1 Priority needs for conducting pandemic-relevant clinical research with children in

2 Europe: A consensus study with pediatric clinician-researchers

4	Micaela Gal, DPhil ¹ , Nina Gobat, PhD ¹ , Nicholas A. Francis, MD ¹ , Kerenza Hood, PhD ² ,
5	Christopher C. Butler, FRCGP ³ , Julia Bielicki, MD ⁴ , Pieter L. Fraaij, MD ⁵ , Mike Sharland,
6	MD ⁴ , Jessica Jarvis, MBBCh ⁴ , Annemarie M.C. van Rossum, MD ⁶ , Terho Heikkinen, MD ⁷ ,
7	Federico Martinon-Torres, MD ⁸ , Jethro Herberg, MD ⁹ , Angela Watkins, BA ¹ , Steve A.R.
8	Webb, MD ¹⁰ Ronnie Moore, PhD ¹¹ , Prasanth Sukumar, MPhil ¹¹ , Alistair Nichol, MD ^{11,12}
9	Author details:
10	¹ School of Medicine, Cardiff University, Cardiff, UK.
11	² Centre for Trials Research, Cardiff University, Cardiff, UK.
12	³ Nuffield Department of Primary Health, University of Oxford, Oxford, UK.
13	⁴ Paediatric Infectious Diseases Research Group, St George's University of London, London,
14	UK.
15	⁵ Department of Virology, Erasmus Medical Centre-Sophia, Rotterdam, Netherlands.
16	⁶ Department of Paediatric Infectious Diseases, Immunology and Rheumatology, Erasmus
17	Medical Centre, Rotterdam, Netherlands.
18	⁷ Department of Paediatrics, University of Turku and Turku University Hospital, Turku,
19	Finland.
20	⁸ Translational Paediatrics and Infectious Diseases, Hospital Clínico Universitario de
21	Santiago, Santiago de Compostela, Spain.
22	⁹ Department of Medicine, Imperial College London, London, UK.
23	¹⁰ University of Western Australia, Perth, WA, Australia.
24	¹¹ School of Medicine and Medical Sciences, University College Dublin, Dublin, Ireland.
25	¹² School of Public Health and Preventive Medicine, Monash University, Melbourne.

26	
27	Name and address for correspondence: Micaela Gal, Neuadd Meirionnydd, Division of
28	Population Medicine, School of Medicine, Cardiff University, Heath Park, Cardiff, CF14
29	4YS, UK. Tel: 0044 2920 688689. E-mail: <u>galm@cardiff.ac.uk</u>
30	
31	Key words: children, infectious disease, outbreak, pandemic research, European Directive,
32	Europe.
33	
34	Funding: This work was funded by the European Union Seventh Framework Programme
35	under the project 'Platform foR European Preparedness Against (Re-) emerging Epidemics
36	(PREPARE)', (grant agreement 602525).
37	
38	Abbreviated Title: Requirements for pandemic-relevant research in Europe.
39	
40	Running Head Title: Pediatric pandemic research.
41	
42	Disclosures: The authors have no conflicts of interest or funding to disclose.
43	
44	
45	
46	
47	
48	
49	
50	

51 ABSTRACT (max 250 words)

Background: Infectious disease pandemics (IDP) pose a considerable global threat and can disproportionately affect vulnerable populations including children. Pediatric clinical research in pandemics is essential to improve children's healthcare and minimize risks of harm by interventions that lack an adequate evidence base for this population. The unique features of IDPs require consideration of special processes to facilitate clinical research. We aimed to obtain consensus on pediatric clinician-researchers' perceptions of the priorities to feasibly conduct clinical pediatric pandemic research in Europe.

Methods: Mixed method study in 2 stages, recruiting pediatric clinician-researchers with experience of conducting pediatric infectious disease (ID) research in clinical settings in Europe. Stage one was an expert stakeholder workshop and interviews. Discussions focused on participant's experience of conducting pediatric ID research and processes to facilitate pandemic research. Information informed stage two; an on-line consensus survey to identify pediatric clinician-researchers priorities to enable IDP research.

Results: Twenty-three pediatric clinician-researchers attended the workshop and thirty-nine
completed the survey. Priorities were primarily focused on structural and operational
requirements of research design and regulation: 1) Clarity within the European Clinical Trials
Directive for pediatric pandemic research; 2) Simplified regulatory processes for research
involving clinical samples and data; and 3) Improved relationships between regulatory bodies
and researchers.

Conclusions: Results suggest that changes need to be made to the current regulatory
environment to facilitate and improve pediatric research in the pandemic context. These
findings can provide expert evidence to research policy decision makers and regulators and to
develop a strategy to lobby for change.

75

1 INTRODUCTION

2 Infectious diseases with pandemic potential pose a considerable global threat.(1) Clinical 3 research is essential to ensure evidence-based public health responses and patient 4 management in future infectious disease pandemics (IDPs). The unique nature of IDPs presents challenges to the conduct of research, as implementation must be rapid and 5 6 potentially include multiple countries. Strategies to facilitate IDP research include fast track 7 regulatory approval, pre-approved protocols, alternative consent models, novel trial designs 8 and stakeholder engagement.(2-4) 9 In considering IDP research, the populations that may be affected should be considered. For example, pandemic influenza can disproportionately affect different populations in 10 11 comparison to seasonal influenza. During the 2009 (H1N1) pandemic, children, adolescents 12 and younger adults had the highest burden of disease, and there were severe and fatal cases in 13 children with no pre-existing risk factors.(5-10) While children and young people (YP) are an obvious and relevant group to include in 14 15 clinical research they are frequently not recruited into trials.(11, 12) There may be a number of reasons for this including the perceptions that including them is difficult, that approvals 16 17 may be subject to greater delay and some clinicians are reluctant to approach parents of sick children about research participation. However, families are generally willing to be 18 19 approached about research even in stressful situations.(13-15) Excluding children and YP 20 from research has resulted in a lack of evidence for many medical interventions for this group and the practice to use off-label and unlicensed medicines guided only by clinicians' 21 experience and extrapolation of adult data.(16, 17) 22 23 There were few clinical research studies in the last influenza pandemics thus limiting the evidence base for improved care in the future.(18) For example, following recommendations 24 by organizations including the World Health Organization, Oseltamivir (Tamiflu) was widely 25

1 stockpiled and prescribed during the 2009 H1N1 pandemic despite a lack of robust evidence on its efficacy and safety for this strain, and no clinical study was conducted during the 2 3 outbreak to test this.(19) The aim of the EU-FP7 project 'PREPARE, Platform for European 4 Preparedness against (Re-) Emerging Epidemics' (https://www.prepare-europe.eu) is to establish a research infrastructure to transform the research response to future IDPs and 5 6 includes clinical observational and interventional studies recruiting YP and children. 7 We aimed to understand barriers and seek consensus on the priorities perceived by pediatric 8 clinician-researchers in order to feasibly conduct pandemic-relevant pediatric clinical 9 research in Europe. This is essential to inform pandemic study design and provide evidence 10 for future European Commission policy and regulation. 11 12 **METHODS** A mixed method study targeted at pediatric clinician researchers with experience of 13 conducting pediatric ID research in Europe. Stage 1, aimed to identify challenges and 14 15 priorities through a workshop and face-to face interviews. Stage 2, was an on-line survey to establish consensus on priorities. 16 17 **Ethical approval** 18 Cardiff University School of Medicine Research Ethics Committee approved the study. 19 20 Recruitment 21 Stage 1, Workshop and interviews: Thirty-four clinician-researchers conducting pediatric 22 23 research in Europe and attending the European Society for Pediatric Infectious Diseases (ESPID) conference, Leipzig (May 2015) were identified through the PREPARE consortium 24 25 (https://www.prepare-europe.eu), invited by e-mail to participate in a 2-hour workshop and to suggest additional people to invite. Those unable to attend were invited to an interview
 during ESPID.

Stage 2, Consensus: Potential participants were identified by members of the Pediatric
European Network for the Treatment of AIDS and Infectious Diseases (PENTA-ID) network
(http://penta-id.org) and the PREPARE consortium. 85 pediatric clinician-researchers from
17 EU and EU-associated countries were invited by personal e-mail to participate (2016). Up
to three reminders were sent.

8

9 Data Collection

Stage 1. Workshop and interviews: A task and hypothetical scenario based topic guide was developed to guide discussions around experience and perceptions of conducting pediatric ID research and processes to facilitate IDP research. The scenarios focused on i) an adaptive pediatric ID trial of licensed pharmacological interventions in an intensive care unit (ICU) using deferred consent, and ii) an observational ID study using broad/waived consent to access clinical data and surplus/additional clinical samples. Discussions were audio-recorded and anonymised.

Stage 2. Consensus survey: Key priorities from stage 1 informed the survey. A data 17 collection website in the English language was developed using Survey Monkey. Data were 18 collected from 14th April to 25th August 2016. The survey comprised of 2 sections; i) 19 20 demographic information (country of work, experience of research and ID outbreaks), ii) seventeen 'research priority statements' (with a short explanation). Participants were asked to 21 assign a rating score (1-5, with 5 being the highest and 1 the lowest) to how important they 22 23 thought each statement was to making pediatric pandemic research more feasible (national and European level). An 'I don't know' option was available. Free text comments and 24 25 additional priorities were invited.

1

2 **Data Analysis**

3 Stage 1. Workshop and interviews: Key thematic areas were identified as patterns in 4 participant narratives that reflected areas to facilitate IDP research. Audio-recordings were analysed by two researchers in parallel. Findings were reviewed by participants for 5 validation.

6

7 Stage 2. Consensus survey: Responses from all countries were combined. Data were

8 analysed in two groups: i) priority at European level and ii) national level. As an a priori cut

9 off, ratings of 4 and 5 were considered affirmative. Statements receiving affirmative ratings

from \geq 70% of participants would be considered to have achieved group consensus. Median 10

11 and interquartile range, and frequency distribution were calculated. Comments and additional

12 priorities were not included in the analysis but were considered for the discussion.

13

14 RESULTS

15 **Stage 1. WORKSHOP AND INTERVIEWS**

Participants 16

17 Pediatric researcher-clinicians from 10 countries (Estonia, Finland, Greece, Germany, Italy,

Lithuania, the Netherlands, Spain, Switzerland, United Kingdom) attended the workshop 18

(n=23) or participated in an interview (n=4) at ESPID. These included 24 participants who 19

20 had received an initial e-mail invitation (70.6%). All participants had conducted pediatric ID

21 research in hospital settings. 13 had worked during an ID pandemic or outbreak.

Key findings 22

23 Participants discussed their experiences of conducting pediatric clinical research within and

across European countries. Some significant country differences were reported, however, 24

25 many common challenges were highlighted. There was general agreement that alternative

1	approaches to conducting research are needed to conduct pediatric IDP research. Key
2	thematic discussion areas are provided in Table 1.
3	
4	Table 1. Workshop and interviews: experience and perceptions of conducting pediatric
5	ID research.
6	Stage 2. CONSENSUS SURVEY
7	Participants
8	Pediatric clinician-researchers (n=39 (46% of those invited)) working in 15 countries
9	completed the survey (Table 2). 3 had also participated in the workshop. Respondents
10	completed all questions. 38 (95%) had experience of research in the last 5 years and 32 (80%)
11	had experience of working in an ID outbreak including influenza like illness (n=28 (70%)),
12	Ebola (n=4 (10%)), Dengue (n=1), SARS (n=1), Hanta virus (n=1), cholera (n=1), West Nile
13	virus (n=1) and other ID gastrointestinal outbreaks (n=3). Other experience included
14	laboratory research (n=17), research regulation (n=8) and social science research (n =2).
15	
16	Table 2. Countries in which consensus respondents conducted the majority of their
17	work
18	
19	Consensus
20	A single consensus round was conducted as all priorities exceeded the <i>a-priori</i> consensus
21	criteria. Results are given in Table 3.
22	
23	Table 3. Priority to make pediatric epi/pandemic research more feasible at a National
24	and European level
25	

1 Participants Additional Priorities

Additional priorities included open access publication, ensuring rapid pan-European
availability of research data, laboratory standardisation, and the establishment of research
networks.

5

6 **DISCUSSION**

IDP research that includes children and young people is essential to enable evidence-based 7 8 healthcare for these populations. We identified pediatric clinician-researchers' key priorities for facilitating this IDP research to provide evidence to research regulators and policy 9 10 makers. Priority areas identified include clarity for IDP research within the European Clinical Trials Directive (Regulation), improving relationships between ethics committees and 11 12 researchers, simplified regulatory processes for sharing data and clinical samples, coordinated 13 networks for early identification of pathogens, consideration of alternative consent processes, pre-approved research protocols, improved stakeholder engagement and novel research 14 15 design. These priorities are discussed below. 16 Provision of greater clarity within the European Clinical Trial Directive for both clinical trials applying low risk procedures and observational (non-interventional) IDP pediatric studies, 17 was a key priority for pediatric clinician researchers. (The Clinical Trials Regulation 18 19 superseded the Directive following this study's data collection). The Regulation includes a definition for observational studies; however, it includes neither a legal framework for 20 obtaining regulatory approvals for this type of research in different EU member states nor 21 22 provides guidance specifically for pediatric research in the pandemic context. This omission, in addition to a potential lack of knowledge of the new framework and pediatric ethical issues 23 24 among ethics committees will pose a considerable barrier to the implementation of multicountry IDP research.(20, 21). Lobbying European Commissioners for provision of greater 25

1 clarity for observational and low-risk interventional studies and including special 2 consideration of pandemic pediatric research in the Regulation is essential to enable 3 successful IDP studies that cannot be restricted by geographic boundaries. 4 A breakdown in the relationship between clinician researchers and ethics committees was 5 highlighted in the workshop and consensus. This can result in delays of approvals and some 6 countries being excluded from pediatric ID research. Recognition of a common purpose 7 between regulatory bodies and researchers is essential for IDP research due to the need for 8 rapid approvals and study set up. Solutions would include education of regulators around the 9 unique nature of ID outbreak research, setting up designated ethical committees for IDP research and preparation of pre-approved IDP 'sleeping' protocols, which would be 'ready to 10 11 implement' as soon as a pandemic is officially declared. Sleeping protocols have been 12 developed in the NIHR HTA pandemic portfolio and within the International Severe Acute Respiratory and Emerging Infection Consortium (ISARIC, https://isaric.tghn.org).(22, 23) 13 While the collection, storage and access to clinical data and samples are essential for 14 15 observational IDP research, there are currently no regulatory provisions or shared collection resources in Europe to enable this. Even within countries, access and sharing of samples and 16 17 data is often disparate and difficult. If routinely collected anonymised clinical data and excess samples could be made available for research, it would reduce the need for additional studies 18 19 to collect these. Coordinating IDP research with Public Health Authorities (PHAs) 20 (responsible for surveillance, collection of samples and associated research) could be key to 21 enabling this, with reference to countries settings where these processes have been 22 implemented. Engagement with PHAs and other stakeholders (e.g. public health policy 23 makers) to develop a coordinated approach and strategy may need to be driven by an International research consortium like PREPARE. Wider consultation may need to include 24 25 regulators, clinicians, patients, and members of the public to ensure understanding and

1 acceptability. Furthermore, embedding of research into routine clinical practice, availability 2 of Biobanks and compliance with the 2018 General Data Protection Regulations must be 3 considered in developing any strategy and plan to address this priority. 4 Linked to the above is the need for establishing national and pan-European networks and 5 shared systems to rapidly identify new pathogens and outbreak cases. Delayed information 6 sharing can lead to delays in outbreak identification While specialist laboratories and 7 surveillance systems exist, a European wide coordinated approach would be hard to achieve 8 when even national implementation of shared systems was viewed as challenging in countries 9 that have numerous healthcare systems. Alongside the set-up of shared systems, 10 implementation of nationally agreed laboratory protocols is needed. Local laboratories may 11 also not have the required technologies or expertise to identify new pathogens. In Australia a 12 pediatric enhanced disease surveillance system has been established and this model may prove useful.(24) 13 Research recruitment is a further area for discussion. It could be argued that consent 14 15 requirements for IDP research may not be equivalent to those operating in non-pandemic situations and models of consent require some consideration. Deferred and opt-out consent 16 17 may provide ethically valid and useful models for some observational IDP research in the emergency setting for example where collection of clinical samples for research takes place 18 19 at the same time as routine sample collection or if excess sample is used. (15, 21, 25) 20 Deferred consent is now included in the Clinical Trials Regulation, which is useful for some pandemic-relevant studies, however, there is some conflict in emergency situations.(21) Opt-21

22 out consent where study information is publicised at waiting room, hospital and ward level, is

23 implemented in some countries for observational studies, but in others regulatory and data

24 protection agencies do not permit this. Differences in parental consent requirements for IDP

25 research may also complicate IDP research; currently in some countries only one parent must

sign, whereas in others both parents must give written consent.(26) This may be difficult if a
parent is also incapacitated or unavailable in the case of a pandemic. While variable practice
in consent requirements poses a challenge in emergency research situations, cultural factors
in different European countries must also be carefully considered when aiming for more
universally acceptable models. Acceptance and understanding of IDP research and consent
scenarios is likely to require wide public education and engagement.

7 Stakeholder engagement, education and gaining trust are crucial for pediatric IDP research 8 and again large ID research networks like PREPARE may be ideally placed to negotiate this. 9 Stakeholders may include members of the public, politicians, the media and PHAs. While research to gain patient and public opinions about research has been conducted (27, 28) there 10 11 is a clear need to extend this to pediatric relevant IDP research. A further need is to improve 12 relationships and work more closely with government, as politicians were perceived as 13 disinclined to trust scientific experts. Good media communication also becomes important as the media can influence public opinion of research potentially affecting decisions to 14 15 participate in research. Closer working with public health agencies, which are among the first responders in a public health emergency such as an ID outbreak, may be critical for pandemic 16 17 research.

Trial design will be crucial for the pandemic or IDP or outbreak scenario. Trials with 18 19 outcome-adaptive randomisation may be ideally suited to the time-sensitive pandemic setting 20 especially if these are set-up and ready to rapidly respond in the case of an outbreak or pandemic being declared. However these designs will also need to address some ethical 21 concerns.(29, 30) Demonstrating parent and YP acceptability of this study design and 22 23 providing information to ethics committees is key to avoid delays in approvals processes. In the workshop discussions, participants briefly indicated how they had overcome some of 24 25 the challenges in their ID pediatric studies. It would be useful next step to gather these

scenarios in more detail to provide other researchers with knowledge of potential solutions
 and as evidence to facilitate regulatory approvals.

3 STRENGTHS AND LIMITATIONS

4 This study calls attention to a neglected area in pandemic-preparedness; pediatric clinical research. It reflects the viewpoint of pediatric clinician-researchers with experience of 5 6 pediatric ID research in Europe and an understanding of IDP challenges. Most priorities were 7 common to all participants and this commonality is a likely indication of generalisability of 8 results to a wider group of pediatric clinician-researchers. Applicability of our initial findings 9 to a broader group was confirmed by the survey results where the majority of respondents agreed on the priorities and proposed only a small number of additions. 10 11 Sources of potential bias are the identification of participants, the required response within a 12 limited time frame and responder bias. Only participants attending ESPID were eligible for

the workshops and interviews and it could be argued that our participants were not

14 representative of all clinician-researchers. Our participants volunteered to participate and may

15 have had particular experiences of problematic issues in conducting pediatric research.

16 Therefore their views may be over-represented and not generalisable to a wider group.

17 There were some country specific differences that may be useful to explore in a subsequent

18 study. Describing clear examples of innovative research practice applicable to IDP research

19 would be valuable.

This study identified priority areas for change but did not develop a work plan or specificstrategy for addressing each priority need.

22 CONCLUSIONS

Pediatric clinician-researchers perceived the need for key changes to facilitate pediatric IDP
research. The study findings can be used to inform a strategy and action plan addressing the

- 1 priority needs, to provide expert evidence to International research policy decision makers,
- 2 regulators and ethics committees and to lobby for changes.

3 ACKNOWLEDGEMENTS

4 We thank all study informants who contributed their time to this study. PREPARE is

- 5 coordinated by Herman Goossens at the University of Antwerp. Further information about
- 6 the work of PREPARE is available at http://www.prepare-europe.eu.

7 SOURCES OF FUNDING

8 This work was funded by the European Union Seventh Framework Programme under the

9 project 'Platform foR European Preparedness Against (Re-) emerging Epidemics

10 (PREPARE)', (grant agreement 602525).

11 AUTHORS CONTRIBUTIONS

- 12 MG, NAF, CCB and AN were involved in the funding application for the study. MG and NG
- 13 co-led on study design and implementation, ethics approvals, participant recruitment, and
- 14 analysis of workshop and interview data. MG led analysis of the survey data and is guarantor.
- 15 MG, NG, NAF, KH, CCB, JB, PLF, MS, RM, PS and AN conceived the study idea. All
- 16 authors contributed to study design and interpretation. AW administered the study, designed
- 17 the survey tool and curated the survey data. MG drafted the manuscript and all authors
- 18 provided critical review, edited and approved the final manuscript.
- 19

20 **REFERENCES**

- Reperant LA, Osterhaus A. AIDS, Avian flu, SARS, MERS, Ebola, Zika... what next? Vaccine.
 2017;35(35 Pt A):4470-4.
- Cook D, Burns K, Finfer S, Kissoon N, Bhagwanjee S, Annane D, et al. Clinical research ethics
 for critically ill patients: a pandemic proposal. Crit Care Med. 2010;38(4 Suppl):e138-42.

PREPARE. First report on ethical, administrative, regulatory and logistical (EARL) hurdles for
 research in the European Union. 2015. Available from: <u>https://www.prepare-</u>
 europe.eu/Library/Publications/ID/47.

28 4. Annane D, Antona M, Lehmann B, Kedzia C, Chevret S, Investigators C, et al. Designing and

29 conducting a randomized trial for pandemic critical illness: the 2009 H1N1 influenza pandemic.

30 Intensive Care Med. 2012;38(1):29-39.

1 5. Louie JK, Acosta M, Winter K, Jean C, Gavali S, Schechter R, et al. Factors associated with 2 death or hospitalization due to pandemic 2009 influenza A(H1N1) infection in California. JAMA. 3 2009;302(17):1896-902. 4 Webb SAR, Pettila V, Seppelt I, Bellomo R, Bailey M, Cooper DJ, et al. Critical Care Services 6. 5 and 2009 H1N1 Influenza in Australia and New Zealand. New England Journal of Medicine. 6 2009;361(20):1925-34. 7 Miller E, Hoschler K, Hardelid P, Stanford E, Andrews N, Zambon M. Incidence of 2009 7. 8 pandemic influenza A H1N1 infection in England: a cross-sectional serological study. Lancet. 9 2010;375(9720):1100-8. 10 Sachedina N, Donaldson LJ. Paediatric mortality related to pandemic influenza A H1N1 8. 11 infection in England: an observational population-based study. Lancet. 2010;376(9755):1846-52. 12 9. Heikkinen T. Influenza in children. Acta Paediatr. 2006;95(7):778-84. 13 10. Karageorgopoulos DE, Vouloumanou EK, Korbila IP, Kapaskelis A, Falagas ME. Age 14 distribution of cases of 2009 (H1N1) pandemic influenza in comparison with seasonal influenza. PLoS 15 One. 2011;6(7):e21690. 16 11. Cohen E, Uleryk E, Jasuja M, Parkin PC. An absence of pediatric randomized controlled trials 17 in general medical journals, 1985-2004. J Clin Epidemiol. 2007;60(2):118-23. 18 12. Wenger P, Frey U, Nadal D. Research dedicated to children: SwissPedNet with its 19 international links overcomes key barriers to proper research in paediatrics. Swiss Med Wkly. 20 2014;144:w14006. 21 Shilling V, Williamson PR, Hickey H, Sowden E, Smyth RL, Young B. Processes in recruitment 13. 22 to randomised controlled trials of medicines for children (RECRUIT): a qualitative study. Health 23 Technol Assess. 2011;15(15):1-116. 24 14. Abernethy LE, Paulsen EL, Monuteaux MC, Berry MP, Neuman MI. Parental perceptions of 25 clinical research in the pediatric emergency department. Pediatr Emerg Care. 2013;29(8):897-902. 26 Woolfall K, Frith L, Gamble C, Gilbert R, Mok Q, Young B, et al. How parents and practitioners 15. 27 experience research without prior consent (deferred consent) for emergency research involving 28 children with life threatening conditions: a mixed method study. BMJ Open. 2015;5(9):e008522. 29 Ruggieri L, Giannuzzi V, Baiardi P, Bonifazi F, Davies EH, Giaquinto C, et al. Successful private-16. 30 public funding of paediatric medicines research: lessons from the EU programme to fund research 31 into off-patent medicines. Eur J Pediatr. 2015;174(4):481-91. 32 Lindell-Osuagwu L, Hakkarainen M, Sepponen K, Vainio K, Naaranlahti T, Kokki H. Prescribing 17. 33 for off-label use and unauthorized medicines in three paediatric wards in Finland, the status before 34 and after the European Union Paediatric Regulation. J Clin Pharm Ther. 2014;39(2):144-53. 35 18. Rojek AM, Horby PW. Modernising epidemic science: enabling patient-centred research 36 during epidemics. BMC Med. 2016;14(1):212. 37 19. Gupta YK, Meenu M, Mohan P. The Tamiflu fiasco and lessons learnt. Indian J Pharmacol. 38 2015;47(1):11-6. 39 20. Giannuzzi V, Altavilla A, Ruggieri L, Ceci A. Clinical Trial Application in Europe: What Will 40 Change with the New Regulation? Sci Eng Ethics. 2016;22(2):451-66. 41 21. Gamble C, Woolfall K, Williamson P, Appleton R, Young B. New European Union regulation of 42 clinical trials is conflicting on deferred consent in emergency situations. BMJ. 2013;346:f667. 43 Lim WS, Brittain C, Duley L, Edwards S, Gordon S, Montgomery A, et al. Blinded randomised 22. 44 controlled trial of low-dose Adjuvant Steroids in Adults admitted to hospital with Pandemic influenza 45 (ASAP): a trial 'in hibernation', ready for rapid activation. Health Technol Assess. 2015;19(16):1-78, 46 vii-viii. 47 23. Fragaszy EB, Quinlivan M, Breuer J, Craig R, Hutchings S, Kidd M, et al. Population-level 48 susceptibility, severity and spread of pandemic influenza: design of, and initial results from, a pre-49 pandemic and hibernating pandemic phase study using cross-sectional data from the Health Survey 50 for England (HSE). Public Health Research. Southampton (UK)2015.

1 2 3 4 5 6 7 8 9 10 11 12 13 14 15	 Zurynski Y, McIntyre P, Booy R, Elliott EJ, Group PI. Paediatric active enhanced disease surveillance: a new surveillance system for Australia. J Paediatr Child Health. 2013;49(7):588-94. Gobat NH, Gal M, Francis NA, Hood K, Watkins A, Turner J, et al. Key stakeholder perceptions about consent to participate in acute illness research: a rapid, systematic review to inform epi/pandemic research preparedness. Trials. 2015;16(1):591. Lepola P, Needham A, Mendum J, Sallabank P, Neubauer D, de Wildt S. Informed consent for paediatric clinical trials in Europe. Arch Dis Child. 2016;101(11):1017-25. Page SA, Manhas KP, Muruve DA. A survey of patient perspectives on the research use of health information and biospecimens. BMC Med Ethics. 2016;17(1):48. Stocks J, Lum S. Back to school: challenges and rewards of engaging young children in scientific research. Arch Dis Child. 2016;101(9):785-7. Saville BR, Berry SM. Efficiencies of platform clinical trials: A vision of the future. Clin Trials. 2016;13(3):358-66. Saxman SB. Ethical considerations for outcome-adaptive trial designs: a clinical researcher's perspective. Bioethics. 2015;29(2):59-65.
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
26	
27	
28	
29	
30	
31	
32	
33	
34	

Table 1: Workshop and interviews: experience and perceptions of conducting pediatric ID

2 research.

Discussion area: Regulatory approvals across Europe

Experience and perception:

Increasingly difficult; increasing regulation, variability within and between countries, a lack of communication between regulatory bodies and discordance between ethics committees and researchers. Perceived solutions for IDP research might include pre-approved research protocols and a centralized and expedited approval system that is recognized by law in every European member state (though there may be problems with country acceptance). An example was provided where regional law had been amended (Spain) to allow observational research under a fast track approval process in a public health emergency (https://www.prepare-europe.eu/About-us/Workpackages/Workpackage-3))

Example quotes:

"There is more and more legislation.. they (legislative bodies) don't talk to each other or

acknowledge each other."

"So much difference in the ethics permissions from committees for different centres ...it is random and unpredictable....Some centralized approval and some de-centralized."

"Even for a retrospective chart review we could not obtain ethical approval in Spain and Italy. We had to exclude them after a year of trying."

"We never challenge at European level so it never gets better."

".. even if we get endorsement at EU level...this is not accepted at country level"

Discussion area: Recruitment and alternative models of obtaining informed consent

Experience and perception:

Timely recruitment is essential for IDP research and deferred and opt-out consent for observational and low-risk intervention studies might be considered. Examples included opt-out consent where study information had been publicized at ward and hospital level (Greece, UK), and deferred consent for use pediatric blood samples (Spain, UK). In one Swiss centre, opt-out consent allowed clinical data and surplus clinical samples to be stored and accessed via an ethics application. In larger Netherlands hospitals, every patient needs to opt-out to prevent use of their anonymised data for observational research, and signatures are not needed. Acceptance of these consent models was seen as more problematic in some countries (Estonia, Holland, Austria, Germany). Two participants indicated that obtaining prospective informed consent from parents should always be possible for IDs like influenza. Requirements for parental consent and child assent were also subject to country variability. Verbal consent was discussed and an example given where parental verbal consent was provided by telephone (Estonia).

Example quotes:

"It's different in an epidemic (obtaining consent)....not equal to normal study consent when protecting a nation from epidemic disease."

"It has (deferred consent)... has transformed our ability to recruit children quickly....moved recruitment from day three to day one which is meaningful for evidence." (UK)

"Deferral is not right for an influenza trial, you have ten, fifteen minutes. For severe influenza there is time. Deferred consent is not needed and therefore not ethical." (Netherlands)

"It (obtaining parental consent) is all about trust and communication."

Discussion area: Simplified processes for collecting and sharing clinical samples and data Experience and perception:

Using and sharing clinical data and samples is important for containing outbreaks and developing tests. While European public health authorities conduct surveillance, their authority to initiate and conduct research is variable. For example, in the UK, a pediatric surveillance scheme is in place and the Chief Medical Officer can initiate research (including observational pandemic research and studies assessing the safety or effectiveness of an existing intervention with an insubstantial evidence base) in the interest of public health under the heading of 'clinical service evaluation' without ethical approval or consent. Some participants indicated that in countries with a federal system of governance a countrywide response could not be coordinated in this way (Germany, Switzerland, Spain). In Spain, clinical samples for public health can be obtained under a consent waiver but this is not the case for obtaining research samples. Collection of anonymised samples and data for prospective research in Spain is possible where parent/guardians consent is provided, and these samples can be used for research under a fast track approval process (48 hours). In the Netherlands anonymised surplus clinical samples can be shared for diagnostic test validation. Participants highlighted data protection issues, particularly during the early stages of an outbreak where it might be easier to link data to individuals.

Discussion area: Study design i.e. use of adaptive platform trial design

Experience and perception:

Participants were positive about adaptive design platform trials for IDP research as an alternative to randomised controlled trials. They felt that the design mirrors the way patients usually receive clinical treatment and that this might be more acceptable to parents. While the design was not thought to impact recruitment negatively it was viewed as potentially difficult to explain to ethics committees.

Example quotes:

"It (Adaptive trial design) makes a lot of sense in a pandemic. We need to learn from an epidemic as it goes on."

"It (adaptive design) might be more acceptable to parents."

Discussion area: Stakeholder engagement and communication

Wider engagement to facilitate understanding of IDP research is needed. Stakeholders included politicians, the media, parents and young people. Public health services (PHS) were perceived as being more politicized than clinical services; if they identified a research need during an outbreak, then this would be actioned by government, whereas clinical researchers do not have any means of influencing government to drive the IDP research agenda. At a European level, Ministers and Chief Scientific Officers were perceived to be increasingly risk averse and more likely to respond rapidly to societal influences. Clinician-researchers should be involved in government in decisions for outbreak research responses. They perceived a lack of trust in the independence of scientific experts at government level. Establishing better relationships with the media to positively report research and help gain public trust was seen as important. Participants also highlighted the need for better engagement with parents and young people (YP) to provide education and understand their views of around participating in IDP research, use of clinical samples and data, and consent models. This can be time consuming but should be possible for pre-approved protocols and would aid acceptability by ethics committees.

Example quote:

" Increasingly ministers are more risk averse. Politicians are younger and not used to dealing with a crisis...less prepared to wait and see..much more aware of societal influences. They don't believe in independence of scientific experts...viewing scientific advice with suspicion... puts us in a fragile position." (UK)

Discussion area: Recognizing the importance of pediatric pandemic research

Participants briefly discussed the evidence gap for pediatric clinical practice around IDs and the

practice of using off-label antibiotic prescribing in these populations with parents generally being unaware of this.

1

T

2

3 Table 2. Countries in which consensus respondents conducted the majority of their work

Country	Number	Country	Number	Country	Number
UK	7	Estonia	2	Romania	1
Spain	7	Austria	1	Slovenia	1
Germany	5	Finland	1	^a Montenegro	1
Greece	3	France	1	^b Switzerland	1
Belgium	2	Italy	1	Unknown	1
The	2	Portugal	1	^c Multiple	1
Netherlands				countries	

4 ^aMontenegro is included, as this country has started the process of accession to the EU. ^bSwitzerland is included as an EU

5 associated country and as research networks in Switzerland are included in PREPARE. ^cParticipant stated that they worked

6 in 'multiple countries' and did not provide a specific country of work.

- 7
- 8
- 9
- 10
- 11
- 12
- 13
- 14
- 15
- 1)
- 16

- 1 Table 3. Priority to make pediatric epi/pandemic research more feasible at a National and European level
- 2 (median and interquartile range (IQR) for each rated statement

Area	Ν	Area required to make pediatric epi/pandemic research	Priority at	Priority at
	о.	more feasible at a National and European level	National	European
			Level	Level
			Rated scores	Rated
			Median	scores
			(IQR)	Median
			(1-low	(IQR)
			priority) to	(1-low
			5-high	priority) to
			priority)	5-high
				priority)
EU Directive	1	Clarity within the new clinical trials Directive for	°5.00	
		epi/pandemic observational research including children	(5.00-4.00)	
	2	Clarity within the new clinical trials Directive for	°5.	00
		epi/pandemic clinical trials including children	(5.00-4.00)	
Regulatory	3	Recognition of a common purpose and improved relationship	5.00	5.00
processes		between regulatory bodies, ethics committees and	(5.00-4.00)	(5.00-4.00)
		researchers		
	4	Simplified regulatory processes for observational research	5.00	5.00
		involving collection, use and sharing of anonymised clinical	(5.00-4.00)	(5.00-4.00)
		data (relevant to infectious disease epi/pandemics).		
	5	Simplified regulatory processes for research involving the	5.00	5.00
		collecting, using and sharing of anonymised surplus clinical	(5.00-4.00)	(5.00-3.25)
		samples (relevant to infectious disease epi/pandemics).		

Pre-approved	6	Acceptance of pre-approved protocols for epi/pandemic	4.00	4.00
protocols		research	(5.00-4.00)	(5.00-4.00)
Alternative	7	Regulatory approval of alternative models of obtaining	4.00	4.00
consent		patient informed consent for research involving the use of	(5.00-4.00)	(5.00-3.25)
models		clinical data in an epi/pandemic		
	8	Coordinated processes for the early identification of potential	4.00	4.00
		new outbreak cases and pathogens	(5.00-4.00)	(5.00-3.00)
	9	Regulatory approval of alternative models of obtaining	4.00	4.00
		patient informed consent for research involving the use of	(5.00-4.00)	(5.00-3.00)
		clinical samples (excluding genetic testing) in an		
		epi/pandemic (e.g. deferred consent, opt-out consent, and		
		alternatives to written consent).		
10 Regulatory approval of alternative models of obtaining		4.00	4.00	
		patient informed consent for 'low risk' research trials (e.g.	(4.75-4.00)	(5.00-3.00)
		comparative effectiveness) in an epi/pandemic (e.g. deferred		
		consent, opt-out consent, and alternatives to written		
		consent).		
	11	Regulatory approval of alternative models of obtaining	4.00	4.00
		patient informed consent for 'high risk' research trials (e.g.	(5.00-3.00)	(5.00-3.00)
		novel agent) in an epi/pandemic (e.g. deferred consent, opt-		
		out consent, and alternatives to written consent).		
Adaptive trial	13	Recognition of the benefits of novel trial designs e.g. adaptive	4.00	4.00
design		platform trials by regulatory and ethics committees	(5.00-3.25)	(5-3.25)
Communication	14	Good two-way communicating between researchers and	4.00	4.00
and trust		senior government regarding research requirements for	(5.00-4.00)	(5.00-4.00)
		emerging infectious disease outbreaks		

	12	Establishing trust between researchers and senior	4.00	4.00
		government regarding research requirements for emerging	(5.00-4.00)	(5.00-4.00)
		infectious disease outbreaks		
	15	A strategy for engagement and good communications with	^a 4.00	
		the media to aid positive reporting of research for IDPs	(5.00-4.00)	
		including children		
	16	Parent and young person engagement and education about	^a 4.00	
		epi/pandemic research	(5.00-3.00)	
Training	17	Training of front-line clinical staff in the procedures of pre-	4.00	4.00
		approved protocols for epi/pandemic research	(5.00-3.00)	(5.00-3.00)
				(at local
				level)

^a Not asked to discriminate between National and European level

-