

21 The authors declare that they have no competing interests

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4 Author contributions

- 5 TM designed the study, performed the analysis and wrote the paper. DW designed the study,
- 6 oversaw the analysis and contributed to writing the paper. MA, MP and KS provided input to the
- 7 methodology and commented on drafts of the paper. MJ provided clinical guidance and oversight
- 8 and contributed to writing the paper. All authors have read and approved the final manuscript.

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1 Figure titles and legends:

- 2 Figure 1: Simulation probability density function for occupancy of an acute stroke unit:
- 3 Figure 2: Model diagram.

4 Notes: the arrows illustrate the destinations that patients can flow in the model. Figures are average time *between* required admissions. E.g. a stroke patient
 5 requires a bed in the acute stroke unit every 1.2 days.

- 6 Figure 3: Simulated trade-off between the probability that a patient is delayed and the no. of acute
- 7 beds available
- 8

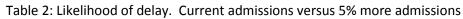
9 List of tables.

Scenario		Description		
0.	Current admissions	Current admission levels; beds are reserved for either acute or rehab patients		
1.	5% more admissions	A 5% increase in admissions across all patient subgroups.		
2.	Pooling of acute and rehab beds	The acute and rehab wards are co-located at same site. Beds are pooled and can be used by either acute or rehabilitation patients. Pooling of the total bed stock of 22 is compared to the pooling of an increased bed stock of 26.		
3.	Partial pooling of acute and rehab beds	The acute and rehab wards are co-located at same site. A subset of the 26 beds are pooled and can be used by either acute or rehab patients.		
4.	No complex-neurological cases	Complex neurological patients are excluded from the pathway in order to assess their impact on bed requirements		

Table 1: Scenarios used for capacity planning

10

	Curr	ent admissions	5% more admissions	
No. acute beds	p(delay)*	1 in every n patients delayed	p(delay)	1 in every n patients delayed
9 ⁺	0.19	5		
10	0.14	7	0.16	6
11	0.09	11	0.11	9
12	0.06	16	0.07	13
13	0.04	28	0.05	21
14	0.02	50	0.03	34
No. rehab beds				
10 ⁺	0.20	5		
12	0.11	9	0.13	8
13	0.08	13	0.09	11
14	0.05	20	0.07	15
15	0.03	35	0.04	25
16	0.02	57	0.02	42



*P(delay) shown to 2 decimal places only

⁺Average occupancy with current admissions rounded to nearest number of beds

1

2

Table 3: Results of pooling of acute and rehab beds

	No. beds			P(delay) [*]		1 in every n patients delays	
Dedicated	Dedicated	Pooled	Acute	Rehab	Acute	Rehab	
Acute	Rehab						
0	0	22	0.057	0.057	18	18	
0	0	26	0.016	0.016	64	64	
14	12	0	0.020	0.117	50	9	
11	11	4	0.031	0.077	29	13	
11	10	5	0.027	0.080	37	12	
10	10	6	0.033	0.057	30	17	
10	9	7	0.030	0.060	34	17	
9	9	8	0.035	0.049	29	20	
9	8	9	0.034	0.051	30	20	

* P(delay) shown to 3 decimal places