

# Risk-Adjusted Cancer Screening and Prevention (RiskAP): Complementing Screening for Early Disease Detection by a Learning Screening based on Risk factors

## Short title: Risk-adjusted cancer screening and prevention (RiskAP)

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## Risk-Adjusted Prevention

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45

## 46 Abstract

47 **Background:** Risk-adjusted cancer screening and prevention is a promising and  
48 continuously emerging option for improving cancer prevention. It is driven by  
49 increasing knowledge of risk factors and the ability to determine them for individual  
50 risk prediction. However, there is a knowledge gap between evidence of increased risk  
51 and evidence of the effectiveness and efficiency of clinical preventive interventions  
52 based on increased risk. This gap is, in particular, aggravated by the extensive  
53 availability of genetic risk factor diagnostics, since the question of appropriate  
54 preventive measures immediately arises when an increased risk is identified. However,  
55 collecting proof of effective preventive measures, ideally by prospective randomized  
56 preventive studies typically require very long periods of time, while the knowledge  
57 about an increased risk immediately creates a high demand for action. **Summary:**  
58 Therefore, we propose a risk-adjusted prevention concept that is based on the best  
59 current evidence making needed and appropriate preventive measures available, and  
60 which is constantly evaluated through outcome evaluation, and continuously improved  
61 based on these results. We further discuss the structural and procedural requirements  
62 as well as legal and socioeconomical aspects relevant for the implementation of this  
63 concept. **Key message:** Risk-adjusted prevention based on established risk factors  
64 should be offered in the context of knowledge-generating care.

## 65 Executive summary

66 Cancer screening has been introduced in many western countries, but its effectiveness remains  
67 subject of debate, particularly now that **new possibilities to predict cancer** risk are becoming  
68 available. These are driven forward by high-throughput “multi-omics” technologies  
69 comprising, among others, genomics, transcriptomics and proteomics, which have led to the  
70 discovery of new molecular risk factors that seem to interact with each other and with non-  
71 genetic risk factors in a multiplicative manner. Personalized risk prediction by genome-based  
72 knowledge and technology opens up new opportunities for increasingly individual-oriented  
73 risk-adjusted cancer prevention. Consumer-oriented information systems such as health-  
74 related apps and algorithms are already profoundly changing healthcare services. The  
75 convergence of such innovative information and biotechnology systems enables the  
76 dissemination of risk prediction models that will reinvent the way in which health care  
77 providers interact with individuals at risk for certain diseases.

78 Heritability of cancer overall has been estimated at around 33%, significantly so for skin  
79 melanoma, prostate, ovary, breast and several other cancers [1-3]. For breast cancer,  
80 approximately half of the familial risk has been deciphered, and for this reason it has been the  
81 leading use case of this insight in the field of cancer prevention. Based on its genetic make-  
82 up, breast cancer can be considered as multiple rare diseases, which are influenced by  
83 different lifestyle and environmental factors. Genetic and interacting non-genetic risk factors  
84 can also be used to predict future risks in healthy relatives of women affected by breast  
85 cancer. This use case will be therefore serving in this paper to illustrate and exemplify the  
86 state of the art and the current challenges in cancer prediction.

87 A variety of **genetic tests for predicting the risk of breast cancer** are already available on  
88 the health market, sometimes fueling an expectation to determine the specific risk for

89 developing cancer in any given person solely on these grounds. These genetic tests are used as  
90 part of complex algorithms to determine a potentially increased risk of disease, and patients  
91 and doctors are increasingly using such tests. However, the ability to categorize risk in this  
92 way has advanced more rapidly than the development of evidence regarding the clinical utility  
93 for preventive measures. The development of comprehensive genetic and risk literacy of  
94 doctors and affected persons has been lagging behind, contributing to an often-uninformed  
95 assessment of benefits and harms associated with preventive measures. This, in turn, can lead  
96 to ill-informed management choices, potentially causing harm through unnecessary medical  
97 interventions and generating unnecessary expenses. For this reason, in a general population  
98 screening, specific clinical measures based on the sole risk prediction through genetic testing  
99 is **not justified**, as has been outlined by public health groups [4-6]. On the other hand,  
100 ignoring the potential for genetic testing to improve the benefit/harm ratio for patients and  
101 populations, may impede the creation of effective strategies to improve current approaches to  
102 screening and prevention.

103 Introducing predictive genetic testing and risk assessment into breast cancer population  
104 screening programs in order to improve clinical care and impact on prevention will disrupt  
105 current practice and require a continuous **balancing of rigorous outcome evaluation and**  
106 **timely adaptation** of the health care system. Therefore, we propose a **multi-step**  
107 **translational concept**, which allows health care systems to meet the current demand for  
108 genetic testing while capturing evidence about its clinical utility at the same time.  
109 Specifically, the offer of risk-predictive testing should be integrated into an **evidence- or**  
110 **knowledge-generating care concept**, allowing for safe and quality-controlled use of genetic  
111 testing in a clinical setting coupled with consistent recording of costs and interventions over  
112 time, impact on overall and cancer-free survival and including patient-reported outcomes  
113 around quality of life. This extended framework of data collection, eased by the newly  
114 available digital solutions for data collection, may facilitate the move towards a learning  
115 health system that allows the use of state-of-the-art technology in clinical care and at the same  
116 time complements evidence-based medicine. Also, clinical guidelines can be continuously  
117 monitored for concordance with intended patient outcome, and adapted if deemed necessary.  
118 Key components for delivery will be translational, comprehensive care centers that are highly  
119 specialized in genomic and risk prediction medicine. They should build networks with cancer  
120 centers and primary care practitioners. Jointly, they will **deliver digitized risk estimations**  
121 **and risk-adjusted preventive measures** based on risk factor-driven, quality-assured, and  
122 adaptable risk prediction models. They will also define **common entry points** for  
123 administering such risk-assessment, e.g. on the occasion of existing health screening  
124 programs for the general population. Such a cross-sectoral care concept will enable the  
125 implementation of accepted outcome measures and their connection to data collected in  
126 existing and additionally established cancer registries, to ensure long-term follow-up of  
127 uptakers of screening with respect to hard endpoints such as mortality, morbidity, and quality  
128 of life. This, in turn, will allow for adjustment of the care concept within an iterative  
129 knowledge-generating cycle of care. This concept, developed specifically for breast cancer,  
130 may serve as a template for other applications of genome-driven medicine such as other  
131 hereditary tumor syndromes, in personalized as well as in targeted therapeutic strategies.  
132

134 Cancer screening programs have been in place in many countries. So far, existing screening  
135 programs focus on the **early diagnosis** of specific diseases, e.g. by way of mammography, or  
136 the highly specific search for disease-causing factors, like HPV infection according to well  
137 established screening criteria [7]. Despite an ever-increasing catalogue of known risk factors  
138 for the development of cancers, the selection of the target population for existing screening  
139 programs is largely based on age and gender. However, a simple strategy for defining a target  
140 population, while administratively pragmatic, is not necessarily the optimal solution for best  
141 value, also from a health economic or a health improvement perspective. There are  
142 **disadvantages** of population-based screening in which many individuals are invited into a  
143 screening program despite being at low personal risk. These include stress and anxiety from  
144 the screening intervention itself, waiting for results, and from confirmatory investigation of  
145 false positive or inconclusive results requiring unnecessary additional medical interventions.  
146 Another problem of age-based population-screening is that it fails to include younger  
147 individuals already at risk levels exceeding those defined to enter the screening program, e.g.  
148 women with a *BRCA1* or *BRCA2* mutation who can develop breast cancer **much earlier** than  
149 the defined age of the screening program [8]. Finally, the screening interval and methodology  
150 that is effective for an age-based population may be inappropriate for a population at  
151 particularly high risk. E.g., even mammograms starting at age 40 would fail to detect around  
152 half the cases of breast cancer in *BRCA1*-gene carriers: These have a median age at onset of  
153 42 years – thus almost half the cases which occur under this age would not be detected.  
154 New knowledge about genetic and non-genetic risk factors, genetic testing and the “omics”  
155 revolution are leading to a constantly evolving understanding of **risk profiles**. It therefore  
156 seems reasonable to put to use the already existing wealth of knowledge about the multitude  
157 of other risk factors besides age and gender and offer risk-adjusted screenings using multi-  
158 factor **risk-prediction models** [6, 9-12]. It should be noted at this point that the  
159 distinguishment between risk factors and indicators, e.g. according to the Bradford-Hill  
160 criteria, becomes increasingly blurred the more complex the risk determination for a disease  
161 becomes. The prevailing understanding seems to be that risk indicators are correlated with the  
162 disease, while risk factors are causal for the disease. However, causality is difficult to prove in  
163 complex diseases with incomplete penetrance whose pathogenesis is based on an interaction  
164 of many factors. Furthermore, the correlation of many low-risk gene variants with  
165 tumorigenesis and the multiplicative interaction of these variants has been shown, their  
166 function or correlation with a causal variant has not yet been established. This holds true for  
167 both non-genetic and genetic risk factors. Therefore, in this paper, both factors and indicators  
168 will be simply denoted as “factors”.

169 Conceptual frameworks have been developed to address the key issues and challenges of **risk-**  
170 **adjusted screening** [13-16]. A streamlined intervention program could consider individual  
171 risks, including both genetic and non-genetic ones, e.g. family history, lifestyle, and many  
172 more, and should be complemented by a well-designed approach to **monitoring outcomes**.  
173 These would not only include survival but also patient-reported outcomes and health care  
174 costs allowing future analyses and iterative redesign of the program to improve the benefits  
175 and minimize the risks.

176 With increasing awareness and the marketing approach by a multitude of biotech companies,  
177 there is a growing **implementation gap** between what is technologically possible and what is  
178 available – or refundable by insurances or health care schemes - in practice [17]. Therefore,  
179 people are increasingly accessing private options for genetic testing known as “direct to

180 consumer tests” (DTC), whose availability is accelerated by laboratories having an incentive  
181 to introduce and offer new genetic tests at an astounding rate [18]. These private options are  
182 not always well regulated and do not collect outcome data – posing a challenge for  
183 safeguarding scientific quality and not documenting or even taking into account clinical utility  
184 [19]. This leads to a “data drain” from the clinical-scientific towards the commercial sector at  
185 a time when data sharing and data mining should enable reliable, evaluated and high-quality  
186 clinical data which is ever more vital for improving health care in a responsible way. The  
187 investigation of causal factors and model calibration in less common sub-types of disease, as,  
188 i.e., knowledge about the genetic factors of sub-types becomes more and more differentiated,  
189 in turn requires data collections of a size hitherto unavailable.

190 Because of its potential to **revolutionize or disrupt conventional medicine**, genome-based  
191 health information and technologies (GBHIT) have attracted the attention of health policy-  
192 makers throughout Europe. In the recently launched innovative Partnership for Action  
193 Against Cancer (iPAAC) Joint Action (JA), whose main objective is to implement innovative  
194 approaches to cancer control, one of the top priorities is to integrate genomics in the health  
195 care system ([www.ipaac.eu](http://www.ipaac.eu)). The current initiative takes up on the groundwork of the Public  
196 Health Genomics European Network (PHGEN) under the EU health program, which has  
197 provided a best practice guideline for quality assurance, provision and use of GBHIT  
198 following the public health *trias*, i.e. assessment, policy development and assurance  
199 (<http://www.phgen.eu/>), in their “Declaration of Rome” from 2012 [5]. Priority setting of the  
200 PHGEN comprises, among others, the improvement of genetic literacy and knowledge  
201 transfer by the provision of education programs and the involvement of electronic and mass  
202 media, the investment in dedicated infrastructures and databases and the stimulation of  
203 research to produce evidence for clinical utility as well as cost-effectiveness. Moreover, it  
204 seems desirable that public health assessment should also take into account *personal utility*  
205 given the uniqueness of each individual genome, and beyond inter-individual *clinical utility*  
206 [5, 20]. While demonstration of clinical utility is considered a prerequisite for clinical  
207 translation, the challenge is how to deal with the trade-off between the available evidence and  
208 timing the introduction of GBHIT since the evaluation of **clinical utility** is often lagging  
209 behind the market launch of genetic tests.

210 For adopting new health care options, including any new screening program, prospective  
211 randomized studies are considered gold standard in the hierarchy of evidence. In this respect,  
212 a risk-adjusted surveillance strategy could be compared to current standard population  
213 screening in a cluster randomized trial. However, such a trial would need to involve a very  
214 large population base, potentially be multi-national and may raise insurmountable ethical and  
215 practical barriers to a successful conclusion.

216 To **close this gap**, it should be possible to collect data that demonstrates clinical utility whilst  
217 already integrating genome-based selection tests for entry to clinical screening and care [21].  
218 This could be done by way of a multi-step evaluation of clinical utility, thus creating evidence  
219 and benefit at the same time, by complementing traditional evidence-based evaluation with  
220 evidence-generating clinical care. One option within this context is the “coverage with  
221 evidence development” (CED) approach which provides provisional access to novel medical  
222 interventions while the evidence needed to assess the value of an intervention, and  
223 consequently to make coverage unconditional, is generated (cf., elaborating chances and  
224 disadvantages of this approach with specific respect to the German regulatory situation: [22]).  
225 CED – in some way or form – has already been implemented in many countries throughout  
226 the world, usually as part of an established policy framework. In consequence, it is also  
227 known under various terms such as ‘interim funding’, ‘only in research (OIR)’, ‘still in  
228 clinical research’, and ‘conditionally funded field evaluation (CFFE)’. Following such an

229 approach would generally accommodate the rising demand of patients and doctors to use the  
230 array of available GBHIT applications, and ensure that the testing is quality-assured and the  
231 outcomes are carefully collected and collated. At the same time, clinical outcomes can be  
232 assessed confirming whether a) specific genetic alterations are associated with increased  
233 disease risk, b) genetic variants are indicative of the presence of specific clinical criteria and a  
234 predictable disease course, and c) the application of this approach to cancer screening leads to  
235 clinical interventions with improved outcome, i.e. reduction of morbidity and mortality and/or  
236 increase in quality of life.

237 This proposed approach would allow for **potentially more effective screening** than currently  
238 offered. Adjusting screening to fit individual risk profiles should minimize harmful effects  
239 and maximize the benefits of screening. At the same time, the generation of new medical  
240 knowledge about risk factors and their influence on disease development and prognosis could  
241 be captured for ongoing research into clinical applications of the new genomic data.

242 If knowledge-based conventional screening can be complemented by knowledge-generating risk-  
243 adjusted screening, it can ensure that consumers have structured and equal access to such genetically  
244 driven risk predictions as well as clinical programs based on them [23, 24] Nevertheless, this concept  
245 requires the formation of cross-sectoral networks between highly specialized units and health care  
246 providers to guarantee **high quality genetic testing and clinical interpretation**. It also needs  
247 to be accompanied by **communication and teaching programs** in order to facilitate  
248 knowledge transfer from specialized centers to primary providers and to improve genetic and  
249 risk literacy of consumers [25-28]. Finally, the generation of **high-quality clinical evidence** about  
250 genetic tests must still be pursued by the best available standards – e.g. by large-scale double-blind  
251 controlled clinical trials. By putting the new knowledge to work in the meantime, however, evidence can  
252 also be generated within their clinical use and fed back into the chain of knowledge generation.

253 Prospective controlled cohort studies including control groups in combination with registries  
254 as prerequisites for outcomes research are considered the optimal setting for these highly  
255 translational care concepts thus enabling a dynamic and iterative bench-to-bedside and  
256 bedside-to-bench translational continuum [29-31]. In the following, the concept is outlined in  
257 more detail.

## 258 II. Risk Model Development through a Multi-Step 259 Learning Screening for Breast Cancer: The Concept

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260 While established screening programs aim at the identification of early disease stages, and use  
261 screening to grasp the widest-possible part of the population, any screening can these days  
262 become increasingly individualized, based on genetic and other factors known to indicate a  
263 specifically high (or low) risk.

264 Current scientific findings on breast cancer suggest that risk-adjusted prevention based on  
265 comprehensive risk-assessment considering genetic and non-genetic risk factors may be more  
266 effective with respect to clinical outcome and participation rates than existing breast screening  
267 programs that offer mammography screening to the general population based on a certain age  
268 range.

269 In general, screening programs attempt to identify occult but already manifest cancers in an  
270 early state, allowing for curative treatment and thus better prognosis. Their utility is based on  
271 the identification of early stages of disease, ideally before they become noticeable to the  
272 individual. Beyond that, **risk-adjusted screening** seeks to identify and detect, in addition to  
273 mere age, *individual* risks before, and notwithstanding, the detection of early disease stages.  
274 Risk-adjusted screening thus comprises both individual risk-assessment and early detection

275 based on the outcome of that assessment. By exploiting all known and available risk factor  
276 information of an individual, as opposed to a single criterion like age, a personalized entry  
277 into the screening program becomes possible. Women who reach the risk threshold at earlier  
278 ages than the current entry-age can, for example, largely benefit from screening, whereas for  
279 women who do not reach that threshold, side-effects and costs can be diminished with a low  
280 risk of missing any cancer events. Early detection of breast cancer therefore becomes merely  
281 a part of an integrative screening program adapted to individual risk profiles, in which the  
282 focus lies not on early detection but on risk management from the onset, *incorporating*  
283 methods of risk detection as needed, but not being limited to them. Specifically, a cascade system  
284 of diagnostic measures should be streamlined (a) with the available knowledge on genetic and other risk  
285 factors, and (b) with the individual risk of the person at stake.

286 In a **multi-step risk-adjusted learning screening program**, risk factors are individually tested  
287 first, and with regard to the general population. For breast cancer, validated genetic risk  
288 factors exist with respect to mutation prevalence rates in the *BRCA1/2* genes [32-34]. Persons  
289 positive for certain risk factors (including, as the case lies with current programs, age and  
290 gender, but also a variety of other known risk factors such as family history, mutations in risk  
291 genes and breast density) are then subjected to the second screening phase which would  
292 include a more scrutinized risk assessment, e.g. by the calculation of a comprehensive risk  
293 score including, beyond the other risk factors, genetic testing for high, moderate and low risks  
294 and their assessment by algorithms, identifying particular high risks by low-invasive means.  
295 As a third step, measures for early detection, e.g. intensified early diagnosis and monitoring,  
296 are offered in accordance with the individual risk identified in the first two steps. For  
297 example, when a person is found to have an average risk, the current screening offers would  
298 remain unchanged. Persons with a low risk could be offered less intensive, and persons with  
299 an increased risk more comprehensive early detection screening.

300 In order to identify persons or groups with particularly high or low risk to be offered a **cascading risk**  
301 **assessment, diagnosis and risk-based screening**, existing health screening programs can be  
302 **complemented** by a multi-step risk-adjusted learning screening system that includes genetic  
303 information and other risk factors. Naturally, the **appropriate time and entrance point** as well as the  
304 combination with existing health checkup or cancer screening programs should be made according to the  
305 penetrance of the respective disease. As a starting point, women in existing breast cancer mammography  
306 screenings could be additionally offered genetic analysis and pertinent non-genetic risk-factor anamnesis  
307 according to current knowledge on their impact on disease risk and offered participation in risk-adjusted  
308 structured screening programs. However, importantly, there needs to be a **minimum standard of evidence**  
309 supporting the declaration of a risk-associated factor that is sufficiently well-substantiated to justify its  
310 incorporation into the model. For instance, while sufficient evidence on clinical validity with respect to  
311 mutation prevalences and disease penetrances has been established in **specified risk groups**, it is, in most  
312 instances, still lacking for the general population, prompting for further research in order to eventually  
313 widen risk-assessment as an offer to the general population. At this given time, therefore, risk-adjusted  
314 screenings are only feasible for well-studied risk groups, such as high-risk families according to validated  
315 anamnestic criteria [35].

316 Finally, **end-points** can then be collected by amalgamation with, e.g., existing national registries, and other  
317 studies. Routinely collecting outcome data could also allow the development of digital systems which  
318 continuously generate more evidence on the clinical utility of risk-assessment using these tools, increasing  
319 accuracy with increasing amounts of data drawn from rolling this learning screening system out to the  
320 general population, and paving the way to integrating evidence-based risk factor assessments into routine  
321 clinical practice in a public screening program.



### 322 III. Prerequisites for Justified Screening

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323 The term “screening” seems to have become the subject of a relatively wide, and, accordingly,  
324 diverging use in the field. For example, it seems that various practical experiences with the  
325 implementation of screening measures in the past have led to many political and societal  
326 discussions. Rising awareness and knowledge about risks and risk prediction have done their  
327 part to modify the traditional ideas of screening. Many initiatives to personalize risk have  
328 become known as “screening” programs, although they extend the original understanding of  
329 the term used in the context of an intervention. For the purposes of the points made in this  
330 article, we define “screening” as a systematic offer of medical diagnostic procedures at group  
331 or population level to persons who are not known to the provider to have specific medical  
332 symptoms or complaints, targeted to find/exclude latent disease or risk factors for the  
333 development of disease, in the interest of the person involved.

334 The introduction of such a screening program requires **balancing the interests** of  
335 stakeholders, and assessing the potential use as well as possible harms and costs of the  
336 program. This process is commonly referred to as the justification of a particular screening  
337 program, and there has been ongoing discussion in the literature regarding the prerequisites,  
338 which need to be fulfilled to consider a program justified [7].

339 Important points to take into account include the relevance of screening (incidence,  
340 prevalence, burden of disease), its clinical benefit (numbers needed to screen; screening  
341 failures; interval cancers; positive and negative predictive value influence on morbidity and  
342 mortality;), medical risks and harms associated with the screening (over-diagnosis, side-  
343 effects, psychological burdens etc.), and matters of equity (access to risk counselling and  
344 preventive health care, cut-off levels, ethical aspects of the “healthy ill/sick”, reimbursement  
345 and communication of risks) [7]. These reflect **general trends** in Western countries and  
346 medicine, i.e. a shift from paternalism towards informed decision making, the emphasis on  
347 managed care models and quality assurance and the importance of serious genetic conditions  
348 even if they are rare. These trends also contribute to an increased role of personal utility for  
349 individual at stake rather than overall population clinical utility [4, 5]. The criteria are in  
350 detail:

- 351 • The screening program should respond to a recognized need,
- 352 • the objectives of screening should be defined from the outset,
- 353 • there should be a defined target population,
- 354 • there should be scientific evidence of screening program effectiveness,
- 355 • the program should integrate education, testing, clinical services and program management,
- 356 • there should be quality assurance, with mechanisms to minimize potential risks of screening,
- 357 • the program should ensure informed choice, confidentiality and respect for autonomy,
- 358 • the program should promote equity and access to screening for the entire target population,
- 359 • program evaluation should be planned from the outset,
- 360 • the overall benefits of screening should outweigh the harm.

361 For most of the mentioned criteria, risk-adjusted screening shows a number of **distinctions** in  
362 comparison to established screenings, which focus on a very limited risk assessment  
363 (basically, age) to open the gates for early detection. The **additional value** of risk-adjusted  
364 screening to determine risk profiles *before* putting a large number of possibly low-risk  
365 persons through early detection methods including associated psychological burdens and  
366 uncertainties associated with the detection method is an important factor for its ethical  
367 justification – since established screening programs fail to take into account the wealth of  
368 constantly evolving knowledge and its impacts on cancer risk prediction models.



369 Andermann [13] adds further considerations to the original criteria for genetic screening  
370 policy decisions. The additions reflect the iterative nature of decision-making and the  
371 necessary balancing of different perspectives (including individual vs. population viewpoints),  
372 comparing alternatives, considering whether implementation in a given context will allow the  
373 benefits of screening program to be realized, and emphasizing that adequate governance and  
374 regulatory frameworks are required (see below IV.5).

375 These criteria widely correspond to the “ACCE” model, which has been developed by the  
376 Centers of Disease Control and Prevention as early as 2004 to evaluate genetic testing through  
377 a series of 44 questions. They emphasize that Alytic validity, Clinical validity, Clinical  
378 utility, as well as the compliance with other Ethical, legal & social issues (thus the acronym  
379 ACCE, cf. CDC 2004)[36] should be a prerequisite for justified screening, and have also been  
380 adopted by the EuroGentest for the development of clinical utility gene cards [37].

381 Considering the current state of evidence and care situation, sufficient **analytical and clinical**  
382 **validity** should be a **prerequisite** for risk factors to be offered to be analyzed. This means  
383 specifically that analytical and clinical validity of risk factors must have been assured, while clinical utility  
384 of preventive measures taken on the basis of them can then be gathered by prospective follow-ups and  
385 outcome measures and comparison with cancer registries. Importantly, **clinical validity** comprises  
386 knowledge about mutation prevalence in the respective screening group as well as age-specific disease  
387 penetrances of risk-factor positive subgroups. In turn, only criteria can be included that have been  
388 **validated** at least in prospective cohort studies. Other factors which have not been identified or which have  
389 not yet shown to be statistically relevant will continue to be assessed by classic methods of clinical trials  
390 and research and can, once proven to be of significance, be introduced into risk-assessment of the risk-  
391 adjusted screening.

392 In structured and reimbursed clinical care programs, therefore, only such factors should be  
393 analyzed and their results communicated.

394 The clinical utility of an investigation of risk factors further includes evidence that, in the  
395 event of a positive test result, efficient clinical measures are available to reduce the risk of  
396 disease or improve prognosis, and that there is, overall, proof that the investigation of a risk  
397 factor brings about a positive effect in the endpoint of clinical care.

398 This pertains to one of the major prerequisites for a screening as defined by Wilson and  
399 Jungner above: It is the demand for scientific evidence of **screening program effectiveness**.

400 As outlined, evidence about risk factors’ influence on disease development as such, is readily  
401 available for many of them, and, naturally, only these factors should be incorporated into a  
402 model for risk-adjusted screening. However, the evidence regarding the **overall utility** of  
403 risk-adjusted screening has not been comprehensively addressed. In practice, this is mostly  
404 **hindered** both by an ever-increasing and constantly changing knowledge about risk factors  
405 and their interdependencies, but also by an increasing amount of stratification and ever-  
406 smaller subgroups of individual sets of risk factors.

407 Nevertheless, it remains highly doubtful that newly available and ever-increasing knowledge  
408 about further, especially genetic, risk factors, should be held back from the population while  
409 waiting for evidence regarding clinical utility of a risk factor model which will only be  
410 outdated by the end of the studies. It seems also unlikely that factors which are known to be of  
411 analytical and clinical validity and thereby suited to assessing persons’ risk to develop a  
412 disease should turn out to be of no effect for improving to target the correct persons at risk for  
413 screening within a risk-adjusted screening program – which can and should, from the outset,  
414 **complement** existing screenings.

415 Rather, if no comprehensive risk assessment is offered by established clinical care paths,  
416 especially the use of privately offered **Direct-to-Consumer** genetic tests will likely increase  
417 due to a rising public awareness of genetic risk factors for cancer. However, in many of these  
418 tests for genetic risk factors, genetic analyses are performed without reliable knowledge of

419 their disease association. These tests should therefore be rejected in clinical care as they may  
420 lead to uncertainty and the risk of unnecessary follow-up tests. Apart from the challenge to  
421 **safeguard** their quality and the correct interpretation to consumers, this would also hinder the  
422 generation evidence, as results from these tests' use will mostly be scattered among different  
423 providers and held in private databases, precluding an integrated evaluation of the used risk  
424 factors overall.

425 For these reasons, we propose that instead of providing screening measures only on the basis  
426 of already established evidence about the large-scale outcomes of the specific risk model as a  
427 prerequisite, a clear concept for the generation of scientific evidence for a risk-adjusted  
428 screening model **over its lifetime and strict ongoing evaluation** should be required for such  
429 a risk-adjusted screening, which constantly generates evidence about the model as such, the  
430 included risk factors, and multifactorial interdependencies, and which integrates new  
431 knowledge over time as it becomes available and proven. In the end, by not withholding  
432 newly available knowledge from its integration into care on the grounds of year-long  
433 evaluation of the long-term utility of different risk factors, and establishing comprehensive  
434 measures for scientific evidence and quality assurance during their use, scientific standards  
435 can be safeguarded much more quickly, effectively, and permanently. After all, since the aim  
436 of a screening program is to benefit a population of people at risk of developing a severe  
437 disease, a multi-step and self-learning screening process of risk-identification alongside  
438 safeguarding scientific standards, and the continuous update of reliable evidence for risk  
439 factors, should as such be an ethical requirement.

## 440 IV. Specific Challenges and Chances of Risk-Adjusted 441 Screening

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### 442 1. Risk Assessment

443 One of the major challenges lies in the **determination of individual risks**. As outlined  
444 before, the current genetic landscape of breast cancer is complex, with over 300 confidently  
445 assigned rare and common risk genes and genetic variants that are associated with high,  
446 moderate or small increases in relative risk compared to the population average. These genes  
447 and alleles act in a multiplicative manner with each other and non-genetic risk factors. It has  
448 become clear that simple Mendelian monogenic traits, in which a limited number of discrete  
449 phenotypic outcomes are due to a single gene variant, are an exception rather than the rule.

450 A number of genetic models to calculate absolute breast cancer risks based on gene test results are  
451 available and are continuously being updated with new information. One of the most comprehensive  
452 ones is the Breast and Ovarian Analysis of Disease Incidence and Carrier Estimation Algorithm  
453 (BOADICEA) [38], an online, CE-marked tool in which information on risk factors can be uploaded  
454 to calculate an integrated single risk score for breast and ovarian cancer. Presently, this information  
455 includes genetic data (test results of BRCA1, BRCA2, ATM, CHEK2, PALB2, and a SNP-profile),  
456 family history, hormonal risk factors, and breast density, among others. The model specifies, in a  
457 quantitative way, how these various risk factors interact. It has been validated in a number of  
458 prospective breast cancer cohorts, and shows superior calibration relative to other existing models.  
459 Since its discriminative power has been established in detail, it can be used to inform risk-adjusted  
460 screening approaches in the general population. In order to point out the particularities of genetic  
461 and non-genetic factors and their role in the manifestation of disease, breast cancer serves as  
462 an example for the general thoughts and arguments on risk-adjusted screening as it has most  
463 thoroughly been examined for the classical screening criteria as well as genetic background.

464

### *a) Genetic risk factors*

465 After the discovery of the high-risk genes *BRCA1* and *BRCA2*, many countries have  
466 introduced gene carrier detection and prevention programs with the aim of reducing disease  
467 burden by risk-reducing surgery and improving disease survival by early detection. Published  
468 results indicate that these measures are effective with regard to reduced disease penetrance  
469 and the detection of early stage tumors although data on hard endpoints are still largely  
470 missing due to limited follow-up or study time [39-43]. The spectrum and the frequency of  
471 gene mutations in particular populations are different, and the strategy for genetic testing  
472 should take into consideration the presence of frequent founder mutations. Cost-effectiveness  
473 may also be a factor in choosing testing strategies in specific populations.

474 Recent advances in nucleotide sequencing techniques allow the analysis of unprecedented  
475 high numbers of cases and controls, leading to the discovery of additional risk genes and  
476 alleles and underlining the genetically heterogeneous nature of breast cancer. Over the next  
477 decade, this trend is expected to make whole genome data on large numbers of population-  
478 based subjects accessible for genetic research, that will eventually **completely explain** the  
479 missing heritability and familial relative risk. Presently, many commercial companies are  
480 offering gene panel testing for the prediction of breast cancer risk, comprising all genes for  
481 which there is some evidence of association with breast cancer [44]. However, according to  
482 the proposed ACCE model, only *analytical* validity, i.e., the accuracy with which a test  
483 detects the presence of a mutation, has been sufficiently evaluated for these tests. Data on  
484 *clinical* validity, i.e., age-specific associations of mutations with disease risks, and clinical  
485 utility, i.e., the outcome of preventive measures based on the genetic test results, are largely  
486 missing.

487 Moreover, the breast cancer risks associated with typical rare genetic defects such as those in  
488 *BRCA1* and *BRCA2*, can be further modulated by common genetic variation [45] as well as  
489 non-genetic risk factors [46]. Validation in large population-specific prospective cohorts is  
490 largely pending. The combined effect can be calculated as a polygenic risk score (PRS) by  
491 risk prediction models, such as BOADICEA, a tool that is constantly extended and improved  
492 by ongoing studies such as the HORIOZON2020 funded BRIDGES (PI Peter Devilee) and B-  
493 CAST (PI Marjanka Schmidt) studies, and the Genome-Canada funded PERSPECTIVE study  
494 (PI Jacque Simard) for the identification and validation of risk genes for breast cancer.  
495 Suppl. Table 1 summarizes currently known genetic risk factors for which a significantly  
496 increased risk for breast cancer has been demonstrated. They are therefore considered to  
497 require clinical interventions although their clinical validity with respect to age-specific  
498 disease risks and their clinical utility with respect to morbidity and mortality reduction based  
499 on the uptake of preventive measures is not sufficiently proven yet.

500

### *b) Non-genetic risk factors*

502 For sporadic breast cancer, various **non-genetic risk factors** have been identified with  
503 varying levels of evidence, including lifestyle, hormonal and biological factors. Suppl. Table  
504 2 summarizes the major non-genetic risk factors with strong evidence from prospective cohort  
505 studies as the Million Women Study and meta-analyses. Mammographic density and hormone  
506 replacement therapy confer relative risks of greater than two whereas the other risk factors  
507 remain below a relative risk of 1.5. The factors listed in Suppl. Table 2 have recently been  
508 incorporated in the comprehensive risk prediction model BOADICEA [38].  
509

510

511 *c) Determination of genetic and non-genetic risk factors and their*  
512 *interaction*

513 As outlined above, a small number of women are genetically predisposed to high risks of  
514 disease, but all women will have a certain distribution of the common low risk variants which  
515 might modify their risk in either direction away from the population average. It has been  
516 estimated that the lifetime risk of overall breast cancer for women in the top 1 percentile of  
517 PRS alone (i.e., in the absence of high- or moderate risk alleles) is 32.6% [47]. In addition,  
518 recent studies indicate that **lifestyle** may also contribute to the disease penetrance. In  
519 medicine, lifestyle is defined by specific behaviors of an individual, thus constituting non-  
520 genetic risk factors. They can be **influenced by or interact with** genetic factors. Even  
521 metabolism of external hormones, food or alcohol depends on the genetic composition of an  
522 individual thereby underlining the complex nature of carcinogenesis. Gene-environment  
523 association studies are therefore important and will eventually clarify the degree of genetic  
524 determination for each of these factors. Recently the BOADICEA comprehensive risk  
525 assessment tool has therefore incorporated major non-genetic risk factors by an interaction  
526 model that allows including these factors into risk stratification. Importantly, this model needs  
527 prospective validation, calibration and customization in different countries and populations  
528 [38]. This can be achieved by large-scale prospective cohort studies preferably undertaken  
529 within international collaborations. The breast cancer association consortium (BCAC) and the  
530 consortium of investigators of modifiers of BRCA1/2 (CIMBA) represent excellent  
531 demonstrators that and how this can be achieved. Integrating such prospective cohorts into  
532 clinical care by the proposed cross-sectoral networks with outcome measures enabled by  
533 companion registries will allow genomic medicine to be integrated and evaluated in a non-  
534 disruptive manner in conventional medicine and will provide everyone with a structured,  
535 equitable and transparent access.

536 *d) Conclusion*

537 In conclusion, one of the biggest challenges for individual risk profiling is to determine which  
538 risk factors are to be included into the risk assessment under circumstances that either  
539 preclude or hamper collecting clinical evidence. However, this task is not impossible -  
540 validating the risk prediction algorithm and defining cut-off points for the offer of either  
541 screening or irreversible and life-altering preventive measures such as mastectomies, are  
542 essential pre-requisites.

543 As an example, the Boadicea risk calculation algorithm, which incorporates data from  
544 multiple case control and cohort studies, has recently been validated in several prospective  
545 cohort studies of different populations for its predictive power by comparing expected to  
546 observed incidence rates in the general population as well as in risk groups for familial breast  
547 cancer ([48] [49] [50] personal communication by the group of Doug Easton, Cambridge and  
548 presentations at BRIDGES Online Closing Symposium: Breast Cancer Risk and  
549 Prognostication: Germline and Tumor Genetics, Date: 23rd & 24th Feb 2021). Although  
550 Boadicea is now ready for clinical use with risk predictions valid for both the general  
551 population and at-risk groups, implementation still requires manifold conceptual decisions,  
552 e.g. on the definition of target groups, entry points and threshold levels for the offer of  
553 preventive measures and adequate communication strategies.

554 Therefore, a clear and pragmatic procedure for collecting **robust outcome measures** in an  
555 appropriate clinical setting will also be necessary. While more and more risk factors become

556 known, and multi-gene panel testing will continue to include more genes, a **strategy** must be  
557 developed in how far and in what way this new knowledge and newly available testing can be  
558 integrated into a learning risk-adjusted screening program. Since there is always a lack of  
559 prospective evidence for newly identified risk factors with respect to the predictive values  
560 from genetic testing, genotype-specific penetrance, spectrum of phenotypes and efficacy of  
561 interventions in populations [51], gaining reliable prospective evidence for risk assessment  
562 and the efficacy of preventive measures in genetically defined subtypes is of **prior**  
563 **importance**.

564 Calibrating risk prediction models and risk-adjusted prevention based on them requires  
565 sufficient data. However, for small sub-groups of cancer types, a much larger overall cancer  
566 group would be required as well as sufficient data about the cancer type to sub-group the  
567 patients. Patient choice (especially around risk reducing surgery) will impact some outcome  
568 measures but provided all interventions are reliably captured, these would feed into economic  
569 modelling and overall survival data to offer the most robust primary end-point. As prospective  
570 randomized clinical trials are in general not practical under these circumstances, systematic  
571 longitudinal investigations in large populations with full genetic information available, allow  
572 estimates of disease penetrance and clinical disease course (cf. the UK Biobank Study, PMID:  
573 30305743; [52] or the registry of the German consortium for Hereditary Breast and Ovarian  
574 Cancer [52]). Therefore, patient-related documentation of large prospective cohort studies  
575 offers the ability to evaluate relevant patient outcomes and is a powerful tool to generate  
576 evidence. Importantly, interpreting patient data requires checks of internal validity and  
577 sometimes the use of external data sources to validate key assumptions. As a prerequisite,  
578 entrance criteria based on now available valid and reliable risk assessments need to be  
579 determined.

## 580 2. Risk Communication and Perception

581 One of the most important aspects of any screening program is that those who are being  
582 offered screening should be **fully informed** about the risks and benefits so that they can give  
583 a fully informed consent. Accordingly, the communication of risk levels and the  
584 understanding by the affected person are of vital importance to meet the goal of screening  
585 programs. In particular, medical decisions depend both, on the benefits and risks of  
586 interventions as well as on individual preferences and values of persons affected. In the end, a  
587 decision is up to the affected person, not the physician: Any person is free to decide whether  
588 to undergo any medical intervention and even whether he or she wants to know about their  
589 individual risk levels. While recent studies suggest [53] that a majority of 78 % of potentially  
590 affected persons wanted to know their risk, 13 % were uncertain and 9 % declined to find out.  
591 This may be a fraction of the overall population at risk but a major aspect of personal freedom  
592 to be respected.

593 In order to freely decide to undergo an intervention, the person needs to be provided with true,  
594 understandable, and comprehensive information about it. This requires that both affected  
595 persons and health professionals understand the risks and benefits of available medical  
596 options (such as screening), which, in turn, requires comprehensive risk communication  
597 adapted to the individual risk and health literacy level of the affected person. However, risk  
598 literacy in health care is often wanting, and most doctors and patients do not understand the  
599 available medical evidence, especially because mostly relative risks instead of absolute ones  
600 are being communicated [54]. Personalized **risk communication** to ensure patient autonomy  
601 and informed consent is therefore challenging, yet a recent Cochrane review suggests that  
602 receiving personalized risk information yields better understanding and more informed

603 choices than receiving general risk information [55]. The risk estimates which need to be  
604 communicated can be worked out in a straightforward manner by combining with population  
605 incidence rates and pointing out the complexity of risk predictions in light of the immense and  
606 growing variety of risk factors.

607 Raising overall **health and risk literacy levels** in affected persons (and physicians) calls for a  
608 societal process. Risk communication can already be much improved by representing the  
609 information more effectively so that a person with low health literacy can also understand it.  
610 There is a vast amount of literature identifying methods of effective communication [56, 57].  
611 The most important recommendations are to use absolute rather than relative risks, to clearly  
612 specify the reference class (i.e., the denominator) and the time frame, to use natural  
613 frequencies rather than conditional probabilities, and to communicate mortality rather than  
614 survival rates. Fact boxes are an example of a successful representation that utilizes all of  
615 these principles. They are simple tabular representations of the benefits and harms of  
616 particular treatments and have been developed and tested with laypeople e.g. by Schwartz,  
617 Woloshin, and Welch [58]. Visual formats such as icon arrays are also a promising way to  
618 represent clinical evidence effectively. Most people prefer visual formats over numerical  
619 information [59], and particularly people with difficulties to understand numerical  
620 information (i.e., low numeracy) may benefit from them [60]. In this regard, it is important to  
621 communicate risks in manageable time units, e.g., 10-year periods. Lifetime risks are less  
622 relevant for the individual and will generally be misunderstood because they quantify risk  
623 from birth and do not match the actual risk at a given age. The communication of residual  
624 lifetime risk is also subject to misinterpretation or significant uncertainty, because it does not  
625 indicate at what point this residual risk manifests itself and with what probability. More  
626 specifically, visual formats help to reduce judgment bias such as the ratio bias [61, 62],  
627 framing effects [63], and the undue influence of anecdotes [64]. An example is shown in  
628 Suppl. Figure 1, which visualizes the absolute disease risks for *BRCA1* mutation carriers in  
629 10-year intervals in relation to 100 individuals. There is some indication that visual formats  
630 may be particularly helpful to convey the essential aspects of the information, whereas  
631 numerical representations are better to convey more precise aspects [65]. Of course, risk  
632 communication should not be limited to risk information but should also consider  
633 psychosocial and emotional elements [66, 67].

### 634 3. Perspective of Persons at Risk

635 Although great advances in medicine are turning cancer more and more from a deadly into a  
636 curable or chronic illness, cancer is still among the most feared diseases. Thus, early detection  
637 and preventive measures to lower the risk of cancer development are of very **high interest**.  
638 However, risk adjusted cancer screening is a very complex issue as its prerequisites and  
639 outcomes concern various aspects of an affected person's life and may also affect the life of  
640 related family members.

641 Before discussing screening details, one important aspect that matters in the discussion about  
642 risk adjusted cancer screening concerns the affected person's **fear**. Screened persons may not  
643 necessarily be informed about cancer, especially about current preventive and therapeutic  
644 chances, their limitations and survival rates. The screening for and determination of risk  
645 factors may pose psychological burden of unknown threat to affected persons. People may  
646 learn about an elevated cancer risk they never connected to themselves. Therefore, it is of  
647 utmost importance to provide information and counseling **adapted** to the people's needs and  
648 level of knowledge at every step during the screening process (also cf. infra IV.4).



649 Risk communication should be performed in a responsible and comprehensible way and  
650 information material presented in plain language and, if feasible, with visualizations. It should  
651 explain:

- 652 • magnitude and quality of risk assessment
- 653 • disease penetrance regarding manageable time frames (as outlined, e.g., in Suppl. Figure 1)
- 654 • scope of consequences of the particular risk, including effectiveness and side-effects, contributing  
655 and competing risks
- 656 • implications for care-takers, close others and family
- 657 • consequences regarding insurances or future financial plans.

658 In case risk assessment is performed by genetic testing, a thorough counseling concerning  
659 predictive genetic testing by an approved physician and time for consideration are important  
660 (cf. infra IV.4). The **right not to know** must be clearly communicated and applied if desired.  
661 As knowledge about a genetic predisposition to cancer may lead to insecurities and anxiety,  
662 patients should, as part of the information process, have access to psycho-oncologists and be  
663 informed about specific self-help groups.

664 Measures for early detection must be **stratified** according to the risk factors. Patients must be  
665 monitored close enough to prevent interval events, but loose enough so that checkups are not  
666 present in the patient's life for most of the time. The monitoring process must be as  
667 convenient as possible, psychological burdens from it must be addressed, e.g. by patient  
668 reported outcome measures (PROM).

669 In this respect, patients may consider surrogate factors as equally important outcomes, such as  
670 availability of less intensive treatment options in case of early diagnosis.

671 In summary, since risk adjusted cancer screening is addressed to persons at risk but  
672 nevertheless healthy individuals, the medical ethos *primum non nocere, secundum cavere,*  
673 *tertium sanare* should be met at every step.

#### 674 4. Ethical and Legal Requirements

675 The implementation of screening measures also requires meeting legal, ethical, and social  
676 prerequisites. Firstly, the **legal framework** must allow for the implementation of a certain  
677 screening. These aspects range from specific regulations regarding informational autonomy,  
678 consent into information processing, rules on whether individuals may be contacted in order  
679 to participate in a screening, on how they can be motivated to participate, under what  
680 circumstances they can refuse to participate, as well as aspects of reimbursement for the  
681 measures by statutory health insurances and so forth. Secondly, an important **social aspect** is,  
682 that the population needs to be able to accept a screening to be introduced as “sensible”.

683 Persons at risk must be willing to participate on the grounds of an advantage to them: It seems  
684 natural that the higher the acceptability of a screening measure is and can be communicated to  
685 the population the higher the probability of participation and successful screening. Vice versa,  
686 it is of vital importance to make the public aware of the advantages of such a screening by  
687 streamlined information rather than to concentrate on the mere legal obligation or motivation.  
688 Thirdly, **ethical requirements** must be met.

689 In particular, one of the most important ethical issues is the **autonomy** of the person to be  
690 screened. Informed consent of an individual to participation in screening is universally, both  
691 legally and ethically, required (Article 3 of the European Charter of Fundamental Rights and  
692 specific national rules in the respective member states' jurisdictions (cf. also [68]). This  
693 means in turn that the individual must be able to choose for oneself whether to undergo risk-  
694 adjusted screening and potential subsequent treatment. Firstly, to guarantee the autonomy of



695 the person and ensure informed consent requires that people to be screened understand why  
696 and how their risk is elevated (cf. supra IV.3). Secondly, they need to understand potential  
697 consequences and their impact. Potential consequences include the need for further testing,  
698 which informs whether there is an elevation in the first place and how high it is. Importantly,  
699 people also need to know that testing (particularly genetic testing) can have implications for  
700 their relatives. Finally, people need to know about the benefits and harms of preventive  
701 measures that would be available if it turns out that their risk is elevated, and how these  
702 benefits and harms differ depending on the risk elevation. Importantly, they need to know  
703 about the whole chain of potential consequences before even making the first decision, as, for  
704 instance, deciding about whether to get genetic tests has to be considered in light of the  
705 options that are available given different test results.

706 If prediction is based on genetic research or analysis, **genetic counselling** must generally also  
707 be provided by a qualified person, discussing the possible medical, psychological and social  
708 questions in connection with the performance or non- performance of the genetic examination  
709 and its existing or possible examination results. While national laws differ within Europe, EU  
710 treatise [69] provides a common frame of reference, also with regard to the admissibility of  
711 genetic screening programs for health purposes in general. From a practical viewpoint, as  
712 genetic testing becomes more and more available, and can also increasingly take its role in  
713 health care, strategies will foreseeably be necessary to address the growing need of  
714 comprehensive and high-quality counseling for the persons considering to undergo genetic  
715 testing. Discussions have already ensued regarding the intensity of counseling necessary for  
716 undergoing polygenic risk score assessment versus testing for high penetrance genes. There  
717 may also be adjustments in the regulatory setting, e.g. on how to deal with incidental findings  
718 of other disease risks, and on possible **obligations** for affected persons to share findings of  
719 genetic testing with insurance companies and employers including adverse consequences  
720 deriving from testing in the long run.

721 Consent must also be gained regarding the **collection of data**, including the possibility of re-  
722 contact, and the particular use of the data, also in case it is to be used for scientific purposes.  
723 Local jurisdiction may impose a duty to share certain information, if it is of especially high  
724 value for the population as a whole, but regulation varies from country to country (cf., for the  
725 European framework, the General Data Protection Regulation (GDPR) and, in particular, Art.  
726 49 para. 1 lit. g and recital 157 [70]). In addition, it needs to be considered how to deal with  
727 incidental or secondary findings. Reciprocally to the right to opt out of a screening program,  
728 different health care systems can also offer possibilities to increase motivation of individuals  
729 to take part in screening programs. Accordingly, both legally and ethically, the implications  
730 for the use of collected genetic data by screening must be taken into account: Especially,  
731 when samples are stored for future use and could be interposed with additional data to be  
732 gathered later, the ownership of samples, data and results is of the essence. Moreover, a  
733 secondary use of the resulting risk profiles could result in discrimination by third parties, e.g.  
734 insurance companies or employers.

735 In addition, statutory health care regimes should be updated to allow addressing certain  
736 disease risks rather than manifest disease only. This phenomenon has become known as the  
737 problem of the “**healthy sick**” – denoting persons currently without symptoms but with a high  
738 risk of developing a severe disease over time which could be avoided by early diagnosis and  
739 therapy. As many social systems have high burdens for including new health care measures  
740 into their schemes of health care provision [71], it is of essence to identify what treatments  
741 and diagnostic measures can be particularly helpful for avoiding manifest disease in the  
742 “healthy sick”. These can also contribute to cost-effectiveness, as high treatment costs for  
743 manifest disease can be avoided by much lower costs for earlier measures whenever a specific

744 risk justifies early diagnosis. The more elaborate the knowledge about specific risks of disease  
745 will become due to advancing insights into genetic and other risk factors even before a disease  
746 manifests itself, the more important it will be to address the issue of **prevention as a part of**  
747 **an integrative** rather than merely curative health care scheme, and to define specific  
748 measures which are covered within its scope [72].

749 Finally, the prerequisites for implementation of a certain screening program in a given  
750 country must allow for the particular **design of the screening**. Legal, but also socio-cultural  
751 and ethical rules can be quite different in various jurisdictions (cf., for cervical cancer, an  
752 overview of current legal frameworks in [73]). Regarding consent and data protection, the  
753 GDPR provides harmonized protection within the jurisdictions of and across the EU.  
754 However, prerequisites for an internationally accepted risk-adjusted screening program, which  
755 is also financially accounted for in different health care systems, and the offer of a  
756 standardized high level of risk-assessment, early detection and treatment across national  
757 boards of program and strategy assessment will remain a goal for further international  
758 harmonization.

## 759 V. Call for Action

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760 The constant gain of knowledge about genetic and non-genetic risk factors must be considered  
761 and incorporated into clinical practice rather than ignoring newly gained knowledge. While  
762 best quality evidence must continue to be sought, alternatives to RCTs will take short-term  
763 advantage of modern technologies whilst continuing to embrace the wider principles set for a  
764 public screening program. Ultimately, existing screening programs should be assessed to  
765 evaluate whether they can be adapted to accommodate an institutionalized **multi-step risk-**  
766 **adjusted learning screening system**, which transcends existing approach to screening largely using  
767 age and family history to stratify risk (cf., regarding effectiveness of risk-based versus age-based screening,  
768 [74]). Persons developing the disease screened for should be offered genetic and pertinent non-genetic  
769 assessment, and collected data should be fed into a learning screening system.

770 **Entry-points** for screening should be defined according to the state of current knowledge of risk factors  
771 and models, stratified by risk groups. Relatives of affected individuals may be the first to be offered the risk  
772 adapted screening program. This system should be constantly evaluated regarding forthcoming insight into  
773 new genetic and other risk factors, allowing the application of stratified screening strategies, and  
774 continuously updating genetic risk-assessment tools within a clinical setting. Eventually, this learning  
775 screening system can be rolled out to younger women who may be carriers of genetic mutations as well as,  
776 ultimately, more general parts of the population, once evidence on its clinical utility has been established in  
777 practice.

778 On the grounds of the findings laid out above, we believe that the **following steps** should be  
779 taken to better target breast cancer and comparable health risks, and to ease the necessary  
780 transition from a retrospective approach of early detection screening towards a wider, earlier  
781 and more streamlined approach of risk-adjusted prediction, prevention and disease  
782 management.

783 a. Fostering Prospective Outcome Evaluation: Tumor registries complemented by genetic and  
784 preventive information

785 **Prospective cohort studies** on the effectiveness of preventive measures based on  
786 validated risk factors and documented within registries will allow medical outcome  
787 measures as a prerequisite for the transition from age- to risk-adjusted screening. Several  
788 nation-wide registries already exist that can be harmonized and merged. Activities  
789 supported by the EU such as the **ERN Genturis project** [75] are already ongoing in order

790 to establish a reference network and define a meta-registry for a pan-European  
791 development in order to harmonize patient registries and health care pathways. For  
792 example, an important outcome parameter to monitor during the implementation of risk-  
793 adjusted screening is whether the proportion of detected invasive disease remains the  
794 same, while that of over-diagnosis declines. Outcome measures should also be assessed as  
795 to whether they are not only medically determined but also patient relevant. An  
796 accompanying data protection concept addressing relevant ELSI issues that has already  
797 been compiled can serve as a paradigm for different familial tumor syndromes.

798 b. Research

799  
800 In order to justify making risk-adapted screening decisions on the grounds of specific risk factors,  
801 these factors need to be sufficiently substantiated by a minimum standard of evidence regarding their  
802 clinical validity. For instance, mutation prevalences and disease penetrances have been well  
803 established for specified risk groups, proving their relation to the risk of disease development.  
804 However, in most instances, such evidence is still lacking for the general population, prompting for  
805 **further research** on risk factors for other groups than identified high-risk groups.

806  
807 Also, the sensitivity of specific screening modalities depends on histology and genetic make-up. For  
808 instance, for a group of high-risk women with dense breast tissue the sensitivity of a mammogram is  
809 not sufficient. Therefore, additional imaging procedures such as tomosynthesis and MRI need to be  
810 **further explored** in those subgroups.

811  
812 Beyond medical utility and evidence, **further investigation** is required regarding the public health  
813 outcomes of implementing risk-adjusted screening in health care systems: While we assume that  
814 preventing disease instead of treating it will save costs rather than increase them, and, even so, while  
815 preemptively avoiding disease development in a person should also have a value of its own, the  
816 economic impact of risk-adjusted versus age-based screening should be **modelled and evaluated** as  
817 risk-adjusted screening becomes available from the onset, in order to gain health economic  
818 knowledge for policy decisions which will be difficult to gather at a later point in time. Generally,  
819 these and other pressing research needs should be addressed by a **dedicated research strategy** for  
820 funding and coordinated on a high level, such as national, European, and international research  
821 programs and institutions.

822  
823 c. Strengthening knowledge/evidence-generating networks

824  
825 Inter- and trans-disciplinary networks need to be strengthened and widened in order to address the  
826 specific needs to implement new knowledge into routine clinical work, allowing access to screening  
827 services and risk assessment and make a **low-threshold offer** to a wide public. These services need to  
828 be fostered by educational programs constantly disseminating the generated evidence and increasing  
829 knowledge on genomic medicine with health care professionals and the general public,  
830 mainstreaming and keeping up to date the state of knowledge in clinical care. Hospitals and Health  
831 Care providers should come up with a concept how to incentivize and implement this approach, e.g.  
832 by special contracts and reimbursement with statutory sickness funds. The **German consortium** is  
833 currently providing such an approach and could already build up a trans-sectorial network capable of  
834 providing nationwide support.

835

836 d. Further development of check lists for the identification of target groups

837

838 Easy-to-use **checklists** and **guidelines** proved their worth for the identification of target groups, i.e.  
839 groups of persons at potentially higher risk, which can be identified more easily by the use of such  
840 checklists. They can be adapted to different situations according to the addressee, e.g. for healthcare  
841 professionals in practice, for patients and relatives as self-assessment and so forth. The use of an  
842 evidence-based, up-to date and comprehensive version of a checklist should be a compulsory  
843 requirement in certified cancer centers. As an example, the **German Cancer Society** stipulates the use  
844 of a **validated checklist** for the identification of persons at risk for breast cancer in certified breast  
845 cancer centers [32, 76, 3].

846

847 e. Improving risk and genetic literacy of counselors and counselees

848

849 A prerequisite for appropriate risk assessment and communication is the **competence** of health  
850 professionals in this field who will, in practice, serve as risk counsellors for the affected persons.  
851 However, the steep acceleration of knowledge gain in genomic medicine and risk calculation along  
852 with its hasty introduction into clinical diagnostics makes it nearly impossible for health care  
853 providers to either effectively deliver or prevent the development. Therefore, additional  
854 competencies need to be acquired preferentially within structured and evidence-based educational  
855 programs to guide clinicians [52, 27]. The improvement of **risk and genetic literacy** both for  
856 counselors and counselees is a prerequisite for autonomous decision-making of the persons at stake,  
857 as well as the uptake of risk-adjusted preventive measures. Specific training should be offered as well  
858 as specified and up-to date patient decision aids based on the currently best available evidence.

859

860 With the introduction of gene panel testing classification of genetic variants has become a major  
861 challenge. **Conjoint international activities** such as the ENIGMA consortium and the BRCA challenge  
862 aim to build up knowledge bases in order to continuously improve clinical interpretation and  
863 decision-making. The incorporation of genetic specialists into interdisciplinary clinical tumor boards  
864 would further promote genetic competence of clinical practitioners.

865

866 Also, decision coaching by specialized nurses could further support genetic counseling. Moreover,  
867 innovative web-based resources such as the **Public Health Genomics Knowledge Base (PHGKB) of the**  
868 **CDC** may support a continuous learning process and connect population-based research with public  
869 health applications on clinical genomics [77].

870

871 f. Validated risk prediction models

872

873 Reliable risk prediction is crucial and risk determination programs such as BOADICEA need to be  
874 further developed, as is the case within the EU Horizon 2020 funded BRIDGES project. According to  
875 the new medical product law, risk models need to be certified and validated (notwithstanding clinical  
876 validation as called for by the ACCE requirement, cf. above), which is best achieved within knowledge-  
877 generating networks of care. Networks of expert research centers, cancer centers and primary care  
878 practitioners should also jointly deliver **digitized risk estimations** and **risk-adjusted preventive**  
879 **measures** based on risk factor-driven, quality-assured, and adaptable risk prediction models, and  
880 define **common entry points** for administering such risk-assessment, e.g. on the occasion of existing  
881 health screening programs for the general population, on the basis of disease prevalence (e.g., cf.  
[12]). The existing knowledge and new findings about risk factors regarding different risk groups

882 should be made available for policy makers and health professionals in **prediction and screening**  
883 **guidelines.**

884

885 g. Data safety and ownership

886 In addition to the considerations above (cf. IV.5), collected data and test results, especially when  
887 interpolated with other existing data, should be ensured to remain with the public domain in the long  
888 run. They should not be shared with or passed on to commercial interests for **economic purposes** or  
889 reasons other than disease control and public health for which the data were collected.

890

891 Given these prerequisites, we believe that cancer screening should finally be moving forward  
892 from an age-based primary early disease detection towards an **integrated, multi-step and**  
893 **evidence-based risk-adapted approach** in which individual risk assessment would allow a  
894 much more precise way of preventing disease for persons at high risk while at the same time  
895 saving both cost and adverse outcomes for low-risk persons. Instead of one-size-fits-all early  
896 disease detection programs leading to therapy only when a disease is already manifest,  
897 science, medicine and politics should work together to offer **high-quality and evidence-**  
898 **based individualized prevention programs**, or people will resort to privately offered  
899 alternatives which can be of varying quality, profit-driven, not centrally evaluated and with  
900 uncertain outcomes. While medicine continues towards becoming increasingly individualized  
901 both in diagnosis and therapy, screening and disease prevention should, while assuring  
902 representation, justification and evaluation, follow and make good use of the new possibilities  
903 medical knowledge has to offer.

904

## 905 **Conflict of Interest Statement**

906 The authors have no conflicts of interest to declare.

907

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913

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919

## 920 **Author Contributions**

921 Rita Schmutzler<sup>1, co</sup> and Björn Schmitz-Luhn<sup>2, co</sup> wrote the manuscript. All authors were  
922 involved in project conception and the development of the papers' arguments. All authors  
923 read and approved the final manuscript.

924

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