

Impact of using data from electronic protocols in nursing performance management: a qualitative interview study

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5 interview study
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10 **Abstract**

11 **Aim** - To explore the impact of using electronic data in performance management to improve
12 nursing compliance with a protocol.
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15 **Background** – Electronic data is increasingly used to monitor protocol compliance but little is known
16 about the impact on nurses' practice in hospital wards.
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19 **Method** – Seventeen acute hospital nursing staff participated in semi-structured interviews about
20 compliance with an early warning score (EWS) protocol delivered by a bedside electronic handheld
21 device.
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24 **Results** – Before electronic EWS data was used to monitor compliance, staff combined protocol-led
25 actions with clinical judgement. However, some observations were missed to reduce noise and
26 disruption at night. After compliance monitoring was introduced, observations were sometimes
27 covertly omitted using a loophole. Interviewees described a loss of autonomy but acknowledged the
28 EWS system sometimes flagged unexpected patient deterioration.
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31 **Conclusions** – Introducing automated electronic systems to support nursing tasks can decrease
32 nursing burden but remove the ability to record legitimate reasons for missing observations. This
33 can result in covert resistance that could reduce patient safety.
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36 **Implications for Nursing Management** - Providing the ability to log legitimate reasons for missing
37 observations would allow nurses to balance professional judgement with the use of electronic data
38 in performance management of protocol compliance.
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41 **Keywords** – Information Management and Technology, Nursing quality, Patient safety, Performance
42 management, Early Warning Score,
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Introduction

Omissions in nursing care are increasingly recommended as nursing quality measures (Griffiths et al., 2018; VanFosson, *et al.*, 2016). In part, this reflects a move away from relying solely on professional judgement (Allen, 2009) towards auditable systems and procedures (Power, 1997), particularly in nursing care (Pinder *et al.*, 2006). When protocols are operationalised through electronic devices the resulting data creates new ways of measuring nursing omissions. For instance, the National Health Service (NHS), the national, free-at-the-point-of-entry healthcare system, provides access to advice from healthcare professionals via its 111 telephone call service. Time-stamped electronic data collected during these calls is used to compare nurse response times and numbers of enquiries resolved within the time required by their protocol (Pope *et al.*, 2017; Prichard *et al.*, 2014; Ruston, 2006). Previous research has shown that nurses can resist electronically-based protocol implementation in overt and covert ways (Pope *et al.*, 2017; Prichard *et al.*, 2014; Ruston, 2006; Timmons, 2003), thereby undermining the aims of the protocol (Timmermans & Berg, 2003). The research to date has focused on NHS 111 (Pope *et al.*, 2017; Prichard *et al.*, 2014; Ruston, 2006) or electronic patient records (e.g. Timmons, 2003), or interactive whiteboards (Allen, 2014), which are not time critical. It is therefore important to understand the impact of using electronic data in time-dependent protocols for performance management in a ward with multiple task demands.

In this research we explore the use of early warning score (EWS) protocols embedded within bedside electronic handheld devices. Taking and interpreting vital signs is a fundamental aspect of nursing care (Kitson *et al.*, 2010). Early warning scores were introduced as a standardised way to measure patient deterioration (Morgan *et al.*, 1997), weighting physiological readings based on degree of deviation from agreed normal ranges to create a score capturing overall severity of patient illness. Examples include the National EWS (NEWS) (Royal College of Physicians, 2012), NEWS2 (Royal College of Physicians, 2017) and the Modified EWS (MEWS) (Morgan, 1997). The associated escalation actions at different levels of EWS value vary according to the locally-agreed protocol.

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3 Reduced intervals between observations are recommended when EWS values increase (Royal
4 College of Physicians, 2012; Royal College of Physicians, 2017) but the optimum measurement
5 frequency and combination of vital signs is currently unknown (Smith, *et al.*, 2017). There has been a
6 high uptake of EWS protocols with 99% (530/538) of UK hospitals using them to monitor
7 deteriorating patients, with 97.9% using linked escalation actions (NCEPOD, 2015).
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12 One reason the use of electronic EWS protocols has increased is because of Francis Report
13 recommendations that automated vital signs taking could improve patient safety (Francis, 2013, p.
14 1599) and research highlighting inaccuracies in paper-based EWS scores (Niegsch *et al.*, 2013; Odell,
15 2015). The introduction of electronic EWS systems has been associated with decreased mortality in
16 hospitals (Schmidt *et al.*, 2015) and significant improvement in clinical responses (Credland *et al.*,
17 2018; Jones *et al.*, 2011). Yet non-compliance persists at night and for patients with the highest EWS
18 values (Griffiths *et al.*, 2018; Hands *et al.*, 2013; Jones *et al.*, 2011). While some non-compliance is
19 associated with low staffing levels, most is not (Griffiths *et al.*, 2018).
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37 This paper explores how electronic data was used to performance manage ward-level nursing
38 compliance with a EWS protocol. A 'technologies of practice' perspective is employed, which
39 emphasises the importance of understanding the impact of technology on a social setting and vice
40 versa (Timmermans & Berg, 2003).
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48 Aim: To explore the impact of using electronic data in performance management to improve nursing
49 compliance with a care protocol.
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54 Methodology

55 Background

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3 The data in this study derives from a wider study exploring why diurnal variation in vital signs
4 observations persisted in the study hospital following the introduction of a EWS protocol embedded
5 within bedside handheld devices. The study hospital uses commercially available, small handheld
6 electronic devices in all adult inpatient wards except maternity and high care areas. The embedded
7 software requires nurse input of a full vital signs set required by the EWS algorithm. Once a full set is
8 entered, a timestamp is assigned to the data, which is saved to the hospital's central database. The
9 EWS value is automatically calculated and any required actions are displayed on the device screen.
10
11 The interval of observation varies by the EWS value, with the highest value requiring observation
12 sets every 30 minutes and the lowest every 12 hours. For patients being monitored continuously,
13 vital signs should be entered manually into the device. Figure 1 summarises this process. The time
14 due to the observation is shown in rounded hours. When less than 25% of the interval is left, a white
15 clock is displayed on the device screens. When the due time is reached, an amber clock icon appears.
16 This turns red if an observation is overdue by 30% past the scheduled interval. A summary for all
17 patients is visible on linked software on ward computers and tablets.

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34 [INSERT FIGURE 1 HERE]

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36 During the study period the hospital started using the centralised, time-stamped EWS data to assess
37 ward compliance with scheduled EWS observations. The target was to take vital sign observations
38 within 133% of the scheduled time, 80% of the time (e.g. when hourly observations were scheduled,
39 they were considered late if 80 or more minutes had elapsed since last observation set was
40 recorded). Wards were judged against each other and ward leaders tasked with improving or
41 maintaining compliance levels.
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52 **Methods**

53 The project received University ethical approval (ERGO ref 10813) on 30/03/2015 with governance
54 approval gained from the hospital's Research and Development Office on 15/06/2015. This was a
55 qualitative interpretative study using semi-structured interviews. A qualitative approach was chosen
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3 as it is the method of choice for exploring implementation of technical solutions in healthcare (Berg,
4 2003). Members of staff in a general hospital in the South of England were recruited through a
5 survey exploring night-time compliance with the protocol. Seventy survey respondents indicated
6 their interest in participating; forty-eight were eligible and provided accurate contact details. For
7 inclusion, staff were required to have worked night shifts immediately prior to the survey launch.
8 Attempts were made to build a 'deviant case sample' (Patton, 2015), recruiting wards with the
9 highest and lowest night-time protocol compliance. However, this had to be expanded to all eligible
10 interested staff to ensure recruitment was high enough to reach data saturation. Seventeen staff
11 members participated in interviews in June 2016. This sample resembled a maximum variation
12 sample in terms of ward compliance level, years of experience and speciality (see Table 1). Ward
13 compliance was measured by using administrative data from the hospital to stratify wards into
14 quartiles reflecting percentage of scheduled vital sign observations taken on time at night according
15 to the EWS protocol (see Table 1). Wards represented had six to 65 beds (including trolleys and
16 chairs). The hospital runs at high occupancy (90-95%). The average Registered Nurse Care Hours Per
17 Patient Day varied between 3.8 in surgical wards to 7.4 in the Medical Assessment Unit (MAU), and
18 average Health Care Assistant hours per patient day from 2.8 in medical wards to 3.9 in older
19 people's wards.

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44 Interviews, lasting between 19 and 61 minutes, were conducted face-to-face in a private room or
45 over the telephone. The interview topic guide covered:

- 46 • patient characteristics, care needs and ward specialty,
- 47 • role responsibilities,
- 48 • views of the ward's protocol compliance
- 49 • barriers to complying with the protocol
- 50 • impact of other ward routines,

- attitude to complying with the protocol at night
- ward consequences following protocol non-compliance
- views of protocol requirements
- impact (if any) of ward performance targets aimed at increasing compliance with the protocol

The lead author interviewed all participants. Data saturation was reached on the sixteenth interview, with no new insights gained in the final two interviews. Audio recordings were made with permission, stored securely and deleted after anonymised transcripts were created. Interviewees were given information sheets about the study including assurance their decision would not impact their role or promotion prospects. All interviewees provided written informed consent. Ward names have been anonymised and the personal details of interviewees removed from all reports. Data were stored in adherence with the Data Protection Act (1998).

Qualitative analysis was carried out using the constant comparative method described by Lofland *et al* (2006). This is informed by grounded theory but permits the use of relevant top-down codes. NVivo software was used. The lead author and fourth author each coded three transcripts, compared them, and reached a consensus on transcript coding and initial code framework. The remaining transcripts were divided between lead author and fourth author. Codes and coding were discussed through NVivo memos and regular meetings until consensus was reached.

Findings

The first section describes nursing practices in relation to the protocol before performance targets were implemented. These are added to the process shown in Figure 1, with additional processes added in green circles (Figure 2). The final section explores how these processes changed when ward performance targets were implemented, with additions shown in red circles (Figure 3).

The role of an electronic EWS protocol before ward performance management

Interviewees described competing demands, which could interfere with their ability to take scheduled observations when the clock icon indicated they were due. This included clashes with other scheduled tasks such as completing the hospital-wide bed occupancy database with patient information.

It has to be done hourly. We have an egg-timer on the ward just to remind people to do it. So if your bell goes off in the middle of a set of obs, what are you going to do? You're going to be named and shamed the next day because you haven't managed to do it [...] [RN9, Medium Compliance ward].

Interviewees also described missing scheduled observations to respond to rapid patient deterioration (crashes).

our main priority would be [...] to see to [patient] crashes first [RN8, medium compliance ward].

Patients with chronic conditions such as chronic obstructive pulmonary disease (COPD), asthma and high blood pressure had chronically abnormal vital sign values that contributed to an elevated EWS value. This created an observation schedule perceived by many interviewees as inappropriately frequent. Interviewees described sometimes partially completing a vital signs set for these patient groups that would be recorded as a late or missed observation on the centralised EWS database and local devices (see Figure 2). They also described omitting vital sign measurements entirely for such patients (particularly at night), negotiating this at ward level and recording it in patient notes.

people that have COPD are on oxygen [...] [which] scores a two [on the EWS] [...] people with COPD don't really have sats above ninety-two, that scores a two [...] and their resps are high that scores a one, and if their pulse is tachy [...] that scores another one, so that's already a seven which is an hourly obs. [...] In that situation we always get the doctor to document that they do not require obs every hour [RN7, medium compliance ward]

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3 Medical 'outliers' (patients moved to a different specialty area to create bed space on another ward)
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5 could also have their vital signs missed at night. As shown below, this could even happen on wards
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7 where there was a high level of compliance with the protocol. This suggests that even when overall
8
9 ward compliance is high, certain groups may be disproportionately affected by non-compliance.

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12 *the medical outliers come up as [late], because technically they're fit enough to go home, so*
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14 *you know we wouldn't keep waking them up in the middle of the night to do them. [RN10, high*
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16 *compliance ward].*

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19 At night time, observations of people with dementia could be delayed or missed for non-clinical
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21 reasons. Six interviewees told us people with dementia were not woken at night for scheduled
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23 observations because they were concerned about facing challenging behaviour, did not want to
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25 wake someone with trouble falling asleep, or their agitation on being woken might disrupt other
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27 patients' sleep

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30 *if somebody [...] has severe end-stage dementia, who can be quite aggressive and they've*
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32 *actually settled, are you going to go and do that person's blood pressure just because there's*
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34 *a red clock? No, you're not. [RN8, medium compliance ward]*

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37 However, on some wards, interviewees claimed to have developed ways of taking vital sign
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39 observations at night that caused minimal distress to people with dementia.

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42 *so if we cannot do the upper, so we'll just do it at the bottom, at the lower torso. So for*
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44 *example, the saturation reading, you need to do it, so if you cannot do it in the fingers, we'll*
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46 *just do it in the toe. [SW4, high compliance ward]*

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50 Prior to the introduction of ward performance measures, reminders on the device to take a full set
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52 of vital sign observations were treated as advisory, used alongside the nurse's clinical judgement,
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54 ward management considerations and competing priorities. One interviewee said she had never
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56 woken a patient at night, another that a nurse-in-charge (on a different ward) had asked her not to
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3 take observations at night. However, some interviewees described benefits of having external
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5 *reminders via the device:*

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7 *time does fly when you're working in such a busy environment - and it does bring your attention*
8 *to, 'There's a red clock there; when was the last time this was done?' [RN8, medium compliance*
9 *ward].*

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15 Similarly, some nurses used the EWS to explore the reasons why a patient was unwell, using clinical
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17 judgement to decide on the next step, rather than relying on the EWS to make that decision.
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22 Figure 2 shows how exceptions were negotiated before electronic data was used in ward
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24 performance management. This complements Figure 1 by highlighting the 'hidden' work within a
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26 ward that is not recorded on the device (shown in green circles) and is therefore absent from the
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28 protocol database.
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30 [INSERT FIGURE 2 HERE]
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35 *Impact of ward performance measures using compliance data*

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37 Ten of the 17 interviewees described benefits associated with the introduction of ward performance
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39 targets. These included reducing the chance of accidentally overlooking patient monitoring, reducing
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41 the time required to delegate observations, redistributing observations throughout the shift,
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43 encouraging reconsideration of patient condition and increased patient contact time.
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46 *It was usually a case of handing over which obs you'd done and which obs you hadn't, which*
47 *is definitely not as effective [...] You've always got that risk that [...] they would miss someone,*
48 *they would forget to tell you [...] and [...] you saw [a patient] hadn't had obs for over 18 hours*
49 *[RN7, medium compliance ward]*

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55 Significantly, although interviewees described the intervals required between observations as too
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57 short, they also acknowledged instances where unexpected deterioration had been detected more
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59 quickly.
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3 *you do sometimes catch - when you think a patient's quite stable, and you actually do find that*
4 *overnight they become unstable, that it is picked up. [RN11, medium compliance ward].*
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9 Interviewees reported pressure from ward managers to maintain and improve ward performance,
10 meaning some interviewees would carry out observations even when this conflicted with their
11 clinical judgement and was unpopular with patients.
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16 Due to the inability to report reasons for omissions, interviewees described feeling penalised when
17 prioritising care of rapidly-deteriorating patients.
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21 *it's a little bit demoralising [...] because you suddenly feel, "Goodness, we're going to have*
22 *not a good report [...]" but actually you've been tied up in [...] preserving life [RN4, Low*
23 *Compliance ward]*
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28 The inability to report reasons for exceptions meant some staff used a loophole to avoid having an
29 omission recorded.
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32 *I think some people do still find it frustrating that there isn't a way to turn it off when they*
33 *know their patient's stable, but the only way you can do it is by [selecting a specific setting]*
34 *which isn't ideal, but it stops the red clock and that's the way some people get around it*
35 *[RN11, Medium Compliance ward]*
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43 This highlighted the existence of 'invisible' non-compliance - a disparity between the reality of
44 nursing practice and the recorded electronic data.
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49 Figure 3 summarises these findings to show the impact of ward performance targets on staff
50 protocol compliance. New actions are included in red circles. The reasons why staff members judge
51 that observations should be missed remain, but staff response differs due to increased pressure to
52 demonstrate compliance with the protocol. The lack of a way to feedback reasons for non-
53 compliance led to nursing staff taking observations at odds with their clinical judgement or the use
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3 of a loophole to avoid penalisation when care was omitted. This has the potential to erode a sense
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5 of professional autonomy or introduce new, unmonitored risks to patient safety.

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7 [INSERT FIGURE 3 HERE]
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10 11 Discussion

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14 This study highlighted some important issues relating to the wider use of electronic data in
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16 performance management of nursing compliance with protocols. Before this initiative began staff
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18 were able to negotiate exceptions with colleagues. However, once compliance targets were
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20 implemented this created covert behaviours that were invisible to the protocol database or forced
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22 protocol-compliant care to be taken regardless of clinical (or ward management) judgement. This
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24 threatened nurses' sense of autonomy and their perceived ability to provide personalised care to
25
26 some patients. This reflects prior research that highlights the need to use clinical judgment to assess
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28 deterioration alongside EWS protocols and a continued discussion as to whether the development
29
30 and use of such judgment is undermined by the use of EWS (Downey *et al.*, 2017).
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37 The key limitation of this paper is its reliance on the accounts of nursing staff about their experience
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39 of using a protocol embedded within bedside handhelds. However, as can be seen from the
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41 quotations, nurses disclosed specific instances of ignoring the protocol. A greater understanding of
42
43 the reasons for protocol non-compliance could be gained through taking ethnographic observations
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45 of how nurses interact with the devices at the bedside.
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51 This study allowed us to explore the role of professional judgement in the context of resistance to
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53 electronic protocols. As Allen has argued, protocols and supporting technologies often fail to
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55 account for the 'invisible' work of nurses, which can involve emergent organisational care, focused
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57 around patients' care trajectories. These can be complex and require protocol adaptation (Allen,
58
59 2014; Allen, 2019). Some of these concerns were supported to varying extents by the evidence base.
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3 One issue – also found in an evaluation of an electronic EWS system – was the lack of flexibility or
4 feedback opportunities (Lang, Pinchin, Brown, & Sharples, 2016). In particular, the frequency of
5 observations required for patients with chronic conditions (particularly COPD), where higher EWS
6 scores reflected a chronic vital signs derangement, a difficulty highlighted by Wood, *et al* (2019) in a
7 recent review. Indeed some research has used different thresholds to differentiate patients with
8 respiratory conditions (CREW: Lobo *et al.*, 2015), while others suggest developing different
9 algorithms for groups with distinct physiological profiles (Downey *et al.*, 2017). However, an
10 increasing body of research has found EWS (particularly NEWS) may be suitable for diverse patient
11 groups, including those with COPD (Hodgson *et al.*, 2018; Hydes *et al.*, 2018; Kovacs *et al.*, 2016;
12 Pimentel *et al.*, 2018; Redfern *et al.*, 2018). Interviewees also disputed the necessity of the
13 frequency of observations overall and whether there was always a need to take a whole set of
14 observations, which reflects gaps in the evidence base (Smith *et al.*, 2017). Nevertheless evidence
15 identifying an elevated risk of death within 24 hours in patients with high EWS scores is strong
16 (Prytherch *et al.*, 2010). Nurses' treatment of the protocol as advisory reflects other research where
17 protocols were treated as prescriptive guides, to be particularised for specific patients (Rycroft-
18 Malone *et al.*, 2009) or 'circumvented, tinkered with and interpreted' (Berg, 1997).
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41 However, as data from an emerging literature have demonstrated, nursing staff do not only use
42 clinical judgement but also ward management decisions at night (Anon *et al.*, 2018a). Ward
43 performance management using electronic data to assess compliance aims to deal with these kinds
44 of nursing omissions. However, these findings demonstrate the use of loopholes to avoid detection
45 and penalisation, echoing the 'passive resistance' used against the mandatory implementation of
46 electronic patient records (Timmons, 2003), or the overt and covert resistance to algorithm-
47 adherence performance targets for 111 nurse advisors (Pope *et al.*, 2017; Prichard *et al.*, 2014;
48 Ruston, 2006). In addition, these findings suggest that allowed margins of 'non-compliance' can drive
49 systematic under-monitoring of some groups under the hospital's radar. As described here,
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3 tightening compliance expectations risks reducing the visibility of missed care and creating new,
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5 undetected risks to patient safety.
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10 Broad lessons can be learned from this study to increase patient safety and staff morale where
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12 electronic data is used in performance management of nursing compliance with protocols. Firstly,
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14 providing alternatives to replace the previously hidden mechanism of negotiating exceptions with
15
16 colleagues, **an example of an 'invisible' example of nursing practice that may not be accounted for**
17
18 **when new technology is introduced (Allen, 2014).** This could be either a formal modification of the
19
20 electronic protocol parameters, such as providing latitude around EWS baseline interval frequency
21
22 (Jones *et al.* 2011). Such approaches reduce the need to use covert methods and generate evidence
23
24 to fine tune protocols. Secondly, regularly monitoring data to explore whether some groups are
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26 more likely to receive less protocol-based care. Finally, there should be a way to positively identify
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28 cohorts of patients where the protocol may be less appropriate. For these groups, valid alternative
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30 protocols with proportionate responses should be developed.
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37 **Conclusion**

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39 Standardisation has the ability to reduce human error, and the use of digital data can uncover
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41 missed or suboptimal care. However, as this study has shown, it is important to approach the
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43 imposition of digital surveillance targets critically, and to understand reasons for passive resistance.
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45 This can help to avoid the use of covert strategies, which can undermine the purpose of using digital
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47 data in performance management by creating false readings.
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3 **Figure Legends**
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5 Figure 1. How devices link to the electronic early warning score protocol
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7 Figure 2. Nurse actions in relationship to use of devices and local ward expectation
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10 Figure 3. Impact of ward performance management by compliance with electronic early warning
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12 score protocol
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Review Copy

Table 1. Demographics of sample by quartile of adherence to scheduled vital signs observation intervals at night

	<i>Lower quartile (n = 3)</i>	<i>Low-mid quartile (n = 6)</i>	<i>Mid-high quartile (n = 2)</i>	<i>Upper quartile (n = 6)</i>	<i>Total (n = 17)</i>
<i>Role</i>					
Registered nurses	3	3	1	6	13
Student nurse/support worker	0	2	0	0	2
Support workers	0	1	1	0	2
<i>Years of ward experience</i>					
0-4 years	1	0	1	1	3
5-9 years	0	4	0	1	5
10-14 years	1	1	0	1	3
15-19 years	0	0	0	0	0
20-24 years	0	1	1	0	2
25-29 years	0	0	0	2	2
30+ years	1	0	0	1	2
<i>Specialty</i>					
Medical	1	0	0	0	1
Stroke Rehab	1	1	0	0	2
Older people (acute)	1	0	0	0	1
Oncology	0	3	0	0	3
Trauma & Orthopaedics	0	0	1	1	2
Emergency Medicine	0	0	0	2	2
Surgical	0	2	1	2	5
Gynaecology	0	0	0	1	1



Figure 1. How handheld devices link to the electronic early warning score protocol

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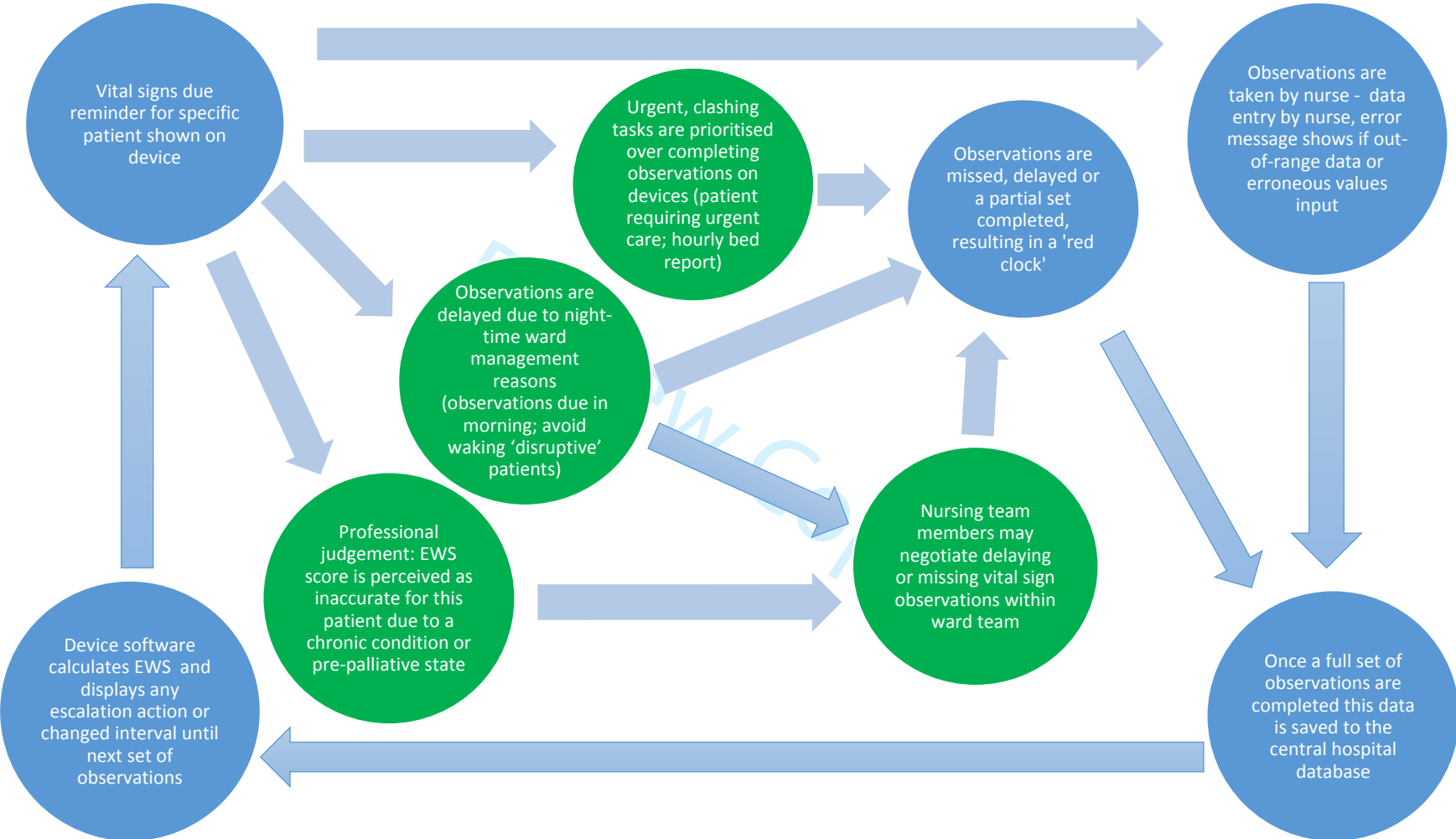


Figure 2. Nurse actions in relationship to use of devices and local ward expectation

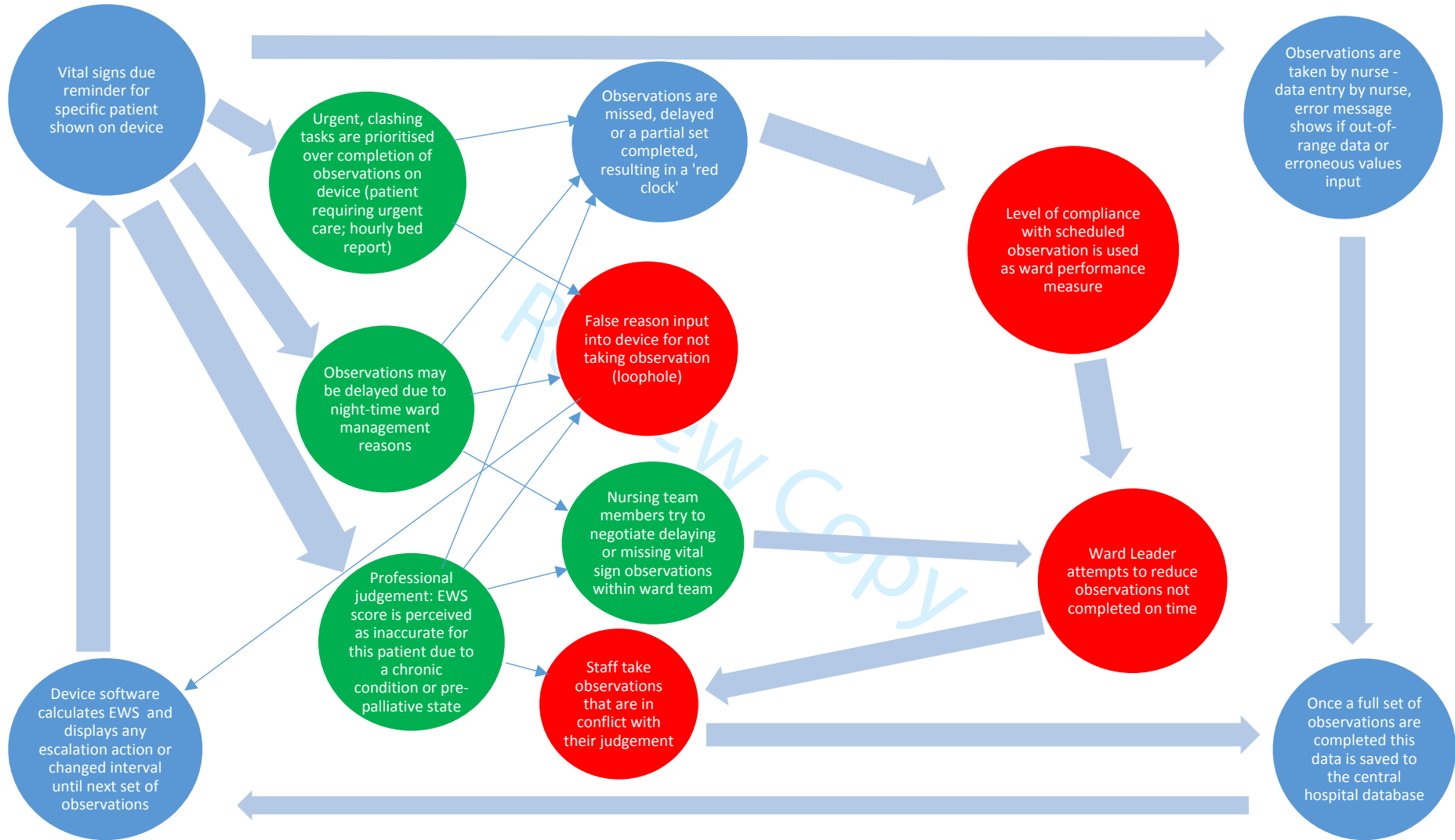


Figure 3. Impact of ward performance management by compliance with electronic early warning score protocol