

1 **Quality of maternal health care and travel time influence**  
2 **birthing service utilisation in Ghanaian health facilities:**  
3 **A geographic analysis of routine health data**

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27 **Abstract**

28 **Objectives**

29 To investigate how the quality of maternal health services and travel times to health  
30 facilities affect birthing service utilisation in Eastern Region, Ghana.

31 **Design**

32 The study is a cross-sectional spatial interaction analysis of birth service utilisation  
33 patterns. Routine birth data were spatially linked to quality care, service demand and  
34 travel time data.

35 **Setting**

36 131 Health facilities (public, private and faith-based) in 33 districts in Eastern Region,  
37 Ghana.

38 **Participants**

39 Women who gave birth in health facilities in the Eastern Region, Ghana in 2017.

40 **Outcome measures**

41 The count of women giving birth, the quality of birthing care services and the  
42 geographic coverage of birthing care services.

43 **Results**

44 As travel time from women's place of residence to the health facility increased up to  
45 two hours, the utilisation rate markedly decreased. Higher quality of maternal health  
46 services has a larger, positive effect on utilisation rates than service proximity. The  
47 quality of maternal health services was higher in hospitals than in primary care  
48 facilities. Most women (88.6%) travelling via mechanised transport were within  
49 two hours of any birthing service. The majority (56.2%) of women were beyond the  
50 two-hour threshold of critical comprehensive emergency obstetric and newborn care  
51 (CEmONC) services. Few CEmONC services were in urban centres, disadvantaging rural  
52 populations.

53 **Conclusions**

54 To increase birthing service utilisation in Ghana, higher quality health facilities should  
55 be located closer to women, particularly in rural areas. Beyond Ghana, routinely  
56 collected birth records could be used to understand the interaction of service proximity  
57 and quality.

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59 Keywords: Geographic accessibility, maternal health, Health Information Systems,  
60 Geographic Information Systems, Health Services Accessibility,

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### 63 **Strengths and limitations of this study**

- 64 • We integrated disparate data sources to estimate access, quality, and use of  
65 birthing services.
- 66 • We extracted patients' place of residence and destination facilities from routine  
67 health records, unlike most studies which use residential locations only from  
68 one-off household surveys
- 69 • Analysis excluded women whose place of residence could not be located, which  
70 could lead to selection bias.
- 71 • Due to data limitations, we could not account for individual socio-demographic  
72 characteristics that affect birthing service utilisation.

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## 80 **Introduction**

81 Substandard maternal health quality in some health facilities in low and middle income  
82 countries (LMICs) has led to excess obstetric complications and maternal deaths <sup>1</sup>.

83 Though quality maternal health care during labour is vital in reducing maternal  
84 mortality <sup>2</sup>, and despite the steady rise in skilled birth coverage, maternity services  
85 remain below acceptable levels in most of sub-Saharan Africa <sup>3</sup>. The rising rate of health  
86 facility births is not associated with a decline in maternal deaths due to substandard  
87 health facilities incapable of averting maternal deaths <sup>4</sup>. Indeed, an estimated 92.5% of  
88 Sub-Saharan Africa's population is within two hours' journey time of a hospital <sup>5</sup> but  
89 maternal mortality is indicative of poor care.

90 There is ample evidence on the determinants of health facility utilisation for birth and  
91 the causes of maternal mortality <sup>6 7</sup>. Increasing distance to the closest health facility  
92 decreases the odds of health facility births <sup>8</sup> and increases maternal mortality rates <sup>9</sup>.  
93 For referred cases between health facilities too, the maternal health risk is higher for  
94 longer travel times <sup>10</sup>. Geographic accessibility hinders decisions to attend a health  
95 facility during pregnancy or seek care in a health facility for complications during home  
96 birth <sup>11</sup>. Furthermore, after deciding to use a health facility, proximity to care influences  
97 the choice of facility, journey time and transportation mode <sup>12</sup>. Therefore, to prevent  
98 maternal deaths, it is recommended that quality health facilities be within two hours'  
99 journey time of residential locations <sup>13</sup>.

100 There is a paucity of studies using routine health data to evaluate the relationship  
101 between quality maternal health care and birthing service utilisation <sup>14</sup>. This is because  
102 the data can be incomplete, difficult to access, and expensive to extract and process <sup>15 16</sup>.  
103 Most studies conduct one-off sub-national surveys to collect data <sup>17 18</sup> or rely on national  
104 household surveys such as the Demographic and Health Survey <sup>19 20</sup>. However, surveys  
105 can be expensive and infrequent. Despite the challenges with routine health data, it has  
106 become increasingly important for malaria and maternal health research in Sub-  
107 Saharan Africa in recent years <sup>21</sup>.

108 When women overcome geographic barriers to use birthing services, the quality of  
109 maternal health care on offer could affect the timeliness and adequacy of care. A review  
110 of supply-side barriers limiting access to quality maternal health care found drugs and  
111 equipment, staff capacity and morale, infrastructure and referral systems as some of the

112 challenges <sup>22</sup>. In addition, privacy during consultation and labour, cleanliness, and well-  
113 kept physical surroundings were other factors that determined service satisfaction  
114 among women seeking birthing services <sup>23</sup>. Although the Community Health Planning  
115 and Services (CHPS) initiative aims to achieve universal health coverage in Ghana, there  
116 is substandard maternal care in some CHPS facilities <sup>24 25</sup>. Thus, women are likely to  
117 travel longer to receive care in a health facility perceived as better than the nearest one  
118 <sup>26</sup>.

119 There is inadequate evidence on healthcare utilisation and proximity to quality  
120 maternal care to support Ghana's maternal health interventions and programming. The  
121 latest analysis calculating journey times to different qualities of maternal health  
122 services is over a decade old <sup>27</sup>. Furthermore, the study measures potential access and  
123 did not estimate the effect of quality on utilisation rates. Two recent studies integrated  
124 quality care indicators estimated via service provision assessment (SPA) with  
125 secondary data analysis to predict the probability of skilled attendance at birth <sup>28</sup> and  
126 health facility births <sup>29</sup>. However, both studies estimated journeys to the nearest health  
127 facility, assuming women do not bypass health facilities to seek care elsewhere <sup>30</sup>. In the  
128 absence of detailed spatial information on where women reside and the actual health  
129 facilities they use, realised access modelling is challenging.

130 Building on previous work <sup>30</sup>, this study aims to determine the effect of quality maternal  
131 health services and travel time on birthing service utilisation via geographic  
132 accessibility analysis by integrating routine birth data, SPA, and ancillary spatial data.  
133 Utilisation is modelled as a product of travel time from place of residence to health  
134 facilities, population demand in place of residence and maternal service quality in  
135 health facilities. Furthermore, the study aims to assess how different facility  
136 characteristics influence utilisation. Finally, it aims to estimate the number of women  
137 within 2 hours' walk or mechanised journey from any birthing service and from  
138 comprehensive emergency obstetric and newborn care services (CEmONC).

## 139 **Methods**

### 140 **Research design and setting**

141 The study is a cross-sectional spatial interaction analysis of birth service utilisation.  
142 Spatial interaction models predict the movement of people, goods or services from one

143 point to another <sup>31</sup>. The gravity models in this study predict the number of women  
144 making trips from a place of residence to a health facility to give birth as a function of  
145 travel times, the population of women, and the quality of maternal health services.

146 The study was conducted in Eastern Region, Ghana. The Eastern Region has 33  
147 administrative districts divided into 225 sub-districts. The 2021 population census  
148 estimates 2.9 million persons in the region of which approximately 50.8% are females  
149 and 51.5% live in rural areas. There are 28 hospitals providing secondary care and 1136  
150 primary health facilities (140 health centres, 78 clinics, 884 Community Health Planning  
151 and Services, 31 maternity homes, 3 polyclinics). The majority of the health facilities are  
152 public (89.4%) with some (8.8%) private. Since 2008, Ghana introduced a free maternal  
153 health policy that covers pregnant women giving birth in all public and some private  
154 health facilities <sup>32</sup>.

### 155 **Routine birth data**

156 Eligible subjects were women with a facility-based birth record between 1<sup>st</sup> January and  
157 31<sup>st</sup> December 2017. Women whose place of residence was missing or non-mappable  
158 were excluded from analysis. All public health facilities report aggregate counts of  
159 women using birthing services in the DHIMS (District Health Information Management  
160 Systems) but only secondary facilities capture individual women's birth records  
161 electronically in the Ghana Health Service's (GHS) managed DHIMS. For primary health  
162 facilities, birth data were extracted from manually written book registers using a data  
163 extraction form. In secondary facilities, birth data were downloaded from DHIMS.  
164 Patient flows were calculated between origins (women's place of residence) and  
165 destinations (health facility locations) in the routine birth data. Details of the health  
166 facility used and the place of residence obtained from the routine birth data were used  
167 to spatially link the demand population, travel times and quality of care metrics. The  
168 women's characteristics collected but not analysed are age, parity, level of education,  
169 and occupation.

### 170 **Demand population**

171 The number of women aged 15 to 45 years was estimated from WorldPop's 100m  
172 resolution gridded age-sex disaggregated population projections for 2020 <sup>33</sup>. WorldPop  
173 develops the population estimates by disaggregating administrative unit-linked census  
174 data into building footprints using machine learning methods and a library of geospatial

175 covariates. Satellite-derived building footprints ensure populations are assigned to grid  
176 cells where people are known to live. We identified the population of women for each  
177 residential place by least cost travel time, then summed population counts for each  
178 place of residence to estimate demand within residential place catchments. GHS  
179 provided the list of place names with geographic coordinates.

180 Preliminary model-fitting shows population demand disaggregated by place of  
181 residence better explained utilisation patterns than population demand at sub-district  
182 level (Supplemental appendix 1). Demand was therefore modelled by place of residence.

### 183 **Maternal healthcare quality metrics**

184 An SPA was conducted in August and September 2021 to collect data on health facility  
185 attributes. Health facilities averaging five births per month in 2017 were surveyed and  
186 their geographic coordinates collected -for spatial linkage- via mobile data collection  
187 software <sup>34</sup>. Out of the 1136 health facilities, 150 were eligible. However, 19 of the 150  
188 eligible facilities were excluded because they could not provide individual-level routine  
189 birth register records for analysis. Thus, 131 health facilities were analysed.

190 Ten care quality domains were created from SPA data and combined to construct a  
191 quality of maternal health care composite index. The domains are human resource  
192 capacity, EmONC signal functions, medicines, non-medical supplies, amenities and  
193 infrastructure, referral systems, staff morale, privacy, training, and Water, Sanitation  
194 and Hygiene (WASH).

195 Domains were normalised (0 to 1) using range standardisation to ensure none of the  
196 domains unduly influenced the summary composite index. Domain scores were  
197 unweighted as there is no published evidence of their relative effects on utilisation <sup>35</sup>.

198 The ten domain scores were averaged to derive the final composite score <sup>36</sup>. The  
199 internal consistency of the domains was verified with Cronbach's alpha. The ten  
200 domains correlated well for analysis (Cronbach coefficient = 0.74 (95%CI 0.65-0.80)).

201 The composite index was grouped into quintiles <sup>37</sup>.

202 Additional indicators of maternal health quality were estimated and evaluated against  
203 the composite ten-dimension index. Two additional composite indices were derived  
204 from a principal component analysis. The first included human resource capacity,  
205 number of EmONC signal functions, medicines, non-medical supplies, amenities and

206 infrastructure, and referral systems. The second component was based on staff morale,  
207 privacy, training, and WASH.

### 208 **Travel time model**

209 Topographical data were used to model journey times from place of residence to health  
210 facilities. Travel times were modelled as the least cost path over an impedance surface.

211 An impedance surface is a gridded map layer depicting travel speed. Road networks and  
212 water bodies from OpenStreetMap (OSM), a global mapping platform <sup>38</sup>, were

213 incorporated into this layer. We estimated travel by walking and multi-modal (walking  
214 and motorised journeys). The multi-modal model combined walking on traversable land

215 cover classes (mapped by the European Space Agency at 10x10m, year 2020) <sup>39</sup> and

216 motorised travel on roads. Walking speeds (

217 Supplemental appendix 2) were adapted from previous studies using similar models <sup>40</sup>

218 <sup>41</sup>.

219 Motorised speeds on roads were inferred from Global Positioning System tracks

220 collected via mobile devices. During the SPA data collection, we tracked road networks  
221 (767km), and recorded their condition (good, bad, very bad) at the time of data

222 collection. GHS drivers who frequently travel within the study area added similar tags  
223 (good, bad, very bad) to printed OSM maps. Subsequently, OSM volunteers digitised the

224 paper maps, uploading these to the OSM platform. The average travel speeds were  
225 proportionally weighted by road class and condition (Supplemental appendix 3).

226 The land cover, roads and water bodies were combined into a gridded friction dataset

227 value representing the feasibility of traversing the landscape. The Tobler function <sup>42</sup> and

228 elevation data (Shuttle Radar Topographic Mission 30m) <sup>43 44</sup> were used to model

229 terrain effects on walking speed.

230 Travel times were estimated to health facilities providing any birthing service and

231 secondary CEmONC facilities. Travel times were categorised to show critical thresholds

232 for obstetric emergencies <sup>13 45</sup>, counting women living in each travel time zone with the

233 census-derived WorldPop gridded population of women 15 to 45 years.

### 234 **Modelling birthing service utilisation**

235 The gravity-type spatial interaction model (SIM) framework applied in this study

236 follows the Wilson group of SIM models <sup>46</sup>. Spatial interaction models predict the



237 movement of services, goods or persons between two locations <sup>31</sup>. Gravity models,  
238 based on Newton's gravitational law, use the mass of two objects and the distance  
239 between them to predict their spatial interaction flows. Unconstrained, origin-  
240 constrained and destination-constrained models were implemented in this study. The  
241 unconstrained model fits coefficient for facility quality, proximity and population  
242 demand. In contrast, the origin-constrained model replaces the population demand  
243 term with separate coefficients for each origin, whilst the destination-constrained  
244 model replaces facility attractiveness with separate coefficients for each destination.

245 Travel time, population demand and care quality predictors were included in the  
246 models due to their influence on birthing service utilisation. In LMICs, systematic  
247 review evidence shows that proximity to a health facility significantly increased facility-  
248 based births <sup>47</sup>. The population of women was included because more women of child-  
249 bearing age living near a health facility should increase births. Lastly, health service  
250 quality could affect birthing service utilisation at nearby health facilities <sup>29</sup>. We  
251 hypothesise that staff morale, privacy, training and wash quality dimensions would  
252 have a greater effect on birthing service utilisation than human resource capacity,  
253 number of EmONC signal functions provided, availability of medicines, non-medical  
254 supplies, amenities and infrastructure, and referral systems.

255 The predicted outcome is the number of women making trips from a residential  
256 community to a health facility. The data is a patient flow matrix between all residential  
257 places and health facilities. Therefore, there were zeros where no interactions occurred  
258 between a residential population and a health facility. Consequently, the Poisson model  
259 was over-dispersed (8.2,  $z=6.35$ ,  $p < 0.001$ ) and zero-inflated. Hence, a zero-inflated,  
260 negative binomial model was implemented to address overdispersion and excess zeros  
261 <sup>48 49</sup>. Travel time between place of origin and destination facility was used to predict  
262 excess zeros because women would usually not travel unreasonably long distances to  
263 give birth in a health facility. The independent variables were log transformed for  
264 linearity to facilitate SIM calibration in a regression framework <sup>50</sup>. To enhance  
265 interpretation, we relied on marginal predicted counts to estimate utilisation and the  
266 interaction between quality and travel time from the unconstrained model. Likewise,  
267 we standardised the model estimates for easier interpretation. The incidence rate ratios  
268 of the constrained models were mapped. The Akaike Information Criterion (AIC) was

269 used to evaluate the relative predictive importance of the quality care metrics and  
270 population demand estimates. The AIC was used to evaluate models <sup>51</sup>. The coefficient  
271 of determination and root mean square error were used to evaluate the final gravity  
272 models.

## 273 **Ethics**

274 This study received ethical approval from the University of Southampton (Ref:  
275 54949.A1 and 54944) and the Ghana Health Service ethics review committee (Ref: GHS-  
276 ERC008/05/20). Informed consent was obtained from all participants in the service  
277 provision assessment. All methods were carried out in accordance with relevant  
278 guidelines and regulations.

## 279 **Patient and public involvement**

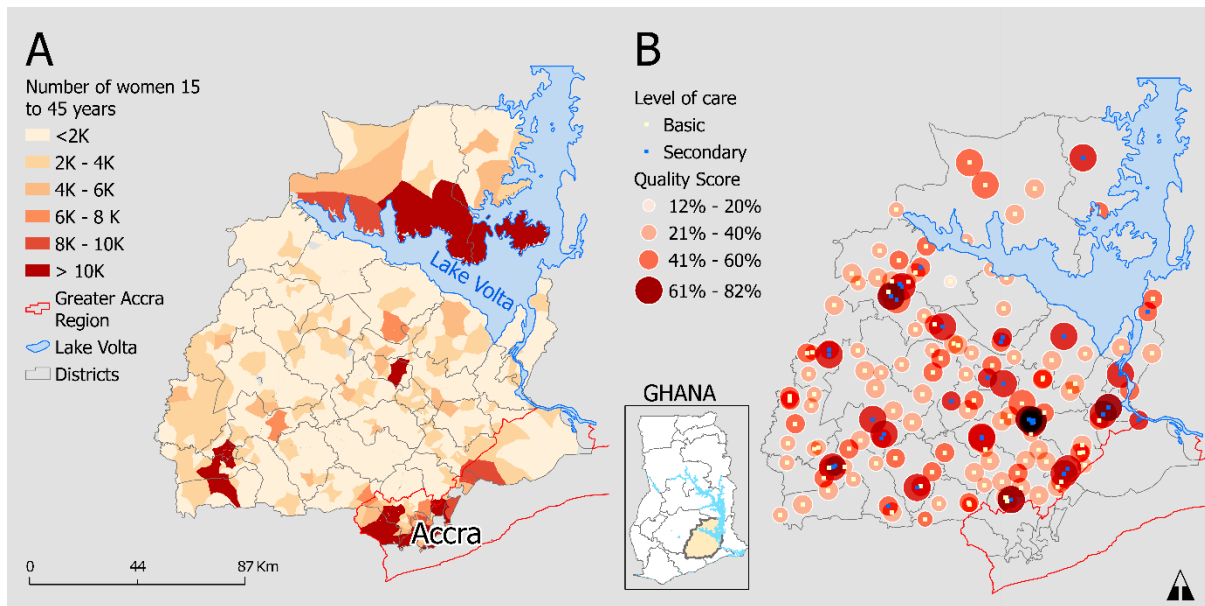
280 This research was done without patient involvement. Patients were not invited to  
281 comment on the study design and were not consulted to develop patient-relevant  
282 outcomes or interpret the results. Patients were not invited to contribute to the writing  
283 or editing of this document for readability or accuracy.

## 284 **Results**

285 There were 40911 women from 964 places of residence who gave birth in 131 health  
286 facilities included in the analysis. The majority (75.6%) gave birth in secondary  
287 facilities. Aggregate reports in DHIMS recorded births by 57018 women, of whom  
288 47900 had corresponding individual records (DHIMS: 70%, paper register: 30%). Of  
289 these individual records, 42205 were geocoded (DHIMS: 73%, paper register: 27%).

### 290 **Quality of maternal healthcare and demand for birthing services**

291 Figure 1A shows the geographic distribution of women 15 to 45 years in the study area,  
292 representing demand for birthing services. There were 2000 or fewer women at most  
293 origins (84.1% of 964). Most districts had at least one highly populated place of  
294 residence, with an above average number of resident women. There were few  
295 (17(1.82%)) highly populated origins, mostly in Accra, with at least 10000 women.



296

297 Figure 1: (A) Geographic distribution of women 15 to 45 years by place of residence (origins). (B) Spatial  
 298 distribution of health facilities by quality and level of care.

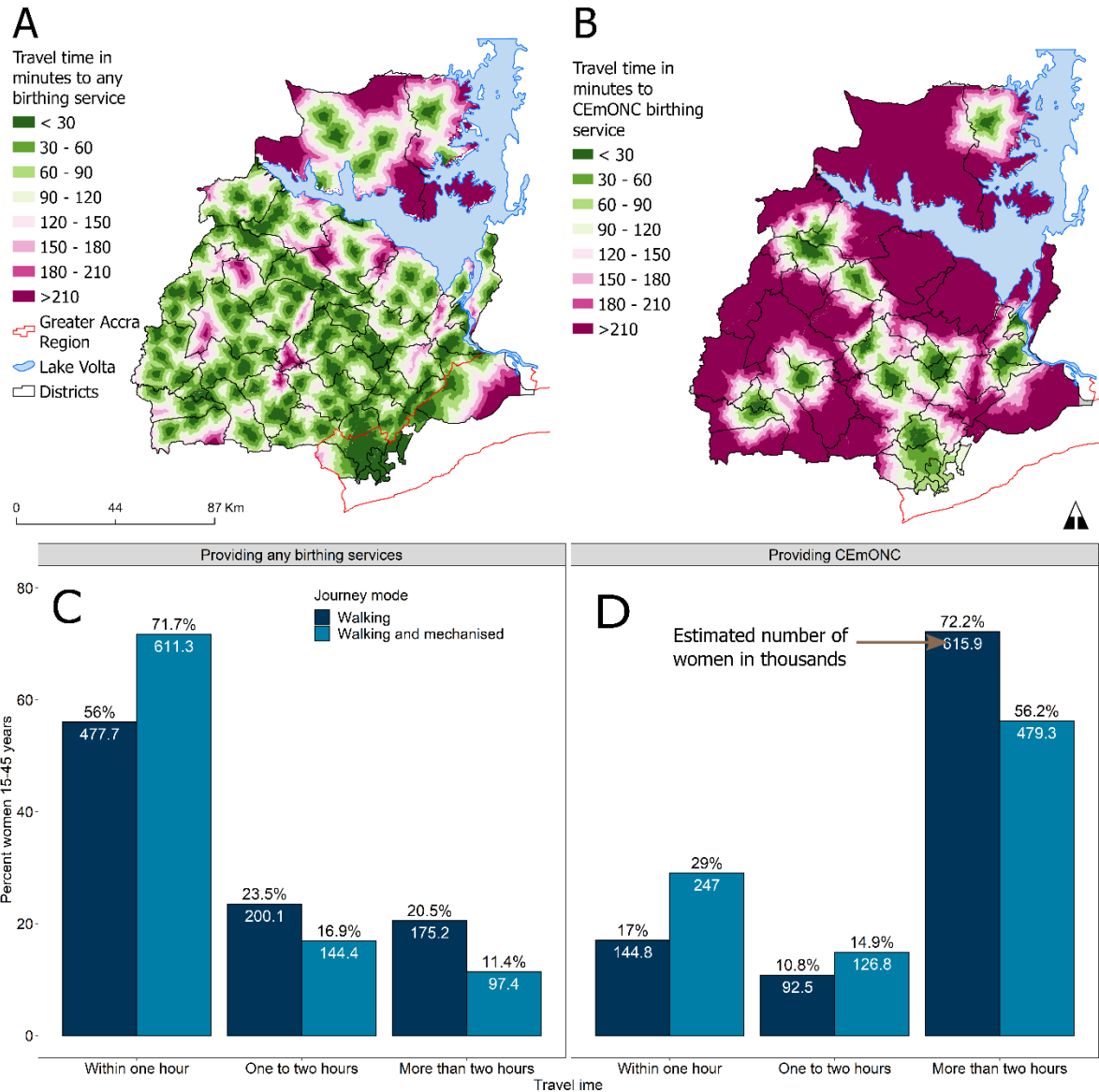
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300 The average quality score for health facilities was 48%. The quality scores ranged from  
 301 12% to 82%. There was a 20% quality difference between the mean scores at primary  
 302 (43.4%) and secondary health facilities (63.6%). Among primary health facilities, CHPS  
 303 (39.6%) and maternity homes (37.8%) had the lowest average quality compared to  
 304 health centres (44.7%) and polyclinics (45%). Approximately five health facilities per  
 305 district provided birthing services, and the majority were health centres. Figure 1 B  
 306 shows lower quality scores in primary health facilities and clustering of secondary  
 307 health facilities in some urban areas.

### 308 **Modelled travel time and population access to care**

309 Figure 2 shows the spatial inequalities in geographic access to birthing services. Most  
 310 settlements could reach any form of birthing service within two hours (Figure 2A).  
 311 However, only a few settlements could reach a higher quality CEmONC health facility  
 312 capable of handling complications within that same time (Figure 2B). There is thus  
 313 inadequate provision of CEmONC services, with most areas beyond two hours' travel.  
 314 Travel times were estimated for all 853,085 resident women aged 15 to 45 years within  
 315 Eastern Region. Over 50% of these women were within an hour's travel to a health  
 316 facility offering any birthing service (Figure 2C). In contrast, most women were more  
 317 than two hours' travel from CEmONC facilities providing lifesaving services such as

318 blood transfusion and caesarean sections (Figure 2D). Less than 35% of women could  
 319 walk or travel by mechanised transport to the nearest secondary care health facility  
 320 with CEmONC services within the recommended two-hour threshold.



321

322 Figure 2: Geographic distribution of multimodal (walking plus mechanised) travel time to (A) Any  
 323 birthing service and (B) health facilities offering CEmONC; Percent and number of women 15 to 45 years  
 324 living within walking and mechanised travel time thresholds to (C) any birthing service and (D) CEmONC  
 325 health facilities (n=853,085).

326

### 327 Evaluating the influences on birthing service utilisation

328 The summary quality index calculated from the ten domains explained birthing service  
 329 utilisation better than the other quality care indicators. Routine services comprising

330 staff motivation, privacy, training and WASH had the least effect on birthing service use  
 331 (Supplemental appendix 4).

332 The coefficients for the unconstrained model in Table 1 were transformed into  
 333 incidence rate ratio (IRR) and standardised for easier interpretability. Higher travel  
 334 time to birthing services decreased the count of women attending to give birth. Model  
 335 results in Table 1 show that the count of women using birthing services decreased by  
 336 57.6% (IRR 0.3, 95%CI: 0.28-0.32) per standard deviation increase in travel time. In  
 337 contrast, population demand for services and quality of care increased health service  
 338 utilisation. Number of women attending for childbirth increased by 36.5% (IRR 1.3,  
 339 95%CI: 1.23-1.36) when the standard deviation of population demand increased by a  
 340 unit. The effect of quality care on utilisation was higher than travel time and population.  
 341 There was a 208.3% (IRR 140.19, 95%CI: 109.39-179.68) increase in the count of  
 342 women given birth per unit increase in the standard deviation of the care quality index.

343 The destination-constrained model had the highest correlation between predicted and  
 344 actual counts of women ( $R^2$ :10.6%). Although the unconstrained model reported the  
 345 lowest correlation (5.5%), it had the lowest root mean square error (23.3). The origin-  
 346 constrained model had the lowest AIC (Table 1).

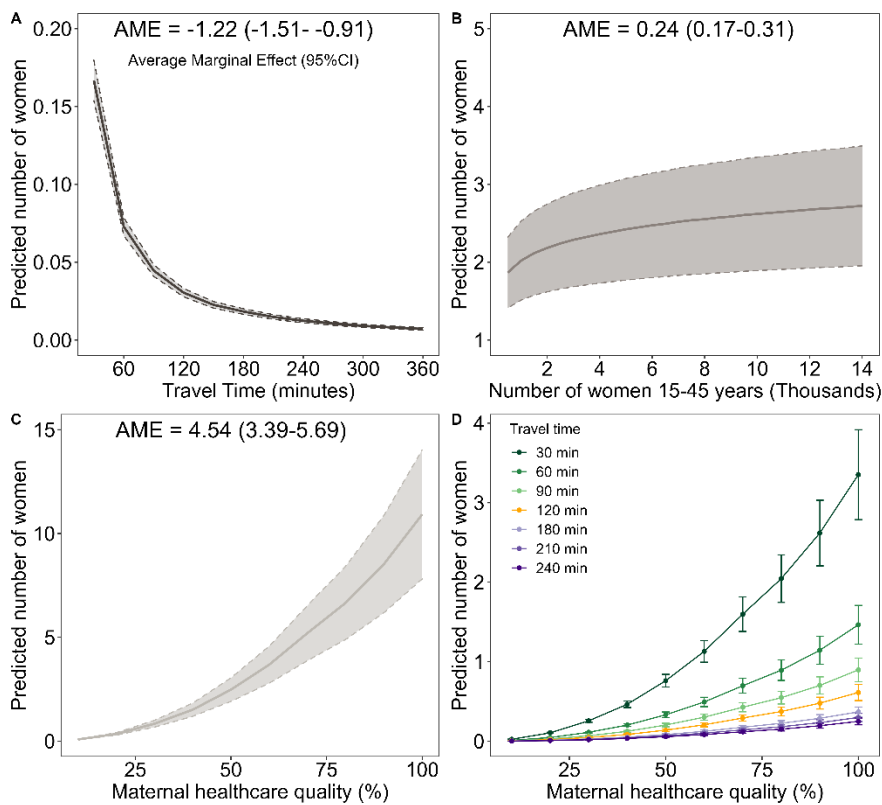
347 Table 1: Incidence rate ratio estimates from a zero-inflated negative binomial model predicting number of  
 348 women using birthing services (n=40911)

<b>Model</b>	<b>Unconstrained IRR (95% CI)</b>	<b>Origin constrained IRR (95% CI)</b>	<b>Destination constrained IRR (95% CI)</b>
Intercept	91.1 (75.74-109.57)	9.98 (0.72-137.67)	1.79 (0.93-3.44)
Log travel time in hours	0.30 (0.28-0.32)	0.16 (0.15-0.18)	0.21 (0.2-0.23)
Log number of women 15 to 45 years	1.30 (1.24-1.36)	-	1.26 (1.2-1.32)
Log quality care	140.20 (109.39-179.68)	703.02 (541.06- 913.46)	-
Intercept	0.18 (0.14-0.23)	0.14 (0.1-0.18)	0.08 (0.06-0.1)
Log travel time	6.88 (6.19-7.65)	5.91 (5.24-6.68)	7.82 (6.87-8.9)
<b>Model evaluation</b>			
AIC	29444	27446	27765
*RMSE	23.3	357	147
*R Squared (%)	5.5	8.1	10.6

349 \*RMSE (Root Mean Square Error) and R squared were estimated with the observed  
 350 versus fitted number of women giving birth; IRR is incidence rate ratio

351

352 The average marginal effects, calculated from the unconstrained model, are presented  
 353 in Figure 3. The estimates show a profound decrease in service utilisation within the  
 354 first two hours' travel to facility, where utilisation drops from 0.073 (95% CI: 0.067 –  
 355 0.079) at one hour to 0.030 (95% CI: 0.028 – 0.033) at two hours (Figure 3A).  
 356 Thereafter, the change in the predicted number of women was marginal from three  
 357 hours and beyond. Service utilisation gradually increases with population demand for  
 358 services and then plateaus (Figure 3B). Greater quality of maternal health care  
 359 increased utilisation exponentially (Figure 3C). For a 10% increase in quality from 40%  
 360 to 50%, the marginal effect doubles from 1.51 (95% CI: 1.19 – 1.83) to 2.47 (95% CI:  
 361 1.91 – 3.04) women, respectively. From 50% to 100% quality, the effect on utilisation  
 362 quadruples to 10.91 (95% CI: 7.80 – 14.03). Given the same quality, the number of  
 363 predicted women are significantly higher at lower travel times as shown in the  
 364 interaction marginal effects plot (Figure 3D). Furthermore, the interactions do not have  
 365 a significant effect beyond the critical two-hour threshold.



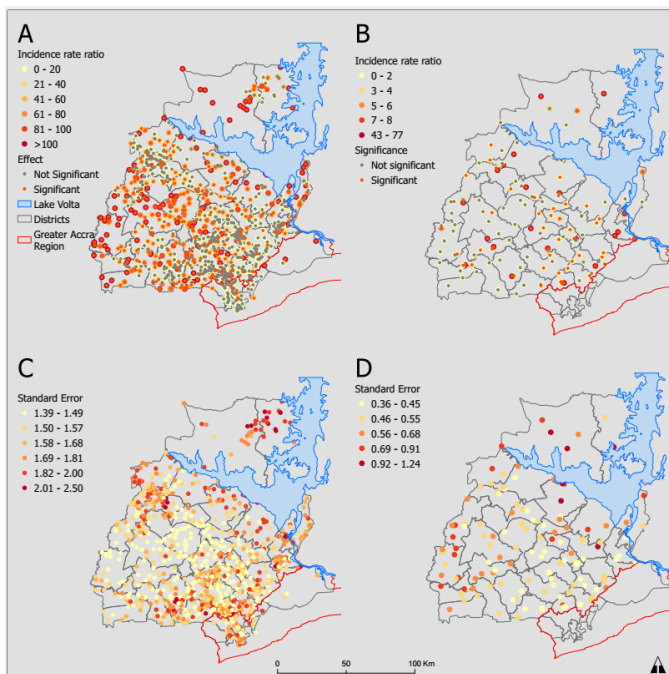
366

367 Figure 3: Predicted marginal effects on birthing service utilisation for (A) travel time, (B) demand for  
 368 services and (C) quality of maternal health services, (D) interacting quality and travel time effect based on  
 369 the unconstrained model.

370

371 Higher residential population increased utilisation rate ratios. However, effects for most  
 372 places of residence (534(58.1%)) did not significantly influence birthing service  
 373 utilisation. Residential locations with lower rate ratio estimates were mostly  
 374 insignificant, in contrast to residential locations with higher rate ratios (Figure 4A).  
 375 Furthermore, standard errors for estimates were higher at the residential locations with  
 376 lower estimates.

377 The destination-constrained model effects for health facilities are mapped in Figure 4B.  
 378 The reference health facility is had the median quality score (47%) and is a health  
 379 centre. Compared to the reference health centre, CHPS facilities with relatively lower  
 380 quality scores reduced the rate ratio of utilisation by 0.57 (95% CI: 0.17 – 2.25), while a  
 381 1.35 (95% CI: 0.38 – 5.43) increase was observed at health centres. Hospitals increased  
 382 the utilisation rate ratio by a factor of 16.15 (95%CI: 7.18 – 36.56). Just over half the  
 383 health facilities (51.5%) had a statistically significant influence on utilisation. Of 30  
 384 hospitals, 25 (83.3%) significantly influenced birthing service utilisation compared to  
 385 42% of the 100 primary health facilities. There was relatively higher error at locations  
 386 with lower incidence rates and vice versa (Figure 4C and Figure 4D).



387

388 Figure 4: Estimated incidence rate ratio effects at (A) residential town and (B) health facilities on the  
 389 number of women using birthing services. Standard error of estimates at (C) residential town and (D)  
 390 health facilities.

391

## 392 **Discussion**

393 The quality of maternal health services in health facilities had a greater effect on the use  
394 of birthing services than geographic accessibility. Including additional quality care  
395 dimensions incrementally explained more of the variation in birthing service utilisation  
396 There was a significant inverse effect between travel time and birthing service  
397 utilisation while increased population demand and quality of maternal health services  
398 promoted utilisation. Furthermore, many women lived beyond the World Health  
399 Organisation recommended two hour travel time thresholds to CEmONC health facilities  
400 <sup>13 45</sup>.

401 Whilst most studies analysing the use of birthing services in health facilities have relied  
402 on cross-sectional surveys <sup>29 52</sup>, only one recent study has used routine HMIS data  
403 collected on an ongoing basis <sup>30</sup>. Relative to this earlier study, we develop the use of  
404 routine HMIS data by analysing patient flows from primary and secondary care levels  
405 with updated SPA and improved geographic accessibility estimates. Also, the earlier  
406 study calibrated an unconstrained gravity model only, whereas the current study also  
407 estimates effects for individual origins and destinations.

### 408 **Quality care effect and implications for maternal health**

409 The findings in this study are consistent with the limited existing literature assessing  
410 healthcare quality and proximity's impacts on birthing service utilisation. In five African  
411 countries, maternal care quality was lower in primary health facilities than in secondary  
412 care facilities and higher quality was associated with higher utilisation rates <sup>53</sup>. In these  
413 five countries, standard linear regression modelling was used to predict quality care  
414 from birth volume, country, skilled staff per bed capacity and health facility ownership  
415 (public/private).

416 There is a lack of gravity-type SIMs in low and middle-income settings to facilitate  
417 methodological and result comparisons. Two studies in Ghana did not find a significant  
418 association between maternal care quality and health service utilisation <sup>29 30</sup>. Nesbitt  
419 and colleagues modelled utilisation to the nearest health facility. However, there is a  
420 high bypassing rate of health facilities in Ghana <sup>30</sup>. Nesbitt, et al. <sup>29</sup> argued that poor  
421 maternal health service quality metrics and homogeneity in service quality among  
422 health facilities could result in a weak relationship between health facility quality and



423 utilisation. The other study did not observe significant variations in quality because  
424 they assessed only hospitals.

425 This study shows that health facilities with higher quality were associated with higher  
426 utilisation rates. A systematic review identifies characteristics of health facilities that  
427 satisfy women when they seek maternal health care in LMICs <sup>23</sup>. They found that women  
428 express higher satisfaction with maternal health services when there is sufficient  
429 infrastructure such as electricity, water and adequate bed capacity. Furthermore, the  
430 number of staff and their availability, particularly when women seek emergency  
431 obstetric care, determines service satisfaction <sup>54</sup>. Another critical factor for women is  
432 privacy during consultation, labour, and after birth <sup>55</sup>.

433 Higher level of health facilities (primary/secondary) and health facility type (CHPS,  
434 health centre, hospital, etc) were associated with significantly greater utilisation, as  
435 were health facility capacity, routine care and EmONC signal functions. However, a  
436 comprehensive ten domain quality index explained utilisation better than these simpler  
437 measures, suggesting improving staff morale, privacy, WASH and other health facility  
438 quality characteristics may also incrementally increase service utilisation. The SPA data  
439 collection tool was constructed with questions from different maternal health quality  
440 care tools to derive a broader composite index <sup>56</sup>. Therefore, our quality care index  
441 composition is essential because inclusion of additional quality components  
442 incrementally explained more variation in birthing service utilisation (see Supplemental  
443 appendix 4).

444 Higher quality care promotes maternal health service utilisation but does not always  
445 lead to the desired health outcomes <sup>57</sup>. For example, higher volumes of health facility  
446 births did not reduce maternal and perinatal deaths in Ghana, but stillbirths were lower  
447 at facilities with improved quality <sup>4</sup>. Hence, as efforts continue to increase skilled  
448 attendance at birth, health facilities should be prepared to manage complications to  
449 prevent maternal deaths.

#### 450 **Proximity effect and implications for maternal health**

451 Although our current study did not quantify bypassing of health facilities, the utilisation  
452 patterns were similar to our previous study <sup>30</sup>, suggesting a high level of bypassing. Poor  
453 women travelling from rural areas are most likely to bypass substandard health

454 facilities for a hospital <sup>37</sup>. Furthermore, our map of health facilities shows the uneven  
455 distribution of secondary care facilities. Whilst there are rural districts without  
456 hospitals, hospitals are clustered in urban areas, leading to unequal geographic access  
457 to CEmONC in the region.

458 The clustering of higher quality maternal care in urban areas implies that rural women  
459 in labour will travel further and spend more to receive better care. Consequently,  
460 complications can result in death due to the longer travel times. Almost all the  
461 ambulances for transporting patients in emergencies are in these urban hospitals.  
462 Finally, the spatial distribution adds to the indirect costs of women travelling from rural  
463 to urban health facilities <sup>58</sup>.

464 Similar to our findings, several studies found geographic proximity to a facility increases  
465 birthing service utilisation <sup>59</sup>. Higher quality health facilities with CEmONC were more  
466 than two hours' travel away for most women. A study in 2012 shows approximately  
467 63% women within two hours of CEmONC facilities in the study area, 19.1% higher than  
468 our estimate <sup>27</sup>. The change in CEmONC coverage could be due to expansion of  
469 geographic coverage of CEmONC services not matching population growth or a decline  
470 in the quality of secondary facilities.

471 The extent of the geographic coverage of any birthing service implies improved access  
472 for uncomplicated births, but there is a high risk for complicated ones. Hence, some  
473 women in obstetric emergencies living beyond the two-hour critical threshold might die  
474 en route to a quality health facility with blood transfusion or surgical services <sup>13 60</sup>. The  
475 two hour recommend travel time <sup>13</sup> is relevant because bleeding is the leading direct  
476 cause of maternal mortality in sub-saharan Africa <sup>61</sup>. Strategically upgrading some  
477 existing health facilities, particularly in rural areas, to provide CEmONC would reduce  
478 these inequalities in geographic access to quality healthcare. While there are calls for  
479 expanding access to essential obstetric care, the demand should be carefully considered  
480 to ensure these specialised services such as surgery and blood transfusion are not  
481 underutilised <sup>62</sup>.

482 The methods are transferable and scalable to settings with similar maternal health  
483 system structures, and data via health information systems. The findings are  
484 transferable to most regions in Ghana due to the similar health system structure. A key

485 feature influencing healthcare-seeking travel by Ghanaian women is the unrestricted  
486 choice of health facilities <sup>30</sup>, variations in quality and the no cost policy <sup>32</sup>. In Ghana, the  
487 cost of giving birth in public facilities is free under a national health insurance scheme at  
488 a minimal registration cost <sup>32</sup>. Thus, women might choose the best health facility near  
489 them if they can afford travel and other costs. Countries with similar financial models  
490 are likely to observe comparable patterns and similar effects of proximity and the  
491 service quality on birthing service utilisation.

492 The analysis does not cover women giving birth in underutilised health facilities  
493 because birth data was extracted from health facilities averaging five births per month,  
494 consistent with previous EmONC SPAs <sup>63</sup>. Birth records were not available from 19  
495 health facilities; the births in these facilities are 6.5% of total births, which poses some  
496 bias. Also, women whose places of residence could not be linked with a geographic  
497 coordinate were excluded. However, there was only a marginal difference in geocoding  
498 success rates by health facility ownership type, suggesting potential selection bias, as  
499 shown in Supplemental appendix 5. Aggregated data versus individual and geocoded  
500 data were close to the line-of-agreement for most health facilities (Supplemental  
501 appendix 6), suggesting individual registers are complete. Furthermore, the individual  
502 birth register records analysed are substantially more complete than in the previous  
503 study and, unlike this earlier study, includes all health facility tiers <sup>30</sup>. Data quality can  
504 be improved by scaling up digitisation of individual birth data in DHIMS to all health  
505 facilities and improving the documentation of place names via reference datasets for  
506 geocoding to ensure uniform spatial scales. Since some women listed towns as their  
507 place of residence whilst others listed neighbourhoods within towns, the variable  
508 spatial precision of place names in urban areas might have affected model estimates.  
509 The study was also unable to account for individual characteristics that influence  
510 utilisation such as wealth and education.

511 The accuracy of the travel time estimates is contingent on the accuracy of input data  
512 such as road networks, travel speeds, land cover, elevation, and water bodies. Besides,  
513 transient geographic barriers such as impassable roads due to broken bridges, flood  
514 inundation, road diversions, and other challenges were not incorporated into the travel  
515 time estimates. In addition, transportation cost and availability can limit access to  
516 health facilities. Finally, modelled travel times often overestimate geographic access to

517 care, relative to self-reported travel times from patient surveys <sup>64</sup>. We did not account  
518 for edge effects <sup>65</sup>, the tendency for women in Eastern Region to use birthing services in  
519 other regions or vice versa. Some women with longer travel times within Eastern  
520 Region could thus travel shorter distances to nearby regions.

521 Birthing service demand was estimated from gridded population datasets derived from  
522 the Ghana 2010 census and other datasets <sup>66</sup>. The population estimates are  
523 disaggregated into building extents where people live, but this can underestimate  
524 populations in urban areas <sup>67</sup>. The higher error associated with the utilisation rate ratios  
525 in urban areas could be due to the population estimates and the variable geocoding  
526 precision in these areas.

527 This study does not seek to infer causality from the cross-sectional design as the birth  
528 data, SPA, and population estimates represent one period only.

## 529 **Conclusion and future research**

530 Since health service quality is associated with greater birthing service utilisation, our  
531 study suggests that increasing service quality may drive up utilisation as well as  
532 improving some health outcomes. A ten domain index incorporating service  
533 components such as staff morale and patient privacy better explained utilisation than  
534 facility capacity or range of services alone. Our finding implies these quality  
535 improvements could also lead to more modest utilisation increases. To increase the use  
536 of birthing services, higher quality health facilities should be sited closer to women,  
537 particularly in rural areas. Since this cross-sectional study relies on routine data which  
538 has improved in completeness and quality over time, in future, it should be possible to  
539 assess how changes in service quality or geographic coverage affect utilisation through  
540 spatio-temporal analysis of routine data. Having identified substantial bypassing in our  
541 analysis, in a future study, we plan to investigate facility by-passing as an outcome in  
542 relation to facility-level characteristics and the limited individual-level characteristics  
543 that are recorded on patient registers via a multilevel framework. Further analysis can  
544 include additional origin or destination characteristics such as health facility ownership  
545 or population ethnicity at origins.

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## 557 **Contributions**

558 WDG and JW conceptualised and designed the study, WDG analysed the data and wrote  
559 the original draft manuscript; JW, AJT, ZM, VA and AO supervised the analysis and  
560 reporting. All authors revised and edited the manuscript. All authors read and approved  
561 the final manuscript.

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## 568 **Competing interests**

569 AO at the time of the study is the Deputy Director General of the Ghana Health Service.  
570 The Ghana Health Service generates and owns the birth data analysed in this study and  
571 is responsible for healthcare delivery in Ghana. WDG previously worked with the Ghana  
572 Health Service as a public health information officer until 2017. The other authors have  
573 no interests to declare.

574 There are no financial interests to declare.

575

## 576 **Data availability**

577 The demographic dataset analysed during the current study is openly available in the  
578 WoldPop repository, <https://www.worldpop.org/>

579 The service provision assessment dataset analysed during the current study are  
580 available from the correspondent author on reasonable request.

581 The birth datasets analysed during the current study are not publicly available due to  
582 confidentiality and data licencing restrictions from the Ghana Health Service. They can  
583 be obtained from the Ghana Health Service (<https://www.ghs.gov.gh/contact-us> ) with  
584 reasonable request.

585 Spatial data on roads and rivers are openly available from OpenStreetMap available for  
586 download through Geofabrik (<https://www.geofabrik.de/> )

587 Landcover data is openly available from the European Space Agency  
588 (<https://worldcover2020.esa.int/download> )

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## 802 **Supplementary material**

803 Supplemental appendix 1: Comparison between demand aggregated at sub-district versus travel time to  
804 place of residence cost allocation

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806	Supplemental appendix 2: Travel speed assigned to land cover and road types
807	
808	Supplemental appendix 3: Proportionate weighted estimation of mechanised travel speeds by road
809	smoothness and road class
810	
811	Supplemental appendix 4:Relative performance of quality care indices in predicting the count of women
812	giving birth between town-health facilities
813	
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815	Supplemental appendix 5: Breakdown of data availability and missing data by health facility ownership
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817	Supplemental appendix 6: Correlation between (A) Aggregated versus individual data, (B) Individual data
818	versus geocoded individual data, and (C) Aggregated versus individual geocoded data
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836 **Supplementary material**

837 Supplemental appendix 7: Comparison between demand aggregated at sub-district versus travel time to  
 838 place of residence cost allocation

Model	AIC	AIC Change
Travel time + summary quality index + number of women 15 to 45 years near the catchment of a town (origin) estimated by travel time to place of residence cost allocation.	84,796.6	0
Travel time + summary quality index + number of women 15 to 45 years in origin sub-district	92,298.1	7501.47

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840 Supplemental appendix 8: Travel speed assigned to land cover and road types

Feature	Travel speeds (Kmh <sup>-1</sup> )	
	Multi modal	Walking
<b>Land cover</b>		
Grassland and built-up areas	5	5
Trees, shrubland, cropland, bare or sparse vegetation	4	4
Herbaceous wetland	3	3
Rivers and lakes	0	0
<b>Roads</b>		
Trunk	48	5
Primary	43	5
Secondary	40	5
Tertiary	35	5
Tracks and residential	30	5
Footpaths	5	5

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842 Supplemental appendix 9: Proportionate weighted estimation of mechanised travel speeds by road  
 843 smoothness and road class  
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Road smoothness description by OSM	Average speed by road smoothness (A)	% primary (B)	A*B	% secondary (C)	A*C	% tertiary (D)	A*D	% track (E)	A*E	% trunk (F)	A*F	% All roads (G)	A*G
Horrible	20	0	0.0	2	0.3	1	0.2	9	1.8	0	0.0	4	0.7
Very bad	31	14	4.2	16	4.8	58	18.0	80	24.9	1	0.3	45	14.0
bad	31	16	5.1	30	9.2	19	5.9	9	2.9	1	0.3	14	4.2
good	48	65	31.0	49	23.6	16	7.6	1	0.4	98	46.9	35	16.7
intermediate	48	5	2.6	4	1.9	5	2.4	0	0.1	0	0.0	2	1.2
excellent	48	0	0.0	0	0.0	1	0.4	0	0.1	0	0.0	0	0.1
Speed applied to road types		100	43	100	40	100	35	100	30	100	48	100	37

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847 **The OSM road smoothness are described here:** <https://wiki.openstreetmap.org/wiki/Key:smoothness>

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850 Supplemental appendix 10:Relative performance of quality care indices in predicting the count of women  
851 giving birth between town-health facilities

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<b>Model</b>	<b>AIC</b>	<b>AIC Change</b>
Travel time + number of women 15 to 45 years in origin sub-district + summary quality index (human resource capacity, signal functions, medicines, logistics, amenities, referral capacity, motivation, privacy, training and wash)	84,796.65	0
Travel time + number of women 15 to 45 years in origin sub-district + summary quality index quintiles	84,885.28	88.54
Travel time + number of women 15 to 45 years in origin sub-district + size of health facility (human resource capacity, signal functions, medicines, logistics, amenities, referral capacity)	84,328.42	502.76
Travel time + number of women 15 to 45 years in origin sub-district +health facility type (CHPS, health center, hospital, polyclinic, maternity home)	85,407.18	610.53
Travel time + number of women 15 to 45 years in origin sub-district + Number of EmONC signal functions	85,953.44	1156.79
Travel time + number of women 15 to 45 years in origin sub-district +health facility level (primary or secondary)	86,078.33	1281.68
Travel time + number of women 15 to 45 years in origin sub-district + routine quality (staff motivation, privacy, training, wash)	89,608.96	5478.003

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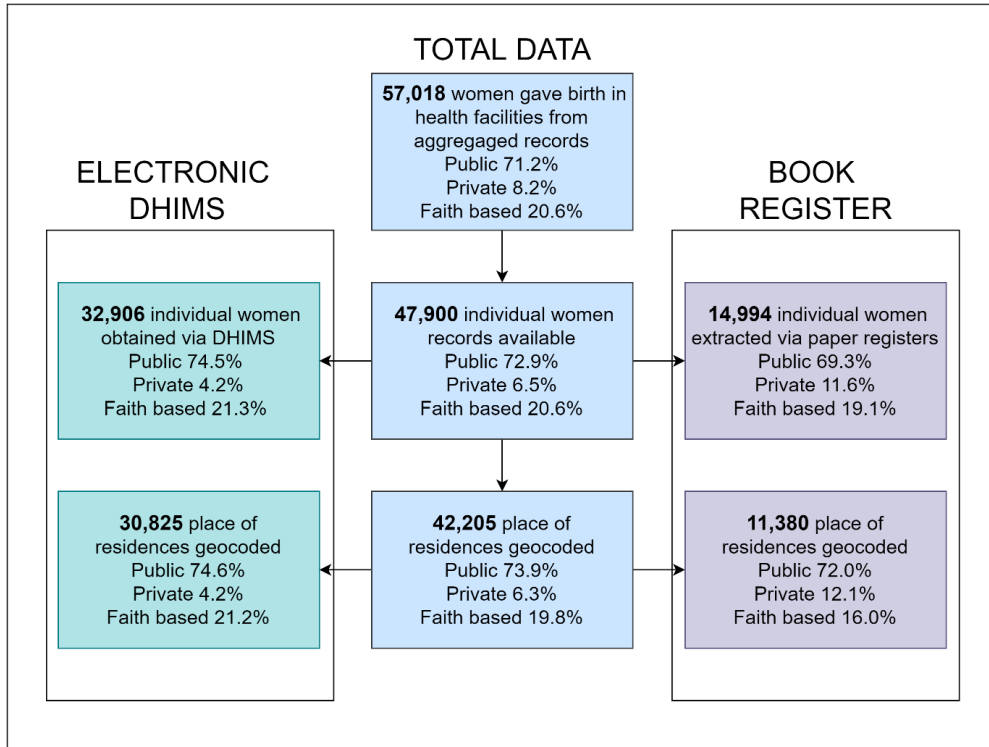
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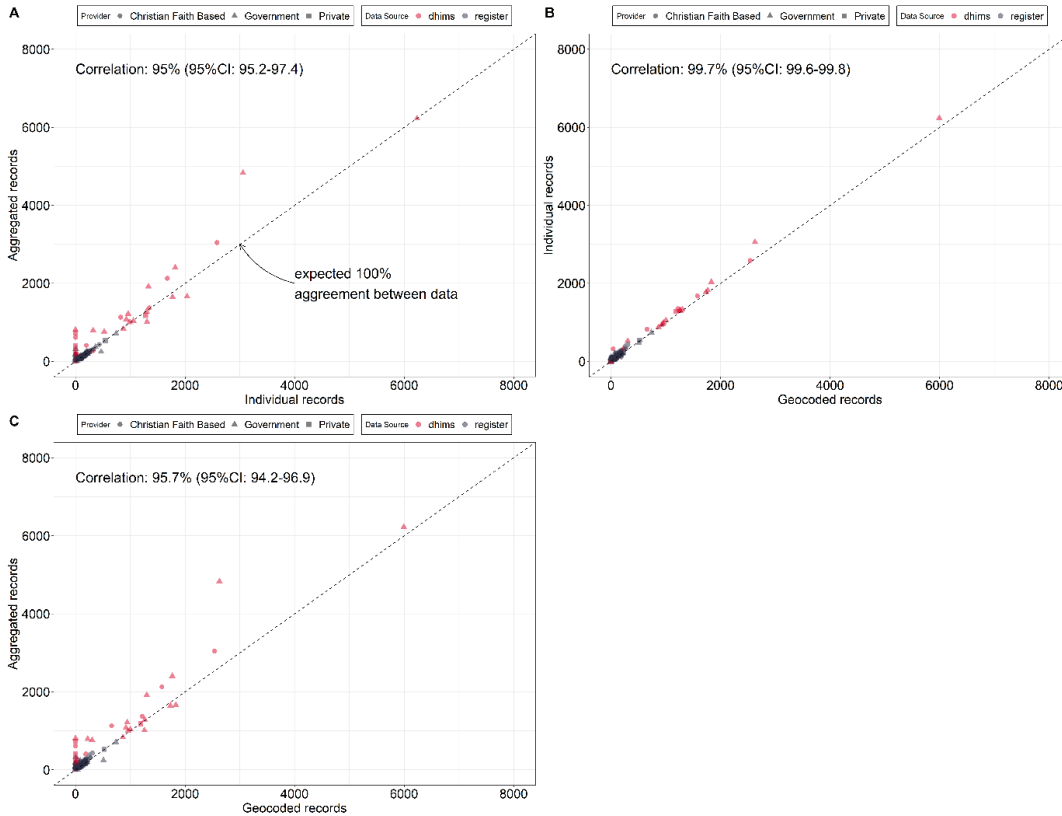
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Supplemental appendix 12: Correlation between (A) Aggregated versus individual data, (B) Individual data versus geocoded individual data, and (C) Aggregated versus individual geocoded data



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