

**Delineating natural catchment health districts with routinely collected health data from women's travel to give birth in Ghana**

Winfred Dotse-Gborgbortsi <sup>ab</sup>, Andrew J Tatem <sup>ab</sup>, Zoë Matthews <sup>c</sup>, Victor Alegana <sup>d</sup>, Anthony Ofosu <sup>e</sup>, Jim Wright <sup>a</sup>.

<sup>a</sup> School of Geography and Environmental Science, University of Southampton, Southampton, UK

<sup>b</sup> WorldPop, School of Geography and Environmental Science, University of Southampton, Southampton, UK

<sup>c</sup> Department of Social Statistics and Demography, University of Southampton, Southampton, UK

<sup>d</sup> Population Health Unit, Kenya Medical Research Institute – Wellcome Trust Research Programme, Nairobi, Kenya

<sup>e</sup> Ghana Health Service, Headquarters, Accra, Ghana

**Corresponding author:** Winfred Dotse-Gborgbortsi, School of Geography and Environmental Science, University of Southampton, Southampton, S017 1BJ, UK

[w.w.dotse-gborgbortsi@soton.ac.uk](mailto:w.w.dotse-gborgbortsi@soton.ac.uk)

## 21 Abstract

### 22 Background

23 Health service areas are essential for planning, policy and managing public health  
24 interventions. In this study, we delineate health service areas from routinely collected  
25 health data as a robust geographic basis for presenting access to maternal care indicators.

### 26 Methods

27 A zone design algorithm was adapted to delineate health service areas through a cross-  
28 sectional, ecological study design. Health sub-districts were merged into health service  
29 areas such that patient flows across boundaries were minimised. Delineated zones and  
30 existing administrative boundaries were used to provide estimates of access to maternal  
31 health services. We analysed secondary data comprising routinely collected health records  
32 from 32,921 women attending 27 hospitals to give birth, spatial demographic data, a service  
33 provision assessment on the quality of maternal healthcare and health sub-district  
34 boundaries from Eastern Region, Ghana.

### 35 Results

36 Clear patterns of cross border movement to give birth emerged from the analysis, but more  
37 women originated closer to the hospitals. After merging the 250 sub-districts in 33 districts,  
38 11 health service areas were created. The minimum percent of internal flows of women  
39 giving birth within any health service area was 97.4%. Because the newly delineated  
40 boundaries are more "natural" and sensitive to observed flow patterns, when we calculated  
41 areal indicator estimates, they showed a marked improvement over the existing  
42 administrative boundaries, with the inclusion of a hospital in every health service area.

## 43 Conclusion

44 Health planning can be improved by using routine health data to delineate natural  
45 catchment health districts. In addition, data-driven geographic boundaries derived from  
46 public health events will improve areal health indicator estimates, planning and  
47 interventions.

## 48 Keywords

49 Health Catchment Areas, Maternal Health Services, Health Information Systems, Geographic  
50 Information Systems, Health Systems Plans, Health Services Accessibility,

51

52

53

54

55

56

57

58

59

60

## 61 Background

62 Demarcating geographic areas from patient travel is essential for health policy, planning,  
63 and research (1). Health service managers use spatial tools to plan health services, identify  
64 gaps in service provision, prioritise areas with poor access, measure service coverage and  
65 allocate resources (2). Health catchments can be natural, reflecting patient choice, or  
66 mandated, reflecting regulation of health service delivery (3). For instance, general practices  
67 follow mandated catchments in the UK because patients must live within practice  
68 boundaries (4). However, some countries, including Ghana, have natural catchments  
69 because patients can use any health facility. While supply is fixed within a district, significant  
70 flows of cross-border service users can change the demand for services (5) and affect  
71 management priorities and planning needs. Identifying catchments is vital for measuring  
72 coverage, access, improving quality and planning (6-8). Therefore, zone design approaches  
73 can help by sub-dividing large regions or merging small areas into health service areas, or  
74 even changing boundaries altogether.

75 A health service area (HSA) is a geographic unit where most of the trips to use routine  
76 health services start and end internally within that geographic unit, making it relatively self-  
77 contained (9). HSAs improve quality of care and provide insights into service utilisation  
78 patterns and access to care by supporting areal health indicator reports (6-8, 10, 11).  
79 Additionally, health service area demarcations can be used for health systems programming.  
80 However, planning health services within district boundaries can be problematic,  
81 particularly in districts with overutilised hospitals or without secondary care facilities.

82 The Travel-To-Work-Area algorithm (TTWA) is one of the approaches for delineating zones  
83 (12). The TTWA has been used to delineate labour market (12), retail (13) and health service

areas (14, 15). It was applied to admissions to develop health service areas (15) and general practice affiliations data for local health planning purposes (14). The TTWA is useful for zone design because it creates non-overlapping zones by maximising internal flows and minimising flows between zones.

For birthing services, reaching health facilities promptly in times of need and emergency is crucial for promoting women's health, and preventing maternal mortality and disability (16). Furthermore, a functioning referral system includes effective communication between service providers to guarantee timely quality care (17). Inadequate coordination and communication between health facilities during referrals can lead to adverse outcomes for women and their babies (18, 19). Health professionals within a hospital network need knowledge of the nearest available quality secondary care to prepare for life-saving emergencies adequately. Information on available resources can be shared between collaborating health facilities within a HSA.

Access to maternal health service indicators can be calculated using HSA demarcations (7). For instance, the World Health Organisation (WHO) recommends five (four basic and one comprehensive) emergency obstetric care facilities per half a million population within a geographical area (20). In terms of staff based at these crucial health facilities, at least 22.8 skilled health workers (midwives, nurses, doctors) per 10,000 population threshold are recommended. This benchmark has more recently been revised upwards to 33.45 skilled health workers per 10,000 population (21). A set of key suggested indicators measuring performance against staffing benchmarks, facility benchmarks, health outcome measures, and quality markers can be estimated using the HSA and administrative boundaries.

106 Therefore, geographic boundaries play a fundamental role in robust reporting of areal  
107 statistics to improve maternal health quality.

108 The problem with using government administrative boundaries to measure health indicators  
109 such as the physician-to-population ratio is the magnitude of cross-district use of health  
110 services (7). In Ghana, health planning and other public health management activities are  
111 limited to government administrative boundaries. However, service use goes across district  
112 boundaries as clients move from one district to another for services (22). Therefore,  
113 midwife-to-population ratios and other maternal health access indicators could  
114 misrepresent the demand for services.

115 Almost all studies delineating HSAs using admissions data are in high-income countries (6, 7,  
116 11, 23). Meanwhile, the increasing availability of individual-level routine health data in low-  
117 income settings with electronic health systems can aid such studies (24). Although some  
118 studies have estimated catchment areas around individual health facilities for malaria and  
119 other infectious diseases, these statistical methods are not optimised for zoning HSAs  
120 because the catchments are drawn around individual health facilities (25-27). Also, they  
121 focus on travel times and care-seeking behaviour rather than developing HSAs for reporting  
122 health service performance indicators. However, evidence from high-income countries  
123 suggests that contiguous zones formed by grouping health facilities using patient flows are  
124 well suited for healthcare planning (23). Despite the advantages of this approach, no  
125 existing studies demarcated HSAs in low and middle income countries (LMIC) using patient  
126 flows. A study in Ghana divided one district into sub-districts with network analysis (28).

127 This study aims to delineate HSAs using routine birth admission data. Also, the study  
128 examines to what extent the TTWA method can be adapted to design zones using patient

flows to secondary health care facilities. In doing so, we merge highly connected health facility zones to form HSAs. Subsequently, the creation of HSAs allows this study to estimate maternal health indicators for planning and to improve maternal health services within the study area.

## Methods

### Data

Data documenting births of 32,921 women from 27 hospitals in the Eastern region, Ghana, from 1<sup>st</sup> January to 31<sup>st</sup> December 2017 were used to analyse women's travel to give birth. The Ghana Health Service (GHS) collects birth data using book registers. Midwives record details of a woman into these registers when they give birth in a health facility. Information collected includes the woman's residential address, age, parity, complications, birth outcomes and other relevant maternal health information.

Subsequently, the data is entered into the electronic District Health Information Management System (DHIMS). First, the women are counted and reported as monthly aggregates. Secondly, the individual records as they appear in the register are also captured in the DHIMS system. Currently, only hospitals enter the individual women's data into the DHIMS, as health centres use paper registers only. The individual records transferred from paper to electronic registers at hospitals can differ from routine aggregate reports. The two key variables used in this analysis are the woman's community of residence and the health facility she gave birth in.

District and sub-district boundaries from the GHS were included in the analysis. In the GHS, sub-districts are the lowest administrative areal unit and are formed by a group of health

facilities and communities. We used WorldPop gridded (100m by 100m) estimated population, the number of midwives in health facilities, and the spatial distribution of the hospitals to estimate access to adequately staffed birthing services. The WorldPop group produces the population estimates by disaggregating census data into 100 square meter grids within built settlements using Random Forest machine learning methods (29).

In order to construct indicators that provide a good measure of human resource availability and quality of care, data were collected for this study in September 2021. An emergency obstetric and newborn care (EmONC) service provision assessment survey (SPA) was conducted. The survey data was used to determine if hospitals provided care to the level of Comprehensive Emergency Obstetric and Newborn Care (CEmONC). A hospital is classified as CEmONC ready if they administered parenteral antibiotics, uterotonics, parenteral anticonvulsants, removed placenta manually, removed retained products, performed assisted vaginal delivery, neonatal resuscitation, caesarean section and blood transfusion in the last three months (20). CEmONC designated health facilities are supposed to be ready for all major obstetric complications, including the need for surgery and blood transfusion.

#### Birthing mobility patterns

We used a list of place names with geographic coordinates from the GHS to locate the residential towns of the women. However, we could not find some addresses due to spelling errors, unavailable town names or address mismatches. The town names were manually matched with the reference list as automated geocoding performs poorly because official standardised address lists are unavailable in Ghana (30). The geographic locations of the hospitals were collected during the SPA.

174 The flows of women initially captured between residential communities and hospitals were  
175 aggregated to sub-districts. The aggregation was carried out for two reasons: to reduce the  
176 complexity of flows and, secondly, to be consistent with the geographic unit used for  
177 delineating HSAs in subsequent analysis. For mappings, only flows of six or more women  
178 between sub-districts were shown to avoid graphical complexity (31).

#### 179 Zoning health service areas

180 The TTWA zoning method used in this study is a criteria-based zoning process originally used  
181 to delineate labour market (12) and retail(13) areas from flow data. The TTWA was used to  
182 analyse labour markets delineated to have the majority of people living and working within  
183 the zones generated. Similarly, this study utilises it to create health service areas where  
184 people live and use birthing services in an area. The building block for our zoning analysis is  
185 sub-districts, which were merged into larger areal units. Sub-districts without any facilities  
186 reporting births were first merged to a nearby one within the same district. Fig. 1 shows the  
187 steps involved in developing the HSAs, implemented via Visual Basic within a Microsoft  
188 Access database.

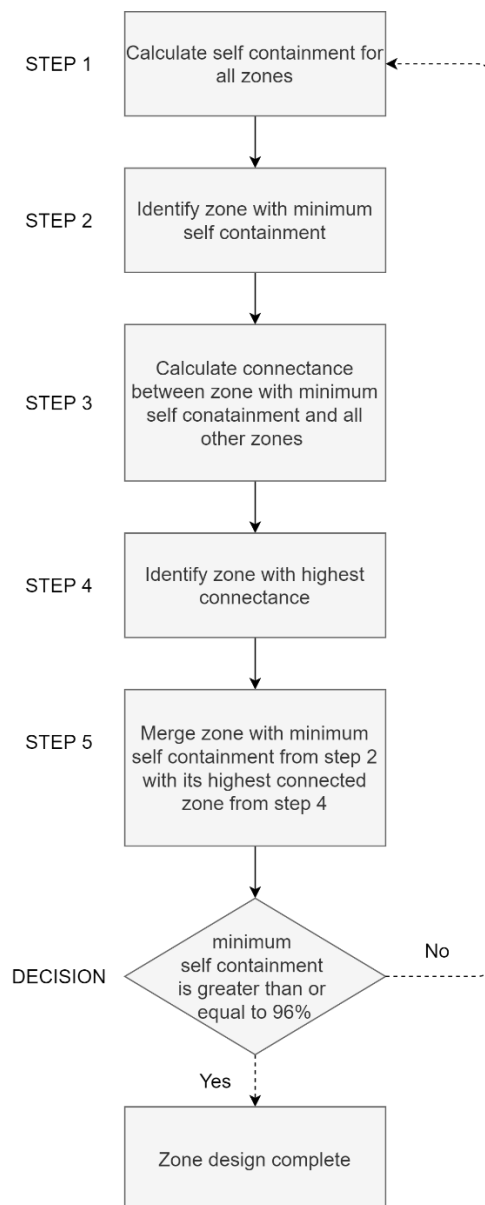


Fig. 1. Zoning procedure used to delineate natural catchment health districts in Eastern Region, Ghana

The women were first assigned to the hospital they used. Where women in a subdistrict used more than one hospital, they were assigned to the hospital that received the most flows from that subdistrict to form the first set of zones. Then, the self-containment or localisation index was calculated (Step 1) to determine which zone will be merged in the next step. Next, demand and supply-side self-containment are calculated from patient flows (Step 2). Demand-side self-containment is calculated as the number of internal flows

198 starting and ending within a zone as a proportion of all flows ending in the zone. In contrast,  
 199 supply-side self-containment comprises internal flows as a proportion of all flows originating  
 200 in a zone. The zone with the minimum demand or supply-side self-containment is the  
 201 candidate for merging.

202 The next step (Step 3) calculates the connectance (connectivity strength) between zones  
 203 (13) to identify the zone with the highest connectance (Step 4). The connectance flows are  
 204 calculated between the zone with the lowest self-containment in step two and all other  
 205 zones. In Step 5, we merged the least self-contained zone in Step 2 with the best connected  
 206 in Step 4. This analysis used the connectance flow function (Eq1. ) by Pratt and colleagues  
 207 (13) derived from Coombes (32):

$$208 \quad C_{ij} = \left( \frac{T_{ij}}{\sum_i T_{ij}} \times \frac{T_{ij}}{\sum_j T_{ij}} \right) + \left( \frac{T_{ji}}{\sum_i T_{ji}} \times \frac{T_{ji}}{\sum_j T_{ji}} \right) \text{ Eq. 1}$$

209 Where  $C_{ij}$  is the connectance flows between zone  $i$  and zone  $j$

210  $T_{ij}$  are the flows from zone  $i$  to zone  $j$

211  $T_{ji}$  are the opposite from zone  $j$  to zone  $i$

212 The sum of flows at the origin  $\sum_i T_{ij}$  contains internal flows from  $i$  to  $i$ .

213 The sum of flows at the destination  $\sum_j T_{ij}$  contains internal flows from  $j$  to  $j$ .

214 The sum of reverse flows at the origin  $\sum_i T_{ji}$  contains internal flows from  $i$  to  $i$ .

215 The sum of reverse flows at the destination  $\sum_j T_{ji}$  includes internal flows from  $j$  to  $j$ .

216 Steps one to five are repeated until a minimum self-containment criterion is met. Zones  
217 were only progressively merged. They were not dissolved as implemented in the original  
218 TTWA process.

219 The minimum supply/demand self-containment threshold for all zones to qualify as an HSA  
220 was set at 96%. The self-containment was high because the initial self-containment was high  
221 (70.5%), and a high value optimises health services planning by limiting cross border patient  
222 movement in the output zones.

223 The final step used manual interventions to make all zones contiguous. There were  
224 instances where most of the women in a sub-district attended the regional hospital or a  
225 hospital farther away, resulting in an outlier island zone. These inconsistent zones were  
226 corrected by assigning them to the nearby zone with the highest contiguity to ensure  
227 homogeneity.

228 Henceforth, the study introduces new terminology and refers to HSAs as Natural Catchment  
229 Health Districts (NCHD) as it differentiates them from HSAs delineated from mandatory  
230 catchments. NCHD and Zones are used interchangeably.

231 A simpler comparable set of zones were delineated to assess the effect of scale on self-  
232 containment. The flows were assigned to the destinations where most women went to give  
233 birth from a sub-district. The zone with the smallest supply-side self-containment was a  
234 candidate for merging. The candidate zone was merged to the contiguous zone with the  
235 least supply-side self-containment. The process was repeated until a comparable number of  
236 zones was achieved.

## 237 Health planning indicators

238 Geographic access indicators were calculated using municipal and district assembly  
239 boundaries (MDA) and NCHD. MDAs are the government geographical boundaries for local  
240 governance. Two indicators of access to birthing services were calculated for each  
241 geographic boundary using the 2021 service provision assessment survey and gridded  
242 population data:

243 1. The number of CEmONC hospitals per 100,000 population

244 2. The number of midwives per 10,000 population

245 Although the most appropriate indicators of geographic access are travel time to health  
246 facilities (3), the analysis used a provider to population ratio. Provider to population ratio is  
247 suitable because it is the primary indicator health managers use, simple to calculate and a  
248 recommended benchmark by the WHO (21, 33).

## 249 Results

### 250 Women's journeys to give birth in secondary care facilities

251 There were 32,921 (80.6%) individual birth records of the 40,856 aggregated counts in the  
252 DHIMS database (Fig. 2). Geographic coordinates of the residential communities were  
253 successfully identified for 30,838 (93.7%) of women with individual records. However, there  
254 was no substantial variation in the proportion of records by facility ownership (government,  
255 private, faith-based) and availability of geographic coordinates. The 30,838 women analysed  
256 came from 1,015 residential communities in 250 sub-districts and gave birth in 27 hospitals.  
257 The number of women making journeys from a residential community to a hospital pair  
258 ranged from one to 1,726.

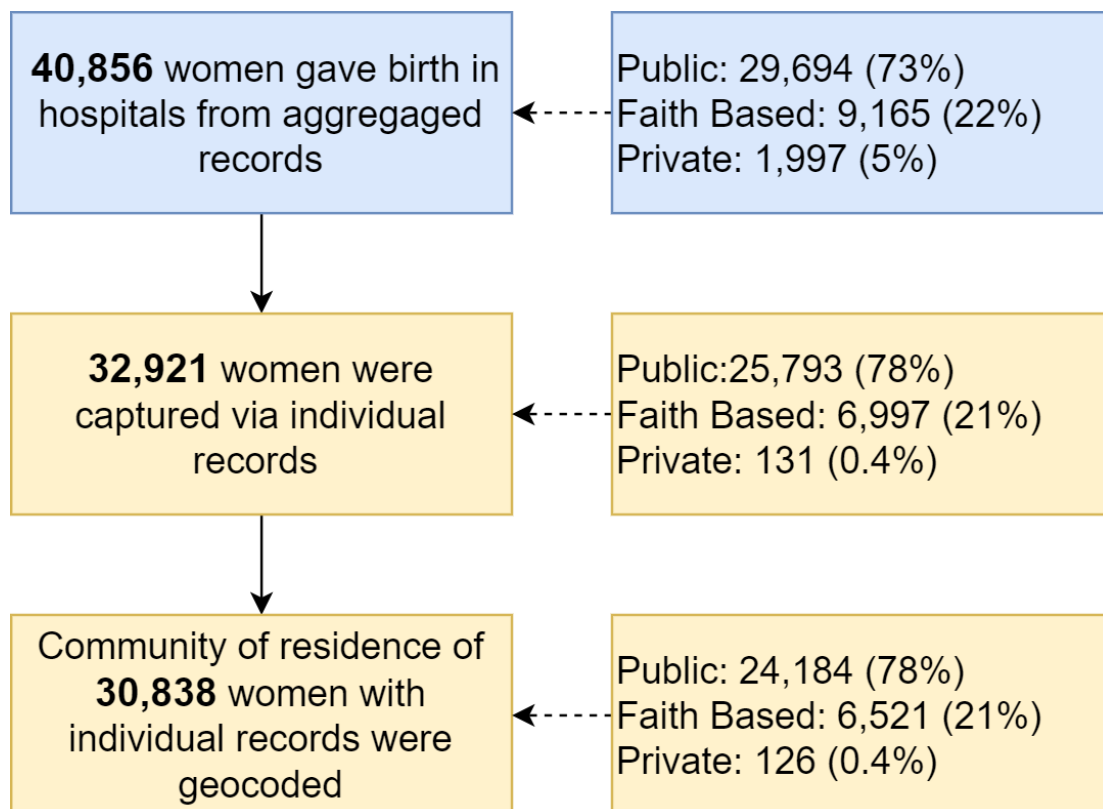


Fig. 2. Participant flow diagram showing data completeness and the proportion of data by health facility sector (public, faith-based and private)

On average, there were less than 30 births per residential community in 2017 and a median of 7 births [Inter Quartile Range IQR = 20, (2 to 22)], but this skewed distribution has a few communities with many more births. The total births at the top 50 residential communities ranged from 115 to 2,002. Private and faith-based hospitals saw fewer women than public hospitals (Fig. 3 A). Inter-regional users from the Greater Accra area (women who crossed regional boundaries from the national capital city) represented more than one quarter (26%) of women from the top ten residential communities. The agreement between aggregated and individual reports are compared in Fig. 3 B. There was a 97.1% correlation between the aggregated and individual reports in DHIMS. Non-reporting hospitals were mainly private.

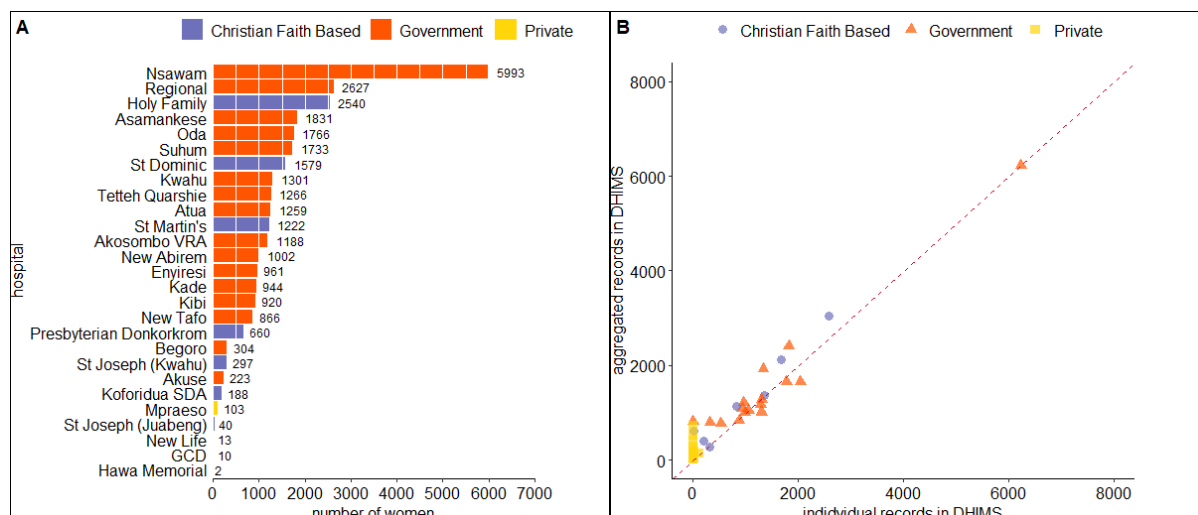


Fig. 3. (A) The number of women giving birth by hospitals in Eastern Region, Ghana, 2017, based on individual-level birth register records. (B) Individual versus aggregate records reported in DHIMS in Eastern Region, Ghana, 2017; the red line shows expected 100% correlation between the individual and aggregated data

Women moved between and within MDAs to give birth (Fig. 4). The number of women travelling to give birth decreased with increasing distance to hospitals as larger flows lived closer to the hospitals. Afram plains areas, surrounded by the lake, had a highly localised movement pattern. Women from the Central, Volta and Greater Accra regions used nearby hospitals in the Eastern Region. However, the most substantial inter-regional flows were women from Greater Accra, primarily using Nsawam hospital. Almost half [2,894 (48%)] of the women giving birth at Nsawam hospital were from Accra.

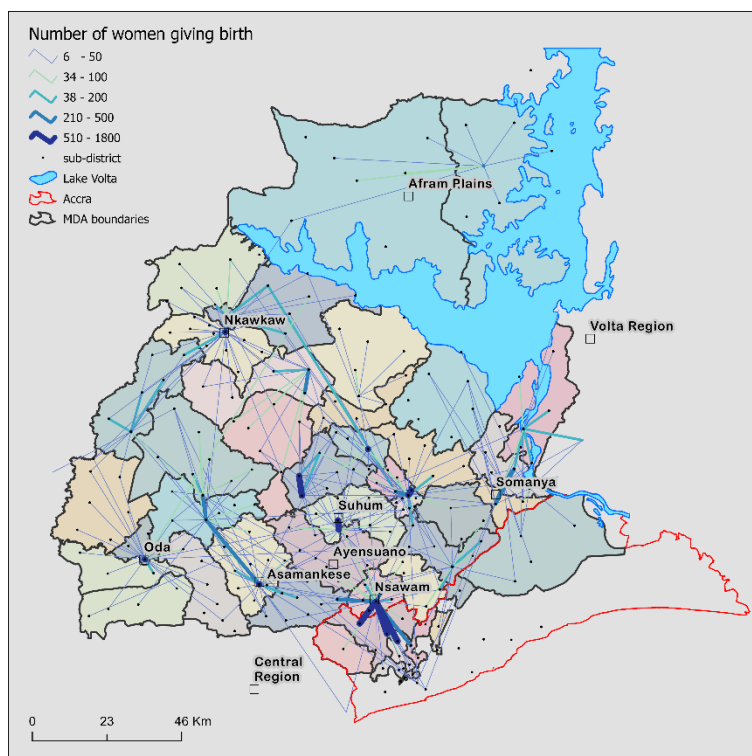


Fig. 4. Flow pattern of 30,838 women giving birth in Eastern Region, Ghana, 2017. Flows are shown from residential sub-district to hospitals. Larger line width and deeper colour shading denote a larger number of flows

## Delineation of Natural Catchment Health Districts

Based on the women's flow patterns and connectivity between the hospitals, 11 natural catchment health districts (NCHD) emerged from the 250 sub-districts (Fig. 5 A). The zones vary from 473 km<sup>2</sup> (zone 7) to 4669 km<sup>2</sup> (zone 6). The Afram plains area (zone 6), surrounded by Lake Volta, was highly self-contained without connecting to other zones through all iterations. Each NCHD covered at least two or more districts. There were an average of six administrative districts in each NCHD. The only district split between three zones (Ayensuano) does not have a hospital. The final self-containment was high, with 97.4% to 99.% of journeys starting and ending within the output zones (Fig. 5 B). The merging of zones in each iteration increased the self-containment. Similarly, the difference between the internal flows for all output zones and each output zone decreased anytime

zones were merged. The self-containment for the comparable zones (Fig. 6) ranged from 71% to 100% for each output zone and 91% altogether.

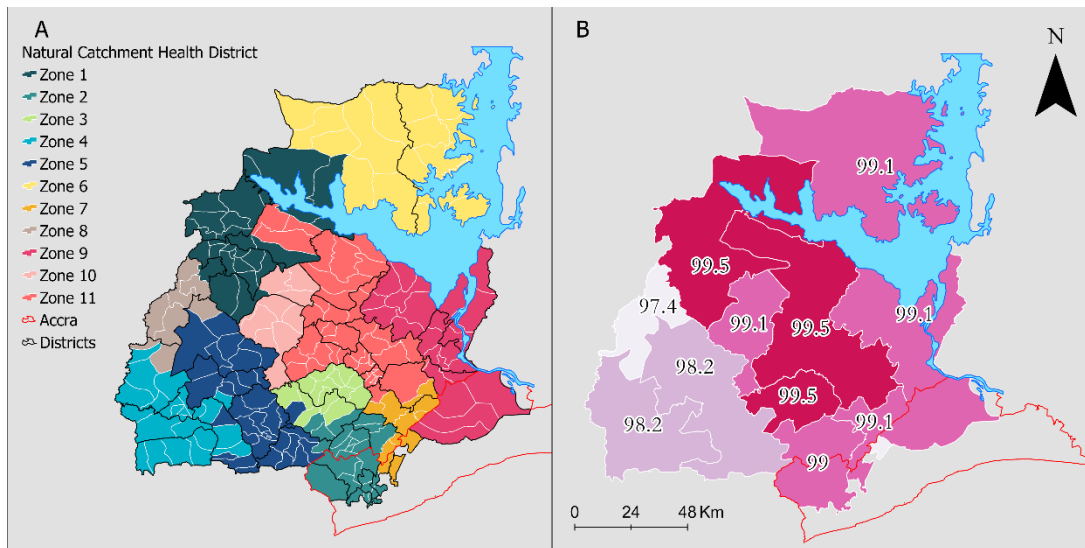


Fig. 5. (A) NCHD derived from the flows of women giving birth in Eastern Region, Ghana, 2017, based on individual-level birth register records. (B) Minimum self-containment (supply or demand) in each zone indicates the compactness of flows within NCHDs.

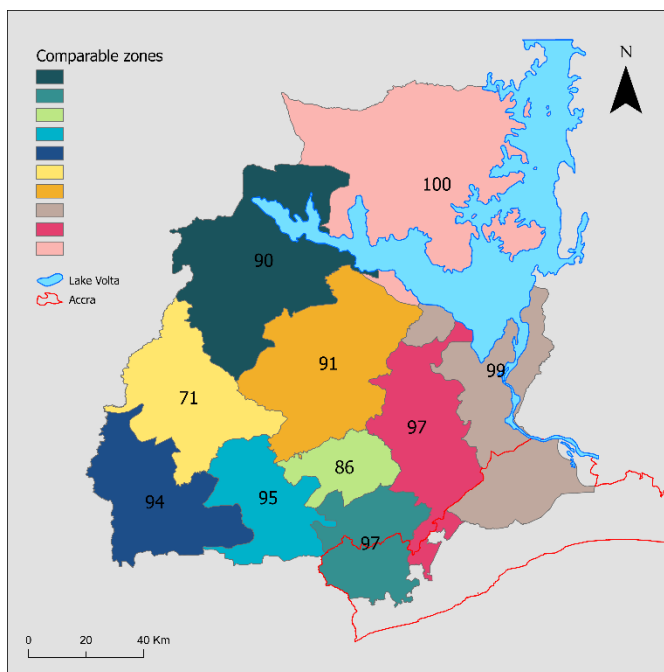


Fig. 6. Comparable zones delineated to evaluate the effect of scale on the NCHD. Each zone is labelled with their self-containment.

## 311 Access to birthing service indicators by MDA versus NCHD

312 Fig. 7 shows the geographical distribution of hospitals providing CEmONC services and the  
313 midwife-population ratio. Of the 33 MDA areas in the Eastern region, 12 (36%) did not have  
314 a hospital, and ten districts (30%) had hospitals that were not ready to provide CEmONC  
315 (Fig. 7 A). Most of the remaining 11 districts either had one or two CEmONC hospitals per  
316 100,000 population. When zoned, all NCHDs had hospitals, but two were without CEmONC  
317 (Fig. 7 B).

318 There were marginal variations between the number of hospitals and midwives attending to  
319 pregnancies across the region. Although there was only one public hospital in some districts  
320 (e.g. Nkawkaw), the number of midwives was high (Fig. 7 C). There were two or more  
321 hospitals in two districts. There were an average of five and 15 midwives per 10,000  
322 population in MDA and NCHD, respectively. Only one district and three NCHDs meet the  
323 22.8 per 10,000 population WHO threshold.

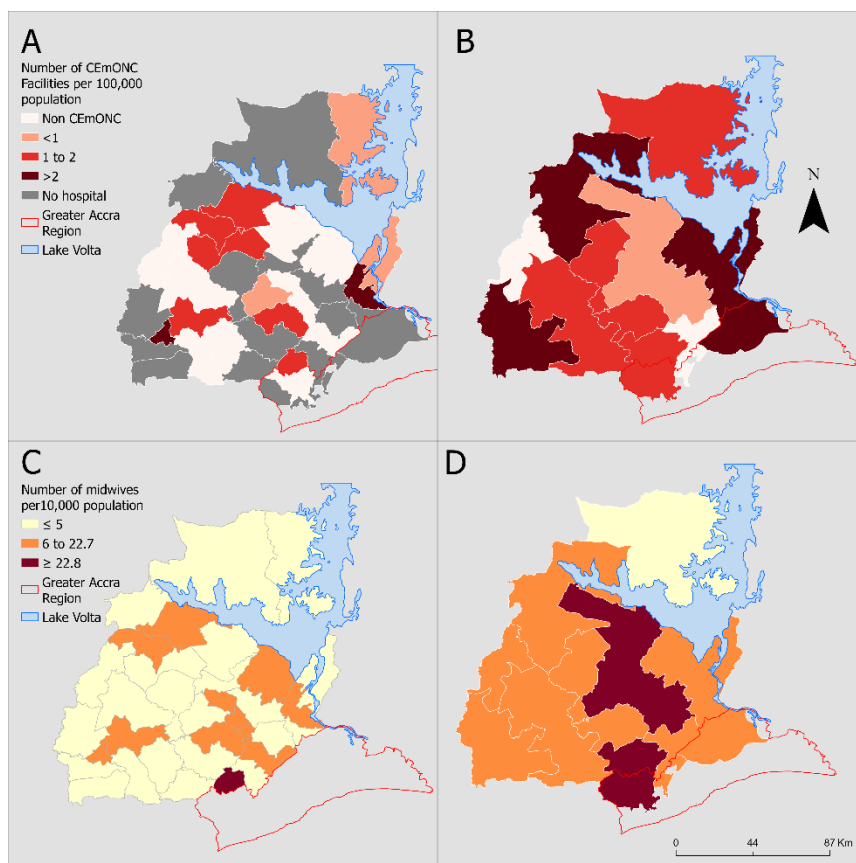


Fig. 7. Access to hospitals ready to provide CEmONC services per 100,000 estimated pregnancies in (A) MDAs, (B) NCHD. The midwife-to-population ratio per 10,000 population in (C) MDAs, (D) NCHD.

## Discussion

This study presents the first analysis delineating NCHD using birth data from routine health records. Likewise, it provides the first insights into delineating NCHDs from flow data in Ghana and any LMIC setting. The study merged catchments of 27 hospitals in 33 administrative districts to 11 zones using birthing records. The minimum proportion of internal flows of women giving birth within these zones was 97.4%. Accra's interregional flows to the Eastern region were prominent in all districts sharing a border with Accra, especially Nsawam. This study introduced a new term, NCHD, specific to health service areas or zones delineated from natural flow patterns.

## 337 Implications for maternal health planning and policy

338 In Ghana and many other LMICs, district boundaries are used across all government sectors  
339 such as agriculture, education, and local government. While this MDA structure harmonises  
340 boundaries for all government sectors and fosters cross-sectoral cohesion at the district  
341 level, they are not optimised for any particular government sector. Indeed, population size  
342 and political considerations have played the most part in shaping district boundaries (34).

343 There are mismatches between the MDAs and the distributions of hospitals because not  
344 every MDA boundary contains a district hospital. There are similarly no hospitals within  
345 some second-level administrative boundaries elsewhere in Ghana and Sub-Saharan Africa  
346 (35). Furthermore, since the MDAs are not designed to capture a group of health facilities  
347 and the population attending those facilities, they are problematic as a basis for areal  
348 health indicators.

349 The NCHDs address the mismatched distribution of hospitals versus MDAs. First, the NCHDs  
350 impact the calculation of indicators and positively address mismatch challenges associated  
351 with MDAs by providing a more robust basis for calculating indicators. The high self-  
352 containment in NCHDs ensures that areal health indicators reflect the attending population.  
353 Likewise, indicators such as mortality rates, caesarean sections, skilled birth rates and other  
354 estimates are reasonable because every NCHD has a hospital. The results reveal NCHDs with  
355 inadequate human resources and poor emergency obstetric care. When these quality care  
356 and human resource challenges are addressed, they could improve the skilled birth  
357 coverage in Ghana (36, 37)

358 Topography likely influences movement patterns and NCHDs. For instance, the Afram plains  
359 area surrounded by the Volta lake had no connectivity with other districts, as did the

360 mountainous Akwapim North with its unsurfaced roads in some communities, forming one  
361 zone. The influence of topography on access to care should be considered when upgrading  
362 hospitals or improving the quality of maternal health. If service quality in these hospitals is  
363 inadequate, women would struggle to access alternative, higher quality hospitals. They  
364 might give birth at home since poor roads and the inability to cross rivers are risk factors for  
365 home births in rural Ghana (38).

366 The NCHD zones may be helpful in the organisation of health professional teams. High  
367 connectance values are likely to reflect patient choice and referral patterns. For example,  
368 hospitals within the same NCHD are likely to be referring women between neighbouring  
369 hospitals in emergency cases. Maternal health quality improvement projects based on  
370 collaborating health teams increased skilled birth uptake in Ghana (39). Thus, if health  
371 professionals were geographically grouped into teams within the zones, this might further  
372 improve referrals and promote continuity of care. A new GHS “network of practice”  
373 initiative could also benefit from our zoning approach to group health facilities (40). The  
374 initiative aims to group health facilities to collaborate, share resources, improve referrals,  
375 and provide technical and operational support.

376 Implementing the NCHDs could be challenging considering resource allocation structures  
377 and political landscape. In Ghana, financial, human, material and other resources are mainly  
378 allocated to regions and districts (41). Thus, funding NCHDs could be problematic as they  
379 are not part of the administrative and governance structures of the GHS. But, this could be  
380 addressed by organising capacity building by the NCHD clusters and encourage resource  
381 sharing among districts within NCHDs. Furthermore, local government authorities might not

support the NCHD driven programming as it does not align with political boundaries where they campaign for votes.

#### Methodological implications for zone design and limitations

The low number of flows between many origin-destination pairs, the large number of residential communities and few hospitals affected the converging of the automated TTWA approach. The automating challenge shows that zoning applications can be contextual depending on the setting, data source and service that generated the data. Haynes and colleagues (6) observed that zone design can be challenging for rare diseases that generate no or fewer data from some parts of the study area . Whilst births are not rare, few women gave birth in many parts of the study area. Hence, the nature of our data may explain difficulties applying an existing automated tool (13).

Whilst findings are specific to attendance for childbirth, the methods in this study could be applied to other health events with patient residential and hospital addresses. Levels of self-containment for birth attendance might be similar to other events as residents are likely to use the secondary level hospitals in their NCHD rather than cross over to others. In Ghana, when seeking non-emergency care that is available at primary facilities for scabies, patients travel to hospitals in a pattern broadly comparable with the flows in [Fig. 4](#) (42). Thus, the NCHD zones based on hospital use patterns are likely to remain highly self-contained in the presence of shorter trips to primary health centres.

Aggregating flows from small areas into larger areas typically increases self-containment, the number of journeys starting and ending within a zone. Thus greater self-containment would be expected for flows based on NCHDs relative to MDAs, given that the former are larger zones. However, since NCHDs had greater self-containment than similar zones of

comparable size, this suggests the TTWA algorithm effectively delineated groups of facilities and the populations they serve (Fig. 6).

There were manual interventions used here to make zones contiguous. Alternative methods overcome this shortfall by enforcing spatial contiguity in automated approaches (6). Relative to aggregate data, individual data were incomplete in some hospitals. However, the correlation between aggregated and individual data has improved compared with a previous study from the same area (22). The impact of private health facilities on the NCHD is likely to be low because there is no district served by private facilities only; birthing services are free in public facilities; and only 6% of women gave birth in private health facilities in the Eastern region (43). Journeys to primary care facilities were not included in this study. However, they are likely to be shorter and highly localised. Therefore, primary care flows are unlikely to affect the NCHDs substantially. Future studies could use data from different years to improve record completeness and include private facilities. Since we did not incorporate attendance by Eastern region residents in neighbouring regions' facilities, this study did not account for edge effects, the tendency for cross-boundary healthcare access to impact geographical accessibility measures (44). A nationwide analysis could resolve or minimise the edge effect resulting from inter-regional movement.

#### Transferability and future research

NCHDs could be regularly updated as movement patterns evolve, since the routine health data is continuously available to health managers. The open-source District Health Information Systems (DHIS) for routine health data management is widely implemented in many LMICs, especially across Africa (24). The widespread DHIS presents the opportunity to scale up or replicate this study in other countries. However, the variations in health systems

in LMICs such as the types of service providers (private/public), health insurance systems influencing choice of facility, and data availability could limit the replication of this study. Subsequent studies should analyse routine data for other health outcomes. Our analysis shows how routine health data collected electronically via health information systems can be used for monitoring local service delivery progress (45), strengthening the case for investment in such systems (46). Especially, investment in systems such as the DHIS Tracker app on mobile devices to collect, map and aggregate individual level routine health data in health facilities or outreach services anywhere (24). Aside from improved data quality for planning and research purposes, the Tracker app promotes case monitoring and continuity of care. Future studies can investigate the economic gains of the improved digital data collection systems and its impact on health planning as well as research. Pregnancy and childbirth-related risk perceptions influence choice of place for antenatal care, obstetric emergencies and normal birth in Ghana (47). Also, service availability will drive patterns as nearby primary facilities treating fevers or diarrhoea might not provide birthing services, but bypassing could be prevalent even for non-emergency cases such as scabies (42). Therefore, the variations in patient travel for different services should be investigated in future studies as patterns for in/outpatient, emergencies/non-emergencies, communicable/non-communicable diseases, and other public health events are likely to differ, forming different zones.

## Conclusions

This study presents the first insights into applying zone design methods to maternal health birthing services using routine health data. The resultant NCHD zones were used to measure access to maternal health care. By design, most trips for birthing services start and end

within NCHD, making the population denominators more stable. The TTWA algorithm had to be tailored to the available data mainly due to the number of health facilities and frequency of trips in the study area, compared with high-income country settings where the algorithm was previously used. Notwithstanding, the methodology has potential for scale-up nationally and elsewhere in Sub-Saharan Africa, particularly as investments in routine health systems continue and increasing availability of individual transactional data captured through the DHIS or other electronic health systems. This study is highly relevant to strategies by the GHS to develop health service areas.

## List of abbreviations

Abbreviation	Meaning
HAS	Health service area
TTWA	Travel to work areas
WHO	World Health Organisation
LMIC	Low and middle income countries
GHS	Ghana Health Service
DHIMS	District Health information Management Systems
SPA	Service provision assessment
NCHD	Natural catchment health district
MDA	Municipal and district assembly
DHIS	District Health Information Systems

## 461    **Declarations**

### 462    **Ethics**

463    This study received ethical approval from the University of Southampton (Ref: 54949.A1 and  
464    54944) and the Ghana Health Service ethics review committee (Ref: GHS-ERC008/05/20).

465    Informed consent was obtained from all participants in the service provision assessment. All  
466    methods were carried out in accordance with relevant guidelines and regulations.

### 467    **Consent for publication**

468    Not applicable

### 469    **Availability of data and materials**

470    The demographic dataset analysed during the current study is openly available in the  
471    WoldPop repository, <https://www.worldpop.org/>

472    The service provision assessment dataset analysed during the current study are available  
473    from the correspondent author on reasonable request

474    The birth datasets analysed during the current study are not publicly available due to  
475    confidentiality and data licencing restrictions from the Ghana Health Service. They can be  
476    obtained from the Ghana Health Service (<https://www.ghs.gov.gh/contact-us>) with  
477    reasonable request.

### 478    **Competing interests**

479    AO at the time of the study is the Deputy Director General of the Ghana Health Service. The  
480    Ghana Health Service generates and owns the birth data analysed in this study and is  
481    responsible for healthcare delivery in Ghana. WDG previously worked with the Ghana

482 Health Service as a public health information officer until 2017. The other authors have no  
483 interests to declare.

484 There are no financial interests to declare.

## 485 Funding

486 The study was funded by the Economic and Social Research Council (ESRC), UK [grant  
487 number ES/P000673/1. The funder had no role in the design, data collection, analysis,  
488 interpretation of data and writing of the manuscript. The researchers were independent  
489 with no influence from the ESRC.

## 490 Authors' contributions

491 WDG and JW conceptualised and designed the study, WDG analysed the data and wrote the  
492 original draft manuscript; JW, AJT, ZM, VA and AO supervised the analysis and reporting. All  
493 authors revised and edited the manuscript.

## 494 Acknowledgements

495 This work was supported by the Economic and Social Research Council [grant number  
496 ES/P000673/1]. VA is supported by a Wellcome Trust Fellowship [number 211208]. We are  
497 thankful to the Ghana Health Service for making routine health data available and  
498 supporting service provision assessment surveys.

## 499 Reference

- 500 1. Kilaru AS, Wiebe DJ, Karp DN, Love J, Kallan MJ, Carr BG. Do Hospital service areas  
501 and hospital referral regions define discrete health care populations? Medical Care.  
502 2015;53(6):510-6.
- 503 2. Robin TA, Khan MA, Kabir N, Rahaman ST, Karim A, Mannan II, et al. Using spatial  
504 analysis and GIS to improve planning and resource allocation in a rural district of  
505 Bangladesh. BMJ Global Health. 2019;4(Suppl 5):e000832.
- 506 3. Cromley EK, McLafferty SL. GIS and public health: Guilford Press; 2011.

- 507 4. NHS. Registering with a GP surgery outside the area you live 2018 [updated 28-11-  
508 2018. Available from: [https://www.nhs.uk/nhs-services/gps/registering-with-a-gp-outside-](https://www.nhs.uk/nhs-services/gps/registering-with-a-gp-outside-your-area/)  
509 [your-area/](https://www.nhs.uk/nhs-services/gps/registering-with-a-gp-outside-your-area/).
- 510 5. Putri NK, Wulandari RD, Syahansyah RJ, Grépin KA. Determinants of out-of-district  
511 health facility bypassing in East Java, Indonesia. *International Health*. 2021.
- 512 6. Haynes AG, Wertli MM, Aujesky D. Automated delineation of hospital service areas  
513 as a new tool for health care planning. *Health Services Research*. 2020;55(3):469-75.
- 514 7. Makuc DM, Haglund B, Ingram DD, Kleinman JC, Feldman JJ. The use of health  
515 service areas for measuring provider availability. *The Journal of Rural Health*. 1991;7:347-56.
- 516 8. Schroeck FR, Kaufman SR, Jacobs BL, Skolarus TA, Hollingsworth JM, Shahinian VB, et  
517 al. Regional variation in quality of prostate cancer care. *The Journal of urology*.  
518 2014;191(4):957-63.
- 519 9. Makuc DM, Haglund B, Ingram DD, Kleinman JC, Feldman JJ. Health service areas for  
520 the United States. *Vital and health statistics Series 2, Data evaluation and methods research*.  
521 1991(112):1-102.
- 522 10. Bullen N, Moon G, Jones K. Defining localities for health planning: A GIS approach.  
523 *Social Science & Medicine*. 1996;42(6):801-16.
- 524 11. Widmer M, Matter P, Staub L, Schoeni-Affolter F, Busato A. Regional variation in  
525 orthopedic surgery in Switzerland. *Health & place*. 2009;15(3):791-8.
- 526 12. Coombes MG, Green AE, Openshaw S. An efficient algorithm to generate official  
527 statistical reporting areas: the case of the 1984 travel-to-work areas revision in Britain.  
528 *Journal of the operational research society*. 1986;37(10):943-53.
- 529 13. Pratt MD, Wright JA, Cockings S, Sterland I. Delineating retail conurbations: a rules-  
530 based algorithmic approach. *Journal of Retailing and Consumer Services*. 2014;21(5):667-75.
- 531 14. Shortt NK, Moore A, Coombes M, Wymer C. Defining regions for locality health care  
532 planning: a multidimensional approach. *Social Science & Medicine*. 2005;60(12):2715-27.
- 533 15. Jia P. Developing a flow-based spatial algorithm to delineate hospital service areas.  
534 *Applied Geography*. 2016;75:137-43.
- 535 16. Gabrysch S, Campbell OM. Still too far to walk: Literature review of the determinants  
536 of delivery service use. *BMC Pregnancy and Childbirth*. 2009;9(1):34.
- 537 17. WHO. Standards for improving quality of maternal and newborn care in health  
538 facilities. 2016.
- 539 18. Afari H, Hirschhorn LR, Michaelis A, Barker P, Sodzi-Tettey S. Quality improvement in  
540 emergency obstetric referrals: qualitative study of provider perspectives in Assin North  
541 district, Ghana. *BMJ Open*. 2014;4(5):e005052.
- 542 19. Harahap NC, Handayani PW, Hidayanto AN. Barriers and technologies of maternal  
543 and neonatal referral system in developing countries: A narrative review. *Informatics in*  
544 *Medicine Unlocked*. 2019;15:100-84.
- 545 20. Bailey P, Lobis S, Maine D, Fortney JA. Monitoring emergency obstetric care: a  
546 handbook: World Health Organization; 2009.
- 547 21. WHO. A universal truth: No health without a workforce. World Health Organisation  
548 (WHO) Report. 2013:1-104.
- 549 22. Dotse-Gborgbortsi W, Dwomoh D, Alegana V, Hill A, Tatem AJ, Wright J. The  
550 influence of distance and quality on utilisation of birthing services at health facilities in  
551 Eastern Region, Ghana. *BMJ Global Health*. 2020;4(Suppl 5):e002020.
- 552 23. Klauss G, Staub L, Widmer M, Busato A. Hospital service areas—a new tool for health  
553 care planning in Switzerland. *BMC health services research*. 2005;5(1):1-15.

24. University of Oslo. DHIS in action 2021 [Available from: <https://dhis2.org/in-action/>].
25. Alegana VA, Khazenzi C, Akech SO, Snow RW. Estimating hospital catchments from in-patient admission records: a spatial statistical approach applied to malaria. *Scientific reports*. 2020;10(1):1-11.
26. Alegana VA, Wright JA, Pentrina U, Noor AM, Snow RW, Atkinson PM. Spatial modelling of healthcare utilisation for treatment of fever in Namibia. *Int J Health Geogr*. 2012;11(1):6.
27. Zinszer K, Charland K, Kigozi R, Dorsey G, Kanya MR, Buckeridge DL. Determining health-care facility catchment areas in Uganda using data on malaria-related visits. *Bulletin of the World Health Organization*. 2014;92:178-86.
28. Kofie RY, Møller-Jensen L. Towards a framework for delineating sub-districts for primary health care administration in rural Ghana: A case study using GIS. *Norsk Geografisk Tidsskrift - Norwegian Journal of Geography*. 2001;55(1):26-33.
29. Bondarenko M, Kerr D, Sorichetta A, Tatem A. Census/projection-disaggregated gridded population datasets for 51 countries across sub-Saharan Africa in 2020 using building footprints. 2020.
30. Dotse-Gborgbortsi W, Wardrop N, Adewole A, Thomas MLH, Wright J. A cross-sectional ecological analysis of international and sub-national health inequalities in commercial geospatial resource availability. *International Journal of Health Geographics*. 2018;17(1):14.
31. Rae A. Flow-Data Analysis with Geographical Information Systems: A Visual Approach. *Environment and Planning B: Planning and Design*. 2011;38(5):776-94.
32. Coombes M, Ons. 1991-based travel-to-work areas. ONS London; 1998.
33. WHO. The global health observatory, explore a world of data; Density of midwives 2021 [Available from: <https://www.who.int/data/gho/indicator-metadata-registry/imr-details/3112>].
34. Resnick D. Democracy, decentralization, and district proliferation: The case of Ghana. *Political Geography*. 2017;59:47-60.
35. Wigley AS, Tejedor-Garavito N, Alegana V, Carioli A, Ruktanonchai CW, Pezzulo C, et al. Measuring the availability and geographical accessibility of maternal health services across sub-Saharan Africa. *BMC Medicine*. 2020;18(1):237.
36. Dotse-Gborgbortsi W, Tatem AJ, Alegana V, Utazi CE, Ruktanonchai CW, Wright J. Spatial inequalities in skilled attendance at birth in Ghana: a multilevel analysis integrating health facility databases with household survey data. *Tropical Medicine & International Health*. 2020;25(9):1044-54.
37. Nesbitt RC, Lohela TJ, Soremekun S, Vesel L, Manu A, Okyere E, et al. The influence of distance and quality of care on place of delivery in rural Ghana. *Scientific reports*. 2016;6.
38. Adatar P, Strumpher J, Ricks E. Exploring the reasons why women prefer to give birth at home in rural northern Ghana: a qualitative study. *BMC Pregnancy and Childbirth*. 2020;20(1):500.
39. Singh K, Brodish P, Speizer I, Barker P, Amenga-Etego I, Dasoberi I, et al. Can a quality improvement project impact maternal and child health outcomes at scale in northern Ghana? *Health Research Policy and Systems*. 2016;14(1):45.
40. Ministry of Health. Ghana health sector 2021 programme of work. 2021.
41. Ensor T, Dakpallah G, Osei D. Geographic resource allocation in the health sector of Ghana. 2001.

42. Boateng LA, The Ghana Southampton Scabies Research Partnership. Healthcare-seeking behaviour in reporting of scabies and skin infections in Ghana: A review of reported cases. *Transactions of The Royal Society of Tropical Medicine and Hygiene*. 2020;114(11):830-7.
43. GSS, GHS, ICF. Ghana maternal health survey 2017. Accra Ghana; 2017.
44. Gao F, Kihal W, Le Meur N, Souris M, Deguen S. Does the edge effect impact on the measure of spatial accessibility to healthcare providers? *International Journal of Health Geographics*. 2017;16(1):46.
45. Boerma T, Victora CG, Sabin ML, Simpson PJ. Reaching all women, children, and adolescents with essential health interventions by 2030. *British Medical Journal Publishing Group*; 2020.
46. AbouZahr C, Boerma T. Health information systems: the foundations of public health. *Bulletin of the World Health Organization*. 2005;83:578-83.
47. Dako-Gyeke P, Aikins M, Aryeetey R, McCough L, Adongo PB. The influence of socio-cultural interpretations of pregnancy threats on health-seeking behavior among pregnant women in urban Accra, Ghana. *BMC Pregnancy and Childbirth*. 2013;13(1):211.