

Small hydropower development in Tibet: Insights from a survey in Nagqu Prefecture

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ABSTRACT

Due to its large hydraulic power potential, Tibet has been proposed as the main hydropower development base in China after 2020. This is likely to result in the construction of large and medium sized hydropower projects in this region. To date, small hydropower (SHP) has played an essential role in rural electrification in Tibet. Here we present a review of the status of SHP plants in Tibet and explore its potential based on a field survey conducted in the summer of 2014 in Nagqu Prefecture. The survey revealed that SHP in Nagqu has made it possible for approximately 80,000 local residents (16.3% of the total population) to have access to electricity. Our study shows that SHP suffers from problems such as low utilization of the installed power capacity, high scrap ratio, and has severe impacts on the local ecosystem. Moreover, the role of SHP in Tibet's rural electrification is gradually changing with the arrival of the main power grid, which has also impacted existing SHP plants. In order to improve SHP overall sustainability, optimization of existing plants and construction of new plants with higher standards are deemed necessary. This has to be done with due consideration to the fragile ecosystem in Tibet. Therefore, any expansion in the development of SHP in Tibet should have an appropriate strategy for sustainability and ecosystems conservation and protection.

1. Introduction

China possesses rich small hydropower (SHP)¹ resources, with a technically exploitable capacity of 128 GW [1–3]. Promoted by abundant resources and a series of government incentives, SHP has seen soaring growth since the founding of the People's Republic of China in 1949 (see Fig. 1). Such growth can be divided into three stages [4,5]. Initially, SHP was developed for rural electrification because of its advantages, which include mature technology, easy maintenance, and financial competitiveness [6,7]. However, as early as the beginning of the 1980s, SHP became an important industrial development option to accelerate the growth of the rural economy in addition to satisfying the local electricity demand [8,9]. Small hydropower is regarded as a promising renewable energy source that has the potential to address the increasing pressures of energy security and carbon emission abatement; and hence has been assigned ambitious development goals in recent years [10–12]. By the end of 2015, there were more than 47,000 SHP plants in China with an aggregate

installed capacity of 75.83 GW. Such plants provide electricity to approximately 300 million rural residents in 1/3 of the counties and 50% of Chinese territories. With an annual output of 235.13 TWh, SHP has become an important fraction of hydropower generation in China, accounting for approximately 21% of the total annual hydropower output [13,14].

With an average elevation of 4000 m above sea level, Tibet is recognized as the “roof of the world” and the “third pole of the world”. Owing to its elevation, Tibet has the largest concentration of glaciers outside of the polar caps. As the main part of the eastern Himalayan region, Tibet is the point of origin of several major Asian rivers and countless small streams and is therefore referred to as the “water tower of Asia” [15,16]. The technically feasible potential of hydropower in the region is estimated to be 110 GW, of which 9.05 GW is SHP, ranking third among the Chinese provinces. With regard to SHP development in Tibet, only 0.3 GW was exploited by the end of 2015. Generally, its development is relatively slow and variable, as illustrated in Fig. 2 [9,13]. Nevertheless, SHP, as an essential component of public welfare, has played an essential role in providing electricity to local residents in off-

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grid areas of Tibet. According to published data, by the end of 2010, approximately 0.9 million local residents in 56 counties had access to electricity because of SHP development [17].

Like other Himalayan countries, to convert the “water tower” into “power tower” [18], the Chinese government has proposed Tibet as the main hydropower development base after 2020. Such development is geared to sustain its rapid economic growth and diversify its energy infrastructure. An increasing number of medium and large hydropower projects can be expected in Tibet following construction of the Zangmu Hydropower Station [19,20]. In this context, the role of SHP, as well as its development strategy and its regional impacts will need to be investigated to establish indicative and appropriate pathways for its growth. There has been some published review papers which were associated with SHP development in China and other Himalayan regions [4,9,18]. However, comprehensive surveys and reviews of SHP have not been conducted for Tibet. The exception is a case study analysis which emphasised that SHP schemes in Tibet will induce greater stress on local ecosystems when compared with their counterparts in Guizhou Province in China [21]. Indeed, the belief that SHP systems are a source of safe energy with few or no ecological problems is questionable, especially in areas that have a fragile alpine ecosystem, such as Tibet [14,21,22].

Accordingly, there is an urgent need to investigate the status of SHP development in Tibet and the corresponding challenges associated with such development. To address this, a field survey of SHP plants deployed in Nagqu Prefecture, northern Tibet was conducted in the summer of 2014. Our investigation was designed to: (1) establish the practical operational status of SHP plants in Nagqu Prefecture; (2) appraise existing problems that challenge sustainable development of SHP in Tibet; (3) provide policy recommendations for targets as well as a realistic roadmap of SHP development in Tibet; and (4) present a clear understanding any ecological concerns related to the deployment of SHP in Tibet.

2. Methodology

Massive local investigations and interviews were conducted to collect the qualitative and quantitative data of SHP development in Nagqu Prefecture. All the 27 SHP plants in Nagqu were visited in the summer of 2014. First, the SHP plants were observed to collect the basic information of the plants, including the location, scheme and installed capacity. Moreover, we recorded the main characteristics of local river and surrounding terrestrial ecosystems as well as obvious ecological impacts induced by the plants.

In addition to sites and plant observations, the officials of Bureau of Rural Electrification of each county in Nagqu Prefecture were interviewed to obtain the construction information of SHP plants, such as the sources of construction funds and the year of construction. Furthermore, in-depth interviews were conducted with the head manager of each SHP plant, which mainly focused on the operation and maintenance such as daily operational time, electricity price and breakdown maintenance. The surveys were augmented with detailed data (annual designed operational time and electricity generation) for all SHP plants obtained from plants design reports and confirmation by on-site interviews.

Finally, officials of the Water Resources Department of Tibet Autonomous Region were interviewed to obtain the actual annual electricity produced by each SHP plant in Nagqu Prefecture and the number of local residents served by them.

¹ The definition of SHP differs from country to country and changes with the national economy and rural energy consumption. Currently in China, SHP refers to hydropower plants with an installed capacity of no more than 50 MW [3].

3. Small hydropower in Nagqu Prefecture

3.1. Progress of SHP development in Nagqu Prefecture

Nagqu Prefecture is located in the northern part of Tibet, in the hinterland of the Qinghai-Tibet Plateau. Covering a total area of 0.35 million km² between the Tibetan Gangdise Mountains and the northern part of the Nyainqentanglha Range. Nagqu Prefecture consists of 11 counties and had a total population of 0.49 million at the end of 2012 (Fig. 3) [23]. This region is the riverhead of major Asian rivers, such as the Yangtze, Nujiang and Lancang rivers. Thus, Nagqu is extremely abundant in water resources [24]. Approximately 94.4% of the prefecture belongs to the alpine grassland ecosystem (alpine meadow, alpine steppe and alpine desert-steppe), which has been characterized as extremely fragile [24–26]. It should be noted that alpine grassland ecosystem is the main ecosystem type across Tibet [27].

Before the construction of SHP plants in Nagqu, local residents mainly relied on traditional biomass, such as cattle dung and firewood, for cooking and lighting for thousands of years [28–30]. Since the early 1990s, several SHP plants have been built around the urban areas of the counties to provide electricity for local residents. After implementation of the Chinese Grand Western Development Program (ca. 2000), more SHP plants to serve rural villages were constructed, further raising the rural electrification level. Since 2005, a new batch of SHP plants was constructed around the urban areas to overcome the failures of previous plants. Such failures can be classified as low capacities to satisfy demand and frequent plant failures due to old equipment or construction defects. Currently, approximately 80,000 local residents in Nagqu Prefecture (16.3% of the total population) rely on SHP plants for their electricity supply [23]. Table 1 provides detailed information of all SHP plants in Nagqu Prefecture including the construction time, installed capacity, running time, and current status.

Our investigation confirmed that a total of 27 SHP plants were remaining on-site up in Nagqu Prefecture to 2014 (Fig. 3). Since more than 60% of the population is distributed in the eastern Nagqu region, including Nagqu, Lhari, Biru, Sog, and Bagen counties [23], most SHP plants were also constructed in these areas. The total installed capacity of the 27 SHP plants was 26.9 MW, and the average capacity is around 1 MW. It is important to note that no new plants were constructed in Nagqu since 2010.

3.2. Characteristics of SHP development in Nagqu Prefecture

The surveys conducted revealed that SHP development in Nagqu Prefecture is still in the primary stage, i.e., it is constructed for rural electrification as an important social service for local residents, rather than for promoting the rural economy or providing renewable energy for the country [31]. This is relatively backward compared with SHP development in the eastern provinces, such as Zhejiang and Guizhou [32–34]. Overall, the investigated SHP plants presented the following characteristics:

- (1) The average installed capacity per plant is relatively small (1 MW) and is much lower than the average of the entire country (1.52 MW in 2013) [35]. As shown in Fig. 4, if these plants are further subdivided based on their installed capacity [36], mini plants (in the range of 0.1–2 MW) constitute the majority. Only 1 SHP plant was installed with a capacity of more than 2 MW, namely, the Chal-long plant, which was designed to serve the urban area of Nagqu County (the administrative center of Nagqu Prefecture). The other two plants were categorized as micro plants (less than 0.1 MW) and were built to serve rural areas. Full details are in Table 1 and locations in Fig. 3.
- (2) All SHP plants were isolated power grids and are not connected to the national grid network. Therefore, it is not possible to balance the demand and supply over a day or throughout the year by selling excess power back to or buying additional power from the national grid. Accordingly, wastage of the installed capacity and an unstable supply of electricity are inevitable. Moreover, im-

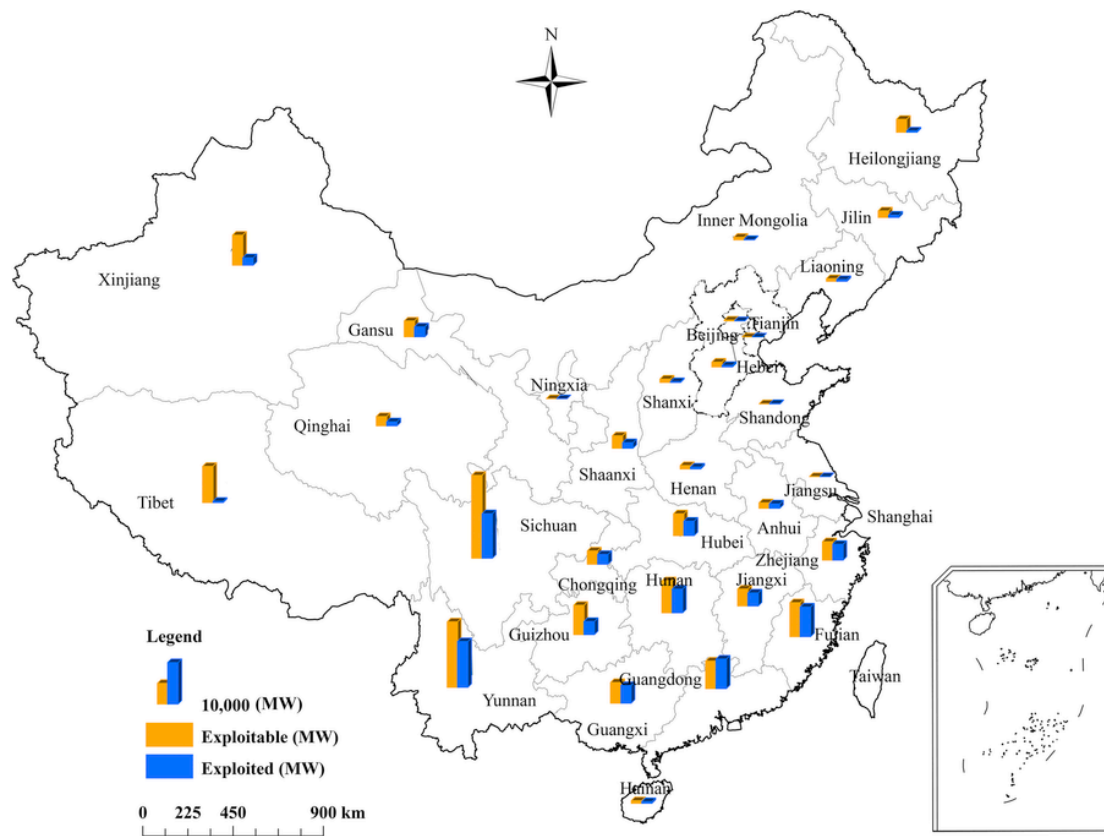


Fig. 1. Exploitable and exploited (in 2015) capacity of SHP in Chinese provinces. Data source [9,13].

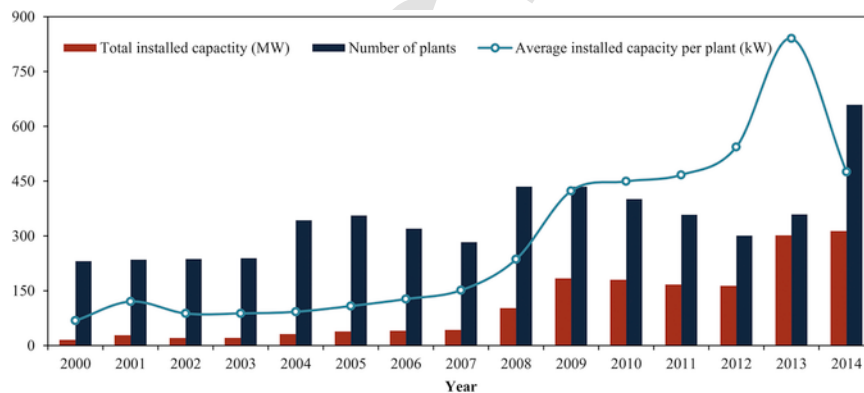


Fig. 2. SHP development in Tibet from 2000 to 2014. Data source [13].

consequences on the equipment, easily leading to a breakdown and reduction of its lifespan.

3.3. Problems associated with SHP development in Nagqu Prefecture

Although SHP in Nagqu Prefecture has achieved remarkable results in providing electricity access for local rural residents, some factors, such as the low utilization of installed capacity, high scrap ratio and evident disturbances to local ecosystems, have been noted in our surveys. These factors have influenced and restricted the sustainable development of SHP to a certain extent, not only in Nagqu, but throughout the Tibetan region.

- (1) Low utilization of installed capacity: In 2013, the actual outputs of these plants were only 10–40% of their designed capacity (Table 1). This means that more than 60% of the installed capacity was wasted over the entire year. Among the various reasons for this, off-grid operation and

frequent shutdown were two major influencing factors. As mentioned above, these SHP plants are mainly running off-grid; therefore, they cannot operate to full capacity under the relatively low and unstable demand by local residents. There are abundant water resources available to sustain operation at capacity. The lack of anchor loads has led to wasted capacity and long periods of idle equipment and operation. The plants also suffered from frequent shutdowns due to equipment failures, during which time water resources flow directly through the plants without generating electricity. Relatively poor equipment as compared with plants in developed countries and the extensive operation are responsible for these frequent failure rates. In addition, except for simple maintenance, the equipment usually needs to be shipped to eastern provinces for repair due to the unavailability of parts, skills and related technology within Tibet. This is time consuming and directly affects the output of plants.

- (2) High scrap ratio of constructed plants: Generally, the lifetime of an SHP plant is 35–50 years [37]. However, of the SHP plants that were investi-

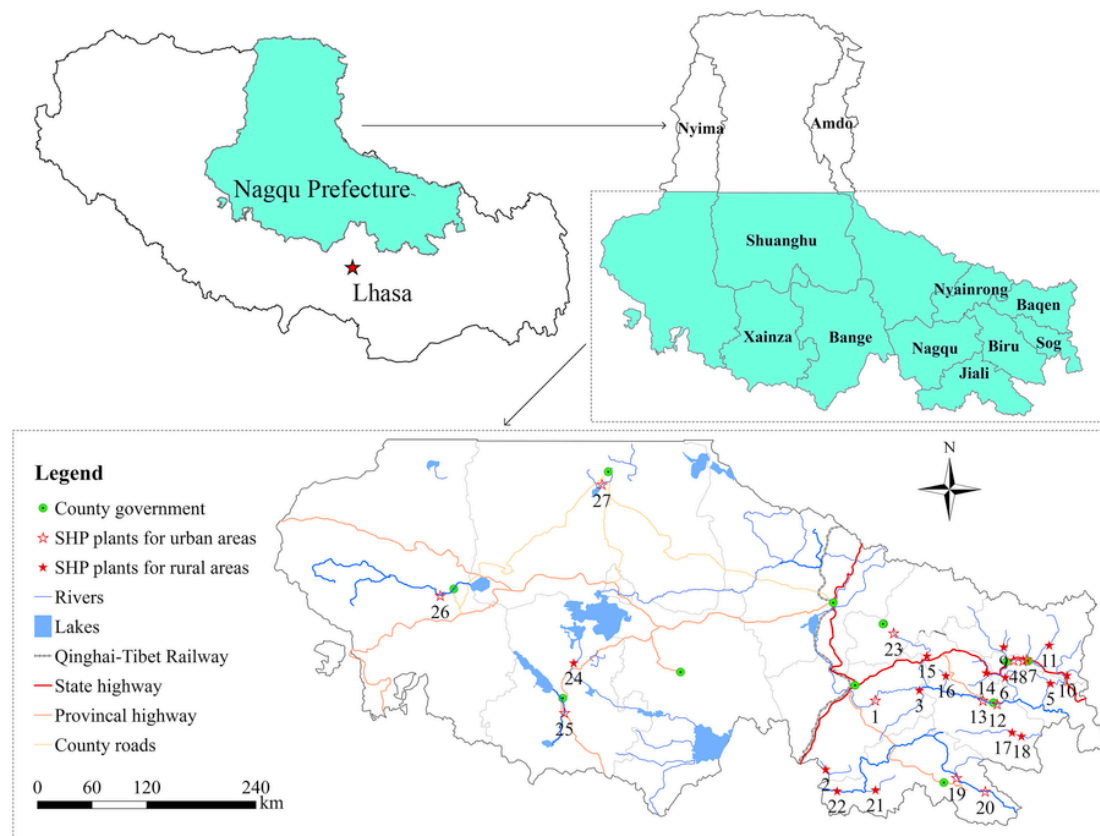


Fig. 3. Locations of the investigated SHP plants in the Nagqu Prefecture, Tibet. Note: The number of each plant corresponds to the number in Table 1.

Table 1
Detailed information of the SHP plants in Nagqu Prefecture, Tibet.

Number	SHP plant	Location	Completion time	Installed capacity (MW)	Designed operation time (h)	Actual operation time in 2013 (h)	Percent (%)	Status
1	Chalong	Nagqu	1996	10.8	4040	–	–	Back-up
2	Youqia		2003	0.15	5562	–	–	Scrapped
3	Nyima		2002	0.15	**	–	–	Scrapped
4	Suoxian	Sog	2003	0.96	6633	2583	38.94	Operation
5	Gamei		2007	0.25	4320	1160	26.85	Repaired
6	Erong		2009	0.1	5531	600	10.85	Operation
7	Aerdan-first	Baqen	1996	0.75	5067	667	13.16	Operation
8	Aerdan-second		2005	0.8	6916	1675	24.22	Operation
9	Gaokou		2004	0.15	5571	1400	25.13	Operation
10	Yaan		2005	0.2	6107	1400	22.92	Operation
11	Manta		2007	0.075	4676	–	–	Scrapped
12	Biru	Biru	1990	1.6	**	–	–	Scrapped
13	Jiqian		2010	2	6533	1480	22.65	Operation
14	Zhala		2003	0.15	**	–	–	Scrapped
15	Xiaquka		2003	0.5	**	–	–	Scrapped
16	Datang		2004	0.125	**	–	–	Scrapped
17	Yangxiu		2005	0.2	5616	760	13.53	Repaired
18	Baiga		2010	0.5	5727	2046	35.73	Operation
19	Lhari-first	Lhari	1996	0.75	**	–	–	Scrapped
20	Lhari-second		2008	1.5	4825	933	19.34	Operation
21	Cuoduo		2006	0.2	6132	860	14.02	Operation
22	Serong		2007	0.2	6200	1665	26.85	Operation
23	Nyainrong	Nyainrong	1996	0.96	**	–	–	Scrapped
24	Xiongmei	Xainza	2010	0.75	6595	1160	17.59	Operation
25	Jaigang		1998	1.5	7200	2867	39.82	Operation
26	Nyima	Nyima	2010	1.26	5880	**	**	Operation
27	Xiyaer	Shuanghu	2007	0.32	7300	**	**	Operation
Total				26.9				

** Not available because of missing data; –No data because the plant was scrapped.

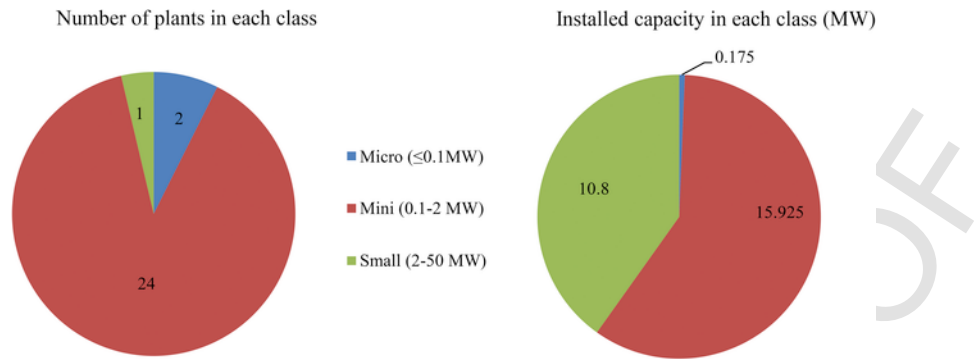


Fig. 4. Comparison of size of SHP plants in Nagqu Prefecture, Tibet.

gated, nine were completely scrapped prior to the end of their expected lifetime. The main reasons were construction defects, old equipment, or the accessibility to the power grid extension for the area they served. In fact, the operational times of some SHP plants, such as Xiaquka and Datang in Biru County, was not very long, with plants being less than 10 years old when scrapped. As shown in Fig. 2, this problem is prevalent all over Tibet; an evident downward trend in both the total number of plants and the installed capacity was observed from 2009 to 2012 across Tibet. For instance, several SHP plants in Chamdo Prefecture of Tibet reportedly operated only for one year before they stopped functioning [8]. Undoubtedly, the scrapping of SHP plants in advance is a large waste of economic resources, especially in Tibet, where the construction costs are very high [38].

(3) Severe disturbance to local ecosystems: The alpine grassland ecosystem in Nagqu Prefecture, which is a result of the cold and dry climate, is very fragile and extremely sensitive to climate change and anthropogenic disturbances. This is also true of the glacier-fed river ecosystems in this region [39]. Once they are severely damaged, their recovery would be very slow or even impossible [25]. SHP development invariably includes a large amount of civil work which is required for plant construction and operation. The preparation of land is usually undertaken using explosives to facilitate construction and the subsequent building of plant components (e.g., dams or weirs, penstocks, and powerhouses). This inevitably causes massive disturbances to the sensitive permafrost environment in Nagqu [40–42]. During the operational stage, dam-toe-based SHP plants could trap a considerable amount of sediment in the reservoirs causing other ecological problems. Table 2 summarizes the main characteristics of the fragile alpine ecosystem and glacier-fed river ecosystem in Nagqu Prefecture, which is easily affected by SHP development according to the surveys conducted and confirmed by the literature [22,24–27,43]. During our field survey, it was clear that there were large disturbances to local ecosystems as a result of the SHP development. As can be seen in Fig. 5, substantial sediment was trapped by the Jiqian SHP plant in Biru County. Moreover, previous study quantitatively confirmed that SHP development in Tibet could lead to higher stress on the ecosystem than SHP development in other regions of China [21].

Table 2
Main characteristics of the fragile alpine ecosystem that is easily affected by SHP development in Nagqu Prefecture.

Affected ecosystems	Local ecosystem type	Main characteristics of the ecosystem	Main impacts induced by SHP development
River ecosystem	Glacier-fed rivers	<ul style="list-style-type: none">● Easily affected by climate change● Abundant fish biodiversity, including many endemics	<ul style="list-style-type: none">● Barriers to fish migration and decrease of aquatic organisms● Sediment trapped in the reservoir
Surrounding terrestrial ecosystem	Alpine grassland	<ul style="list-style-type: none">● Easily affected by climate change● Dry and cold climate● Sensitive permafrost and easily eroded soil● Unstable geological formations● Low vegetation cover	<ul style="list-style-type: none">● Habitat losses for terrestrial organisms because of land occupation for SHP plant construction● Serious vegetation degradation and soil losses around the SHP plant● Potential geological disasters, such as debris flow around the plant



Fig. 5. Extensive sediment deposition in the reservoir of the Jiqian SHP plant in Biru County.

4. Challenges to SHP development in Nagqu Prefecture

4.1. Irrational planning and construction of SHP plants

The planning of an SHP plant is a complex process, involving a series of rigorous stages, to determine the plant site, scale, and generating equipment [37,44]. However, the survey revealed that many SHP projects were subject to arbitrary decisions and irrational planning.

- (1) The sites of some SHP plants were determined arbitrarily, without consideration of the landscape and an adequate reconnaissance survey. For example, the Xiaquka SHP plant in Biru County was constructed in a mountain gap, where the soil was washed extensively by the snow-melted water from the mountains during summer. As a result of substantial reservoir sedimentation, the plant only operated for 10 years before being scrapped. The Manta SHP plant in Baqen County stopped functioning due to similar issues.
- (2) Unsuitable schemes were selected for some plants: According to the interviews with the plants head managers, SHP schemes (dam-toe, diversion, and hybrid scheme) in Tibet usually depended on the availability of financial support for construction, with little regard to the feasibility and potential ecological impacts of different SHP schemes [45]. For instance, it is not feasible to construct a dam-toe-based plant on the narrow river between two steep mountains, such as the Manta plant in Baqen, because it is difficult to clear the sediment trapped in the reservoir and the plant then has to stop running.
- (3) Inappropriate installed capacity was selected for SHP plants: The surveys revealed that the installed capacities of most of the plants investigated were considerably in excess of the actual local electricity load available in their vicinity. If the equipment always operates at low power or is left idle, the lifespan of the equipment will be drastically shortened. Moreover, if the actual electricity loads are much smaller than the rated power of the generating capacity, the plant cannot operate efficiently, which is a common problem in Nagqu.
- (4) Outdated generating equipment in poor condition was installed in some SHP plants: In many circumstances, second-hand equipment retired from eastern provinces were used for such plants to save money. Together with bad maintenance and isolated operation, frequent breakdown of the equipment is inevitable. When the equipment is transported to other provinces for repair, the plant has to stop operating for long periods of time denying access to rural communities. It is worth noting that the maintenance cost became very high owing to the specialized production of parts necessary for the old equipment. However, without such maintenance the plants would have to be scrapped.

In addition to a lack of technical competence, shortage of money is mainly responsible for the above-mentioned problems. Tibet is the most undeveloped province in western China, lacking in financial capacity and relying mainly on central government transfer payments. However, the funding for SHP projects from the central budget are usually conservative, necessitating that supporting funds be contributed by local authorities. If the local government cannot provide its share because of limited financial resources, the reduced investment makes it difficult to adequately conduct pre-project planning work and the purchase of advanced generating equipment.

4.2. Poor management of SHP plants

Fluctuations in real-time electricity load greatly affected the stable operation of off-grid SHP plants in Nagqu Prefecture. In such cases, diligent and delicate management is required, particularly for the normal operation and maintenance of the hydro-turbines. Generally, routine maintenance such as inspection, cleaning, tightening of nuts and bolts and general building work at suitable intervals is essential to minimize the risk of breakdown [6].

The field survey showed that SHP plants in Nagqu were managed

rectly responsible for the operation of the plants. In addition, two or three educated staff members would document the daily operation while also conducting some simple operation and breakdown maintenance. However, slightly complex breakdown maintenance could not be conducted by the plant workers themselves. For plants that served rural areas, the situation was worse. Due to their remote location and poor working conditions, appointed managers with a basic knowledge of SHP operation were unlikely to stay in the plants at all times. In fact, they were present on-site only occasionally. Moreover, the rest of the staff had low or no technical education and little knowledge regarding the SHP. Indeed, they only knew how to perform simple mechanical operations, such as switching equipment on or off. Once the equipment fails, the plants have to stop operating and wait for breakdown maintenance engineers. The following factors can explain the reasons for such poor management of SHP plants in Nagqu:

- (1) Lack of skilled personnel for SHP plant management in Tibet. Because of the tough working environment in Tibet, it is difficult for these plants to attract and retain qualified personnel from outside the region [38]. Within Tibet, few trained personnel would agree to stay in the extremely remote mountainous areas of Tibet for a long time. For this reason, the managers have to employ less skilled local residents for the daily operation of plants.
- (2) Lack of operational funds. The relatively small electricity consumption during the operation period does not provided adequate economic return for SHP plants in Nagqu. Thus, additional money is required to support normal operation. Currently, the operational funding from governments is limited, which results in poor maintenance and few skilled workers [46].
- (3) Lack of incentives. Unlike enterprises in other areas of China, the SHP plants in Nagqu are owned and controlled by branches of local governments [32], and the management system is similar to that of a planned economy. In such an environment, it is difficult to incentivize managers to be completely responsible for operation of the plants, making poor management inevitable, which is in accordance with the observations during the survey.

4.3. Grid construction in Nagqu Prefecture

The construction of the main power grid in Tibet is ongoing, which will influence SHP development [47]. To date, Nagqu County has been covered by the Zangzhong power grid; due to this the existing SHP plants in Nagqu County are no longer essential for the local residents. The fate of three constructed SHP plants has undergone diverged course of actions. The Chalong SHP plant, which previously served mainly the urban area of the county, has become the backup electricity source for the Nagqu Railway Station on the Qinghai-Tibet Railway to ensure regular service in case the Zangzhong power grid breaks down, while the Nyima and Youqia SHP plants, which previously served rural areas, were scrapped. Communication with the managers of the Nagqu Electric Power Enterprise confirmed that many SHP plants on the Lhasa River underwent similar fate when Lhasa obtained access to the Zangzhong power grid. In addition to clarifying the fate of existing projects, construction of the state power grid has also affected, and will continue to impact further development of new SHP plants in Nagqu Prefecture, making it redundant as an electricity source. According to the 12th Five-Year Plan for Tibet released in 2011, more areas such as the urban areas of Biru, Sog and Lhari were slated for connection to the main power grid by the end of 2015 [19]. This could explain why there has been no new SHP capacity installed in Nagqu Prefecture since 2010.

4.4. New emerging alternatives for rural electrification in Nagqu Prefecture

In recent years, technical progress has diversified the alternatives for rural electrification in Tibet. For instance, household solar photovoltaic (PV) power systems have been greatly promoted in Tibet with recent special financial aid from the central government through implementation of the Brightness Project and the Golden Sun Pilot Project [48,49]. Household PV power is appropriate for the constant migration of local Tibetan herdsmen

(see Fig. 6). However, due to its dependence on solar radiation and the effect of the variable weather in the region, its power availability is unpredictable. Moreover, PV systems currently rely heavily on government subsidies due to high capital cost including the need for storage batteries [49]. Additionally, the public is increasingly voicing concerns about pollution caused by discarded batteries [50], which is another environmental concern beyond the scope of this paper. Nevertheless, it is certain that such new solar technologies are well suited to the demand in the rural communities and are becoming alternatives or competitors to SHP in Nagqu and the entire Tibetan area.

5. Recommendations for future SHP development in Tibet

It is safe to say that the SHP development in Nagqu Prefecture is the epitome of the entire Tibetan region. Other prefectures in Tibet have experienced, or will experience, a similar process, making SHP unsustainable in the long term. Thus, it is important to retarget and adjust the SHP development strategy in Tibet to enable overall sustainability. Below, we provide several recommendations that based on the outcomes of field investigation and empirical analysis.



Fig. 6. Household photovoltaic power in Nagqu Prefecture, Tibet.

- (1) Rigorous management of the existing SHP plants during the operation period is essential for their sustainability. There is a great need to foster specialized SHP personnel in Tibet, including both advanced management methods and personnel coupled with skill technicians and training of local cohort. This will undoubtedly improve the current state of the management and the plants operations. Communication and the exchange of personnel in other enterprises such as those in the eastern provinces is a good way of accomplishing this. Moreover, specialized technical schools within the autonomous region are needed to train more qualified technical personnel for SHP. Additionally, incentive mechanisms should be established to attract managers and skilled engineers to retain them to serve in the plants in full-time roles. Under the socialist market economy system, if operational rights are contracted to the managers or the entire staff, their enthusiasm might be stimulated. Then, the operation and maintenance of SHP plants would be improved, leading to less waste and higher monetary returns. Other advanced experiences, such as the 3-Self policy (i.e., self-construction, self-management and self-consumption) could also be introduced into SHP operation in Tibet [51].
- (2) Faced with the gradual extension of the main power grid within Tibet, self-transition of existing SHP plants based on their environmental performance instead of direct scrapping is strongly recommended. As shown in Fig. 7, the Zangzhong power grid will cover most urban areas of the counties in Nagqu Prefecture by 2018 [47]. For those SHP plants with evident ecological problems, such as the Jiqian plant in Biru County, dismantling would be a good choice. However, for plants with relatively good environmental performance, directly scrapping them would be wasteful. If these plants can be connected to the grid and continue to operate, their economic performance would also be optimized since the facilities can be operated at full capacity. However, for these new grid-connected SHP plants, strict management during the operation period should be adopted to prevent over-exploitation of water resources since their outputs would not be limited by user consumption, resulting in adverse impacts on downstream river ecosystems like many SHP plants in Guizhou Province [14].

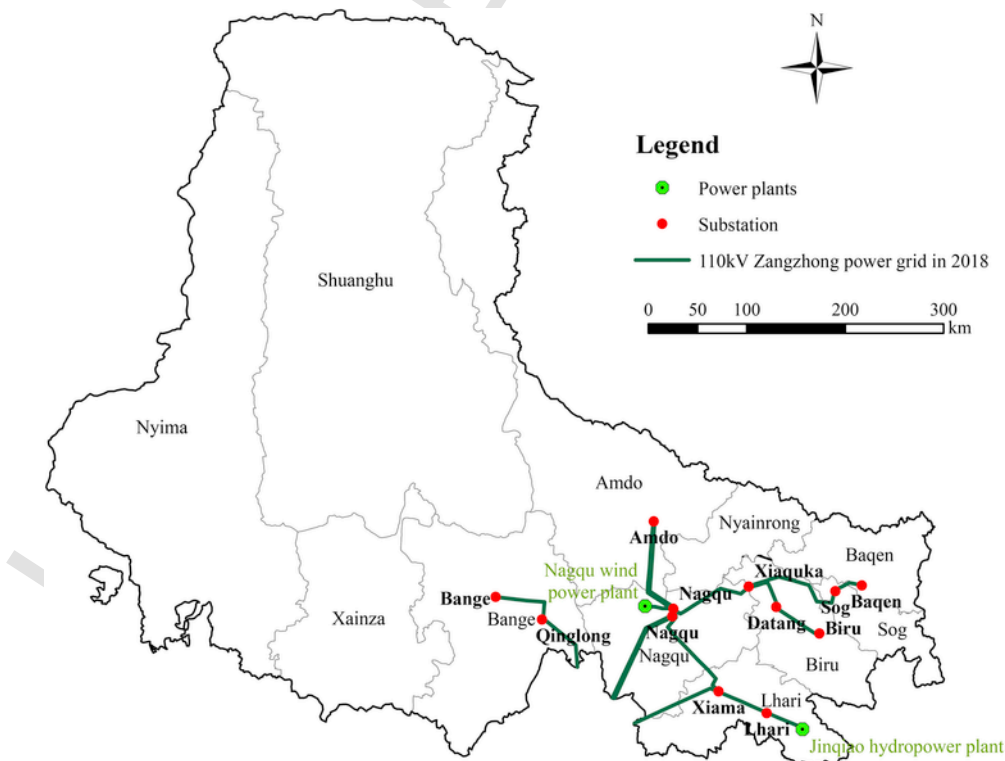


Fig. 7. Schematic of the planned 110 kV Zangzhong power grid in Nagqu Prefecture in 2018.

However, for relatively highly populated areas that will have no access to electricity in the near future, new SHP plants, especially mini and micro plants (less than 2 MW), will still be essential for economic growth and the social welfare of local residents. These plants will need sufficient construction funds and a smart design. Apart from receiving money from the government, encouraging enterprises to invest in SHP construction could also be considered [52,53]. Supported by sufficient funds, a smart design with rigorous reconnaissance surveys and pre-feasibility analysis will help determine the appropriate site and rational size of the plant. A diversion scheme is highly recommended considering its superior environmental performance than dam-toe and hybrid schemes [21]. Experienced construction crews and sophisticated equipment can also be made available to ensure engineering quality. In addition, advanced SHP technologies, especially those suitable for off-grid operation, should be developed and applied to promote a stable output of electricity supply to local residents in remote areas of Tibet.

- (3) A conservation strategy should be adopted regarding further development of SHP in Tibet considering the importance of protecting the fragile alpine ecosystem. Apart from satisfying the electricity demand of rural communities in the off-grid areas, there will be the likelihood of constructing SHP plants for promotion of rural economic development with the gradual extension of the power grid, especially in water resource-rich and easy grid-connected areas. In other words, the role of SHP plants will change. However, the Tibetan government should avoid a blind rush to develop more SHP plants in this region without due to environmental impacts because both our field survey and evaluations showed that SHP plants in Tibet would cause severe disturbances to local ecosystems [21]. In areas where there is access to the national/state grids, new SHP plants with low installed capacities (e.g., less than 10 MW) are deemed unnecessary considering their high impacts on the local ecosystem. Although the government has an ambitious plan to exploit hydropower, a rigorous investigation and systematic evaluation of SHP plants is essential to understanding the ecological impacts caused by the massive intervention to local ecosystems as Tibet is very sensitive to global climate change, without stress due such interventions [54]. Indeed, development of hydropower should be conducted cautiously not only in Tibet, but throughout the entire Himalayan region, which is one of the current hotspots for SHP development [18].

6. Concluding remarks

As the epitome of Tibetan small hydropower (SHP) development, the practicality and future prospects of SHP development in Nagqu Prefecture were discussed in this paper in relation to observations and outcomes of field survey conducted in the summer of 2014. The survey revealed that SHP development in Nagqu is still at a preliminary stage to achieve the goal of impactful rural electrification. Though it has greatly improved the quality of life of local residents, irrational planning and poor management of SHP plants has led to low electricity output and high scrap ratio, as well as severe disturbances to local ecosystems. However, with the extension of the main power grid and the emergence of new alternatives to rural electrification, existing plants have undergone a changing role especially in Nagqu.

To promote sustainable SHP development in Tibet, several recommendations were proposed based on the outcomes of the field survey and further analysis, including (a) appropriate management, retention incentives, training of local personnel, (b) appropriate and orderly transition of existing SHP plants, (c) the provision of sufficient construction funds and a smart design for new SHP plants. We further emphasise the importance of minimizing local anthropogenic disturbances to the Tibetan already fragile ecosystem by exploring alternatives to reduce SHP construction in this area. Overall, Tibet should proceed with caution instead of a blind rush to the second and third stages of SHP development.

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